



# Coventry City Council City Centre Area Action Plan

Adopted 6 December 2017

# COVENTRY CITY CENTRE AREA ACTION PLAN (AAP) – 2011-2031

## Table of Contents

	Page
Section 1 Introduction	1
Section 2 Background	3
Section 3 Where is the City Centre now?	4
Section 4 Developing the City centre.	8
Section 5 Health and Wellbeing in the City Centre	14
Section 6 Infrastructure and Implementation	15
Section 7 Alternative Options	16
Section 8 Evidence base	18
Section 9 City Centre Heritage	19
Section 10 The Built Environment	24
Section 11 Public Art and the public realm	27
Section 12 Tall buildings	30
Section 13 The Natural Environment	32
Section 14 Water quality	35
Section 15 Environmental Management	38
Section 16 Accessibility	42
Section 17 The City Centre Areas	54
Section 18 The Business Area – Friargate	56
Section 19 Cathedrals and Cultural Area	59
Section 20 The Civic Area	63
Section 21 Far Gosford Street Area	67
Section 22 Health and Education Area – Swanswell	71
Section 23 Leisure and Entertainment Area	76
Section 24 Primary Shopping Area	80

Section 25	Primary and Secondary Frontages	85
Section 26	Technology Park Area – Parkside	87
Section 27	University and Enterprise Area	91
Section 28	Regeneration Areas	95
Appendix 1:	Primary Frontages within the Primary Shopping Area	102
Appendix 2:	Monitoring Framework	103

## Glossary of Key Terms

**Air Quality Management Area (AQMA):** an area where air quality levels are breaching the national limits and require action to deal with or 'manage' this.

**Area Action Plan (AAP):** a document which establishes a set of guiding principles for the future development of an area.

**Blue Infrastructure:** a strategic network of blue spaces such as rivers, pools, canals and the links between them.

**Conservation Area Management Plan:** a document produced by an authority to guide the management, preservation and development in a Conservation Area.

**Core Strategy:** the former term for an authority-wide document which set out planning policies for an area.

**Coventry Development Plan (CDP):** the current adopted Local Plan for Coventry.

**District Centre:** a centre which provides for a range of convenience shopping, some comparison shopping and other services, generally serving a local district.

**European Regional Development Fund:** a grant-funding mechanism for urban regeneration.

**Flood Risk Assessment (FRA):** a document which assesses the likelihood of flooding on a development and any mitigation measures which should be implemented.

**Green Infrastructure (GI):** a strategic network of green spaces and the links between them.

**NUCKLE:** enhancement of local rail provision between Coventry and its neighbouring towns to the north and south of the city.

**Listed Building:** a building that has been placed on the Statutory List of Buildings of Special Architectural or Historic Interest.

**Local Centre:** A centre which provides day to day convenience top-up shopping, and a limited amount of services, serving a local neighbourhood area.

**Local Enterprise Partnership (LEP):** partnerships between local authorities and businesses, to help determine local economic priorities and lead economic growth and job creation.

**Locally Listed Building:** a building of local importance which is not statutorily listed.

**Local Plan:** the new term for Core Strategy.

**Major District Centre:** a centre which provides for a wide range of convenience and comparison shopping and other services, generally serving a city wide and beyond area.

**National Planning Policy Framework** nationally adopted planning policy, by which all planning (NPPF): documents should conform.

**Planning Practice Guidance (PPG):** national guidance on the formulation of planning documents and policies.

**Primary Frontage:** areas within a PSA where retail uses should be focused.

**Primary Shopping Area (PSA):** an area where retailing development is concentrated, generally in towns and cities.

**Scheduled Ancient Monument (SAM):** a nationally important archaeological site or historic building, given protection against unauthorised change.

**Secondary Frontage:** areas within a PSA where non-retailing uses are promoted.

**Statement of Community Engagement** a formally adopted document which sets out the Council's

**(SCI):** policy for involving the community in the preparation and revision of all Local Development Documents and in consultations on planning applications.

**Strategic Economic Plan (SEP):** a Coventry and Warwickshire sub-regional plan for economic growth and development.

**Strategic Housing Land Availability Assessment (SHLAA):** a technical study, which assesses the availability of land for possible development.

**Supplementary Planning Document (SPD):** a formally adopted document which provides further detail to policies set out in a higher level plan such as a Local Plan.

**Sustainability Appraisal (SA):** an assessment of the sustainability of proposals put forward in a Local Plan.

**Sustainable Urban Drainage System(SuD):** is designed to reduce the potential impact of new and existing developments with respect to surface water drainage.

**Tree Preservation Order (TPO):** orders used to protect trees which improve the quality of the local area, they can be placed on any suitable tree, including trees on private land and in rear gardens, they can cover single trees, groups of trees or woodlands but not hedges or shrubs.

## 1. Introduction

- 1.1 The City Council has prepared an Area Action Plan (AAP) to help guide, inform and consider development proposals within Coventry City Centre. This Area Action Plan will sit alongside the Council's new Local Plan but will provide greater detail and build upon the policy basis provided in that document.
- 1.2 It will guide how the city centre will develop over the next 15-20 years and set out a number of strategic principles. The document will also identify key areas of regeneration, important heritage assets that must be preserved and areas of opportunity for a range of uses. These include employment, housing, culture, tourism and leisure. As such, the AAP is intended to provide a framework for the transformation of the city centre, whilst ensuring the appropriate level of new residential, office and retail floor space is delivered.
- 1.3 In developing the AAP the Council undertook a range of consultation events and built upon a range of previous work undertaken since 2009. This has included:
- 2009 - Preferred Options Area Action Plan
  - 2010 - Proposed Submission Draft of the Area Action Plan
  - 2009-2010 - Consultation on a City Centre Masterplan and Friargate development proposals
  - 2011 – Consultation on the first phases of the Public Realm projects including Broadgate Square, the first Bishop gate proposals and City Centre South redevelopment
  - 2012-2014 – Consultation on further public realm projects, redevelopment of Cathedral Lanes
  - 2015 – Consultation on the new City Centre Area Action Plan Preferred Approach
  - 2016-2017 – Consultation on the AAP Publication draft, examination hearings and consideration of proposed modifications.
- 1.4 As a result of these processes the AAP has been modified and updated to produce this final version of the document, which was adopted by the City Council on the 6<sup>th</sup> December 2017.
- 1.5 The new AAP has been developed alongside updates to the evidence base and the City's new Local Plan. It has also been prepared in conformity with the National Planning Policy Framework (NPPF) and Planning Practice Guidance (PPG).
- 1.6 To support the blueprint for the city centre, the AAP has been developed in two specific sections. The first will consider overarching policy guidance focused around four key areas:
- city centre heritage;

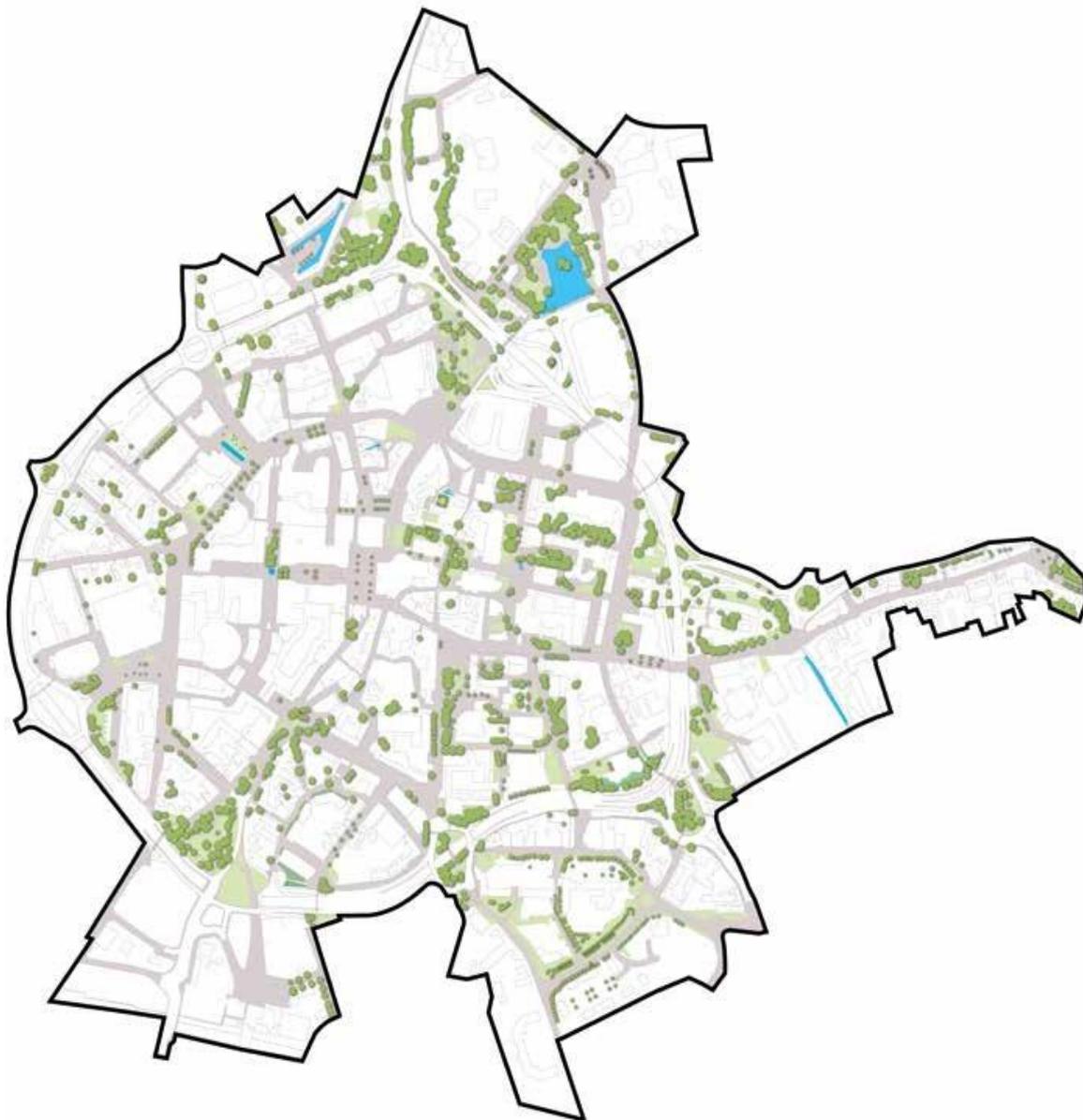
- the built environment;
- the natural environment; and
- Accessibility.

1.7 The second section will provide a more detailed overview of:

- Nine areas that have been identified around specific characteristics;
- two regeneration areas to the north of the city centre; and
- An area of planned stability with small infill opportunities to the south of the city centre.

1.8 Figure 1 outlines the extent of the city centre and the area of Coventry covered by this AAP.

Figure 1: Coventry City Centre Boundary



## **2 Background**

- 2.1 The 2001 Coventry Development Plan (CDP) was intended to deliver and manage development across Coventry between 1996 and 2011. Within the city centre in particular, it included a policy basis for the redevelopment of Lower Precinct, the Coventry Transport Museum and Priory Place, Coventry Technology Park and Belgrade Plaza. Despite this period of successful redevelopment activity, it has been more than 15 years since these policies were written and, as such, they have become dated, with many of the key policy aims and objectives now implemented or superseded.
- 2.2 The Council first published a draft City Centre Area Action Plan for public consideration in November 2009 in support of the emerging Core Strategy of that time. This was followed by a proposed submission draft of the AAP in April 2010. Although published for a period of public engagement the document was not submitted to the Secretary of State for examination owing to significant changes to national planning policy at that time and the impacts this had on local policy development.
- 2.3 As the Council have developed the Local Plan, the AAP has been developed in parallel in order to help the AAP be steered by the Local Plan and to help the two documents guide and promote development in tandem. This has allowed a holistic development of local planning policy for Coventry to 2031 and supports the identification of the city centre as the heart of the city and the focal point for new jobs, homes and investment.

### 3 Where is the City Centre Now?

- 3.1 The 2011 Census identified Coventry's population at 316,900 people, a growth of around 5% since the previous census in 2001. This was primarily driven by substantial population growth in the latter half of the decade and means Coventry is experiencing a sustained period of population growth for the first time since the 1960s. As a result, subsequent population projections have identified Coventry as the country's fastest growing city outside of Greater London. This represents a game changer for the city and requires significant attention through both the Local Plan and the City Centre AAP in order to provide appropriate levels of homes, job opportunities, retail floor space and social and community provisions.
- 3.2 Coventry is now the UK's 13<sup>th</sup> largest city, but the influence of the city centre reaches wider than the city's boundary and covers a population in excess of half a million people. The spend power within this catchment is also significant at in excess of £1,200 million, however only a third of this spend is currently drawn to the city centre<sup>1</sup>. This is also emphasised by the city centre's current national ranking, which currently sees the city centre sit 58<sup>th</sup> in the nation's retail rankings according to spend<sup>2</sup>, lagging behind other similar centres in terms of the quality and range of shops. With the Council's aspirations to grow, its overarching vision to re-establish itself as a top 10 city and this level of spend power expected to increase significantly, it is clear that improvements in both quantity and quality of floor space are required to help increase the market share exerted by the city centre.
- 3.3 With this in mind there is a clear disparity between the size of city's population and the standard of its city centre retail offer. In addition, the Shopping and Centre Study highlights issues around vacant units<sup>3</sup>, a relatively low market share and a shortage of higher end retailers.
- 3.4 Although the city centre's retail offer has suffered in recent times, there are some positive signs of recovery with small reductions in the number of vacant units and increases in footfall. The platform for supporting the city centres retail offer has also been developing in recent years, with a significant investment in new homes, meaning more people are now living in the city centre. Table 1 below highlights the number of new homes built in the city centre in the last 10 years. This represents approximately 15% of all completions in Coventry over that period.

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<sup>1</sup> Appendix 3 of the Coventry Shopping and Centres Study (Developed by Nathaniel Lichfield and Partners (NLP)) 2014 – linked to the results of the MENS survey

<sup>2</sup> 2013 Venuescore Shopping Index and CACI 2013 - The Coventry Shopping and Centres Study (2014)

<sup>3</sup> The 2014 GOAD report (considered as part of the Coventry Shopping and Centres Study: NLP - 2014) suggests vacancies in Coventry city centre are at 14.8% compared to a national average of 12%.

**Table 1: Completion of new homes in Coventry city centre 2006-2016**

Year	06/07	07/08	08/09	09/10	10/11	11/12	12/13	13/14	14/15	15/16	Total
<b>Total Completions (net)</b>	1,165	1,149	680	496	705	921	994	1,095	1,116	1,436	9,757
<b>Within City Centre</b>	156	0	28	97	195	137	152	229	119	310	1,423
<b>Outside City Centre</b>	1,009	1,149	652	399	510	784	842	866	997	1126	8,334
<b>% within City Centre</b>	13%	0%	4%	20%	28%	15%	15%	21%	11%	22%	15%

Source: Coventry City Council monitoring database

- 3.5 The delivery of new homes within the city centre has been supported by the growth of Coventry University, which has acted as a catalyst for associated development of student accommodation. This has included a number of purpose built student accommodation developments around the Ring Road and conversions of former offices. In the last 13 years such developments have delivered in excess of 3,400 new bed spaces within the city centre, of which more than a third have been completed this decade. In terms of conversion opportunities these have contributed in excess of 800 bed spaces in the last 6 years at sites such as the former AXA towers, Market Way and Trinity Street.
- 3.6 There are also significant numbers of bed spaces yet to be developed within or adjacent to the city centre with thousands of additional bed spaces with extant planning permission or under construction.
- 3.7 There have also been notable completions in the last 10 years of affordable and market housing, including sites at Queen Victoria Road, Belgrade Plaza and Far Gosford Street. In addition, significant investments have been made to improve Whitefriars' housing stock at various points across the city centre.
- 3.8 In terms of jobs growth, the amount of people working within the wider city centre remains at around 35,000 jobs, although there have been some fluctuations in the last 5 years. These fluctuations have been reflective of changes to working practices and continued economic restructuring, which has seen some companies move into the city such as Severn Trent Water, whilst others have left such as AXA. It is important to note though that the city centre remains home to some of the city's most significant employers, including the City Council, Coventry University and Severn Trent Water, whilst in recent years it has also attracted new businesses to Coventry University Technology Park helping to diversify the centre's employment base. The commencement of works at Friargate will also bring in new employers to the city centre with provisions already being progressed for a new headquarters for the City Council.
- 3.9 Despite some signs of an upturn in performance in the middle part of this decade, it is clear from the Shopping and Centres Study that the city centre has performed poorly during the recession and to some extent in the intervening period. This is, in part at least, a result of significant competition

from neighbouring towns and city's including Leicester, Birmingham, Solihull and Leamington. As such, it is clear that Coventry must provide a clear blueprint that will not only support the city as a whole but also help the city centre claw back market share and compete more widely with its neighbours.

3.10 Within this context, it is clear that the city centre and its immediate surroundings have enormous potential and currently comprise significant assets to be proud of and utilise. The table below (Table 2) provides a summary of these assets and strengths as well as issues and risks currently facing the city centre. This also includes some of the factors which are currently preventing the city centre from achieving its potential:

**Table 2: City Centre Strengths and Weaknesses**

<b>Coventry City Centre</b>	
<b>Strengths and Benefits</b>	<b>Issues and Risks</b>
<ul style="list-style-type: none"> <li>• Internationally renowned cathedrals;</li> <li>• Other significant heritage assets, both built and natural;</li> <li>• Good quality museums including Coventry Transport Museum and The Herbert Art Gallery and Museum;</li> <li>• Successful theatres;</li> <li>• A growing and successful University rated Modern University of the year 2014 and 2015;</li> <li>• New buildings and spaces of high quality design including recent investment in public realm enhancements and shared spaces;</li> <li>• A Railway Station on the West Coast Main Line with direct access to Birmingham, Bristol, Manchester and a 1 hour journey time to London;</li> <li>• A compact and walkable city centre, with easily accessible links to surrounding residential area;</li> </ul>	<ul style="list-style-type: none"> <li>• The size and quality of retail units do not meet the standards required by proposed occupiers;</li> <li>• The current mix of units within the heart of the city centre and the limited night-time economy means that the city centre has low levels of activity after 18:00;</li> <li>• Office accommodation in the city centre for the most part is of inadequate size, of poor quality and unattractive;</li> <li>• The city centre feels unconnected, and despite its compact size, it lacks well- connected routes and attractive gateways;</li> <li>• Dated, poor quality sports and leisure facilities;</li> <li>• Limited green and blue infrastructure;</li> <li>• Poor gateways into the city centre;</li> <li>• Poor residential, pedestrian and cycling environments in parts of city centre;</li> </ul>

<ul style="list-style-type: none"> <li>• Regular bus services to and from different parts of the city and neighbouring towns;</li> <li>• Coventry Canal Basin;</li> <li>• A high quality highway network including a Ring Road that enables easy movement around the city centre and wider city;</li> <li>• The HQ of a FTSE100 company in Severn Trent Water;</li> <li>• A high tech, university led Technology Park; and</li> <li>• A new bohemian area focused around historic Far Gosford Street.</li> </ul>	<ul style="list-style-type: none"> <li>• A shortage of multi-functional green spaces associated with residential provisions;</li> <li>• Poor links between higher quality parking provisions and services;</li> <li>• A relatively low density and inefficient use of land in some parts of the centre; and</li> <li>• Unsympathetic development such as West Orchard external escalators or Coventry Point.</li> </ul>
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## **4. Developing the City Centre**

### The City Centre Vision and Objectives

- 4.1 The principle aim of this AAP is to provide the platform from which to regenerate and develop the city centre for the next 15 years. This involves new homes, employment space, new retail provisions and leisure, social and community provisions. It will also require a strategic overview of transportation and accessibility issues including parking, cycling and pedestrian movement. The redevelopment of Coventry's city centre seeks to enhance the vitality and viability of the city as a whole and flagship developments such as Friargate and City Centre South aim to act as a catalyst for further high-quality development. Such schemes will help build upon the city centre's strengths and help combat its weaknesses.
  
- 4.2 The Proposed Publication Draft of the Local Plan has identified a vision and a range of objectives for the city centre, presenting them as part of the development strategy policy for the city centre. In doing so, the intention was to support the development of this AAP. This policy envisages Coventry city centre as being truly world class, leading in design, sustainability and culture. It is replicated below and highlights the overarching principles of this plan.

### **Policy CC1: Coventry City Centre – Development Strategy**

The city centre will continue to be developed and regenerated to ensure it is a truly world class city centre, leading in design, sustainability and culture.

This will be achieved by:

- Enhancement of its position as a focus for the entire sub-region and as a national and international destination to live, work and play;
- Enhancement of its retail and leisure offer to strengthen the city's sub-regional role;
- Provision of high quality office space;
- Becoming a hub for education;
- Including a variety of places to live which cater for different needs;
- Preserving or enhancing the character and setting of the historic built landscape and the archaeological environment;
- A connected public realm including public squares and green spaces, easily accessible through the creation of desirable and legible pedestrian routes;
- Accessibility for all;
- Providing an attractive and safe environment for pedestrians, cyclists and motorists;
- Provide a high-quality public transport system that benefits from seamless integration and is well connected to existing and new infrastructure;
- Being a gigabyte city that offers high speed Wi-Fi and broadband facilities throughout the city centre;
- High quality sustainable built design;
- Continuing to develop a vibrant and attractive night time economy;
- Providing opportunities to improve health and wellbeing;
- Continuing to support greater integration of the university within the wider city centre in accordance with the policies in the Area Action Plan;
- Recognising and preserving key views to the iconic three spires of St. Michaels, Holy Trinity and Christchurch; and
- Supporting the reintroduction of green and blue infrastructure throughout the city centre, including opportunities for deculverting wherever possible.

### Providing New Homes

- 4.3 To support the continued vibrancy and growth of the city centre it is important to continue promoting the area as a place to live. The 2001 CDP proposed giving the City Centre a 'living heart' and as identified above, this policy approach has helped grow the number of people now living in the city centre.
- 4.4 Although recent developments have focused on new student accommodation, both in terms of purpose built provision and the conversion of former office buildings, there have also been notable developments of new family housing and new

apartments for sale and rent.

- 4.5 The AAP will continue to encourage the development of more homes within the city centre. Indeed the 2015 SHLAA<sup>4</sup> has identified potential opportunities for in excess of 3,700 homes within the area, a proportion of which are already under construction. It is important though to ensure an adequate balance is made between providing enough homes for the city's student population as well as appropriate accommodation for other elements of the city's population, including: families, young professionals and older people. This will also need to include new affordable housing. The importance of this balance has been amplified in recent years with a growth in student focused developments. However; it is an area of provision the Council supports as it helps to reduce the pressure on family housing for student occupation elsewhere in the city.
- 4.6 Notwithstanding, the AAP will look to promote an appropriate balance through the city centre areas, with a number of sites specifically proposed for varying types of residential development that will help reflect their respective characters.
- 4.7 Of particular importance will be the build to rent market, which is expected to help overcome some of the viability pressures often associated with the apartment market since the last recession. This is a market the city council will support and will actively be promoting through this AAP.

#### Providing new Jobs

- 4.8 Although the number of city centre jobs has fluctuated in recent years, the overall total remains around 35,000. There are however a range of key employment initiatives being promoted within the city centre, which form a key aspect of this AAP. The most important of these is the new business area (known as Friargate) situated around Coventry Railway Station, which already has planning consent for at least 176,000m<sup>2</sup> of new grade A office space. Preparatory works are now underway to deliver the first of 14 new office buildings, with further premises providing new, complimentary retail and leisure facilities, generating up to 15,000 new jobs. This development will see this part of the city centre become the focal point for new office provision and the primary location for new office investment and job creation.
- 4.9 Other key schemes will include the City Centre South redevelopment, creating 100's of new jobs in retail and leisure, whilst the continued expansion of the Technology Park at Parkside, will create new jobs in the high-tech industry.

#### Providing New Retail Floor space

- 4.10 The Shopping and Centres study (2014) identifies Coventry City Centre as the sub-regional centre and focal point for retail investment, with a catchment area that covers much of its neighbouring areas. The study has regard to the level of growth expected within Coventry's own boundaries (restricted due to delivery constraints), but also the growth expected by national population projections. As such, two possible growth requirements are identified. For the

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<sup>4</sup> Strategic Housing Land Availability Assessment (SHLAA)

purposes of planning retail needs for Coventry and its city centre, the higher need has been taken forward, which reflects the city's catchment area and the approach taken through the duty to cooperate to retain the city's unmet housing needs within Warwickshire and the Housing Market Area, hence continuing to retain the city's wider population within the city centres catchment zone.

- 4.11 With this in mind the Shopping and Centres Study recommends the provision of around 107,000sq.m of gross new floor space across Coventry up to 2031, which covers a range of retail needs. Of this up to approximately 79,000sq.m is to be delivered within the city centre (of which 9,600sqm is to be set aside to cover excessive level of vacant units). This projection is broken down however into short term requirements and longer term contributions which reflect links to economic growth, market conditions and expenditure patterns (see Table 3).

**Table 3: Retail Needs in Coventry City Centre (to 2031)**

	To 2021	2021-2031	Total 2011-2031
Total Convenience Retail floor space*	0	10,000	10,000
Total Comparison Retail floor space (A1)**	10,162	17,505	27,667
Total A2 floor space***	3,189	6,523	9,712
Total A3-A5 floor space	7,035	2,975	10,010
Total Retail Warehousing floor space***	2,425	19,333	21,758
<b>Total***</b>	<b>22,811</b>	<b>56,336</b>	<b>79,147</b>

\* Target figure as specific city centre convenience figure could not be extracted from the NLP study.

\*\* An allowance for at least 10,000sq.m of new retail floor space at City Centre South has been added into the short term projection.

\*\*\* total figures for A2 floor space and Retail Warehousing and total floor space are reflective of all A2 provision and Retail Warehousing being delivered within the city centre as outlined in Table 5.1 of the Local Plan

NB; An allowances for 9,600sq,m for the occupation of vacant floor space should be considered against the short term need. It is not deducted from the above table.

NB: all figures are for gross floor space

NB: Source: Coventry Shopping and Centres Study (2014)

The required floor space up to 2021 should be delivered within **or** immediately adjacent the Primary Shopping Area with at least 10,000sq.m being provided within the City Centre South redevelopment. The Shopping and Centres Study (2014) highlights the importance of this scheme in terms of increasing both quality and quantity of floor space in the city centre. As such, it is vital that city centre retail investment be

prioritised within this scheme.

- 4.13 Included within the floor space provision up to 2031 is an allowance for just under 22,000sq.m gross of retail warehouse floor space, which the study suggests should be directed to the city centre, where this is considered appropriate. Given the type of retail this involves it is acknowledged that this may be difficult to deliver within the Primary Shopping Area. However, opportunities to deliver this floor space within the wider city centre should be explored, especially as part of mixed use schemes to the North of the city centre. This reflects the position of the city centre at the top of the centres hierarchy and its sequentially preferable location. A similar approach is taken with A2 provision which accounts for up to approximately 9,700sq.m. If this does not prove possible through the Sequential Assessment process, then provisions should be focused towards the other centres within the retail hierarchy as appropriate (see policy R3 of the Local Plan).
- 4.14 Across Coventry as a whole the Shopping and Centres Study (2014) identifies a need for approximately 22,000sq.m of gross retail floor space for convenience shopping. Although this need is primarily focused within the South West and North West of the city, this does reflect an averaging of population distribution. Through this AAP and the Local Plan a strategic ambition has been identified to provide a new convenience offer within Coventry City Centre to help support the centres overall draw and also to support increased city centre living and sustainable shopping patterns. As such, opportunities to provide an enhanced convenience food offer within the city centre will be encouraged. To support this, an allocation of 10,000sq.m gross floor space has been identified. This should in the first instance be directed towards the primary shopping area either as part of City Centre South or later regeneration projects. If this does not prove practical, then it should be delivered within the wider city centre at a location that is well connected and easily accessible to the primary shopping area.

#### New Leisure, Social and Community facilities

- 4.15 The Shopping and Centre Study suggests there is potential for Coventry city to increase its market share of cinema trips and therefore support the provision of a new cinema. There is also expected to be sufficient capacity to support two new health and fitness clubs over the plan period, of which at least one should be situated within the city centre.
- 4.16 As the city centre becomes an increasingly prominent focus for community services and facilities, opportunities to provide new social, community or leisure uses will be supported in principle. This will help to diversify and strengthen the city centre and should be utilised to help create active ground floor frontages to new buildings and vibrant communities.

## Higher Education in the City Centre

- 4.17 Coventry University is one of the key components of Coventry City Centre, both in terms of its built footprint and its socio-economic impact. It currently has around 23,500 students enrolled, but this is expected to rise to over 26,000 over the next five years. As part of its continued growth the University is currently undertaking an extensive programme of investment of its built estate, and is planning to invest approximately £500m through its Capital Programme over the next ten years and a further £150m into its future research strategy between 2014 and 2020. An Economic Impact Assessment carried out in 2014 concluded that such investments will increase the value of the University to the City economy to a figure approaching £2.5 billion.
- 4.18 This AAP will support the continued growth of Coventry University and in doing so maximise the economic development and other community benefits associated with the presence of the University in the city centre, in terms of the provision of employment opportunities, investment into the city, and the provision of cultural and public realm facilities.
- 4.19 Notwithstanding, it will be important to ensure this growth is managed and balanced in the context of the city centre as a whole. This AAP will form a key component of this but will also be supported by a range of Supplementary Planning Documents as well as the University's 2015 Masterplan or other similar document. Together the AAP, the University Masterplan and supporting SPD's will address issues such as the townscape, heritage and transport and parking issues in so far as they relate to university and its position within Coventry City Centre.

## **5 Health and Wellbeing within the City Centre**

- 5.1 The Local Plan identifies a specific policy area linked to the health and wellbeing of Coventry people. In doing so a number of key issues are identified that are of relevance to the city centre, most notably:
- The promotion of active travel and improving accessibility;
  - The creation of good quality green and blue infrastructure;
  - Improving accessibility to good quality food;
  - Improving the built environment to encourage physical activity; and
  - Combating poor air quality and other pollutants.
- 5.2 Through the course of this AAP specific policy areas provide a clear steer towards improving health and wellbeing within the city centre, providing specific guidance around the key aspects highlighted above.

## **6. Infrastructure and Implementation**

- 6.1 The Local Plan sets out a detailed Infrastructure Delivery Plan (IDP), implementation strategy and monitoring framework to support development across the city as a whole, including the city centre. The IDP has been appended to the Local Plan and supports both that Plan and the City Centre AAP. The IDP is appended to the Local Plan to allow flexibility in terms of update, both as infrastructure schemes are completed and as new needs arise. This will be supported by the development of the Council's Community Infrastructure Levy in 2017 and will be monitored on an annual basis through the Council's Annual Monitoring Report. A single IDP has been prepared to support both Plans as it helps ensure all infrastructure delivery needs are aligned and considered in a holistic way. Alongside the supporting Local Plan chapter, it considers all aspects of Infrastructure including: Physical, Social and Green Infrastructure. It also has regard to significant enhancements in city centre technology, including new interactive pedestrian and car parking signage, electric vehicle charging services, free city centre 4G Wi-Fi and highspeed broadband facilities within all city centre community locations such as the Library and Council Offices. The IDP has drawn on a robust and credible evidence base, joint working and focused consultation.

## 7. Alternative Options

7.1 The city centre sits at the top of the city's retail hierarchy and acts as the hub for the city – the focal point for retail, offices, leisure and tourism. It is also the home of Coventry University and a number of the city's top employers. As already highlighted, however it is underperforming in terms of its retail offer and suffers from issues around connectivity, design and infrastructure. As such, the continued regeneration of the city centre is of significant importance in the future development of Coventry as a whole and it is therefore necessary and imperative to have adopted planning policy which has the ability to shape and direct future development within the city centre. This will help enable Coventry to develop a city centre that reflects the size of the city and a city centre that residents can be proud of.

7.2 This has been an overarching theme in the development of the AAP since it began. Through the SA/SEA and consultation processes a range of alternative approaches and options have been considered to help deliver the most appropriate and sustainable plan for the city centre. These have focused on:

- Not having a specific policy document for the city centre and leave the city centre to develop independently in an ad-hoc fashion. For the reasons set out above this option has been rejected as it will not deliver a coherent and high quality city centre that will support the ambitions of the city as a whole.
- The extent of the city centre in terms of its boundary and its relationship with the wider city. This has varied over time, mainly drawing on defensible boundaries and developable opportunities, but has always retained the land within the Ring Road as the focal point and prioritised opportunities to bridge or break through the Ring Road. As such, the development of specific planning policy guidance is considered essential to the rejuvenation of Coventry city centre.
- The development principles of the city centre in terms of the extent to which new development is promoted. This has explored approaches which:
  - Promoted the total redevelopment of parts or the entire city centre, including the initial JERDE Masterplan. This approach has had to be moved away from as it has not proved practical to deliver a complete rebuild of the city centre. Indeed it would also have placed significant pressure on the centres heritage assets and existing character.
  - The retention of all existing buildings instead promoting reuse and refurbishment; and
  - The partial or targeted redevelopment of parts of the city centre, with the retention of the most important and viable structures. This has been identified as the most realistic and appropriate approach.
- The structure and design of the city centre moving forward. This has primarily focused on the need to zone the city centre into different areas and how those areas are defined having regard to their existing characteristics or development opportunities over the lifetime of the plan. It is this part of the process that led to the 12 areas being identified.

- Site specific options in terms of development have also been explored. That has been linked to extant planning permissions and also emerging development opportunities across the city. Developments have been considered and promoted with a view to relating to the areas within which they are located.

7.3 In considering alternative options it has also been important to have regard to market signals and ensure that the Plan is brought forward in a way that is deliverable, viable and realistic and that helps create a balance between different uses and different parts of the city centre.

## 8 Evidence Base

8.1 In progressing the new Local Plan and City Centre AAP a number of updated evidence documents have been developed. These include:

- A 2015 update of the Shopping and Centres Study. This document has been completed by NLP Planning Consultants and provides an update of the previous reports completed in 2006 and 2008;
- An updated Strategic Housing Land Availability Assessment (SHLAA), which provides a technical overview of residential development opportunities across Coventry;
- A suite of Employment Land evidence including the Coventry Comprehensive Employment Land Review, completed by GL Hearn in 2015 and the sub-regional reviews completed by Atkins Planning Consultants and CBRE Planning Consultants on behalf of the Coventry and Warwickshire LEP in 2014 and 2015 respectively. The documents identify the importance of Friargate proposals to both the city and the sub-regional economy;
- The Draft Coventry Parking Strategy, which provides an updated overview of Car Parking across Coventry City Centre;
- The Delivering a more Sustainable City SPD (2009);
- A Technical Assessment of view corridors across the City Centre (2015);
- Local Flood Risk Management Strategy (2015) and Surface Water Management Plan (2011), which have been informed by the city's updated Strategic Flood Risk Assessment (2015) and Water cycle Study (2015);
- Coventry and Warwickshire Sub Regional Green Infrastructure Study (2011)
- Coventry City Council Green Space Strategy (2008)
- A suite of public health and wellbeing evidence documents;
- The Councils wider Transportation Evidence base;
- Adopted and emerging iterations of the Coventry University development masterplan; and
- The Council's Historic Environment Record (Including the Gould Report (2009) and Conservation Area Appraisals).

## 9 City Centre Heritage

- 9.1 Coventry has its origins in the late-Saxon period when Leofric and Godiva, the Earl and Countess of Mercia, founded their Priory here. The city became an important centre of trade and industry and by the 14<sup>th</sup> century it had become England's fourth wealthiest city behind London, York and Bristol. Later in the 19<sup>th</sup> century Coventry became a major centre for engineering and the heart of Britain's motor industry.
- 9.2 Today despite substantial damage to the centre during World War II, the city still retains many of its major medieval buildings and other heritage assets. Within the AAP boundary there are 117 Listed Buildings including 11 Grade I buildings, 40 Locally Listed Buildings and 13 Scheduled Ancient Monuments. There are seven Conservation Areas within the city centre (Hill Top, Far Gosford Street, Greyfriars Green, High Street, Lady Herbert's Garden and The Burges, Spon Street and the Coventry Canal) all of which have their own distinctive characteristics. The Areas are subject to an on-going programme to produce Conservation Area Appraisals and Management Plans to guide their preservation and enhancement. Many of the conservation areas suffer from poor settings and poor linkages with other areas of the city centre often due to the removal or truncation of historic streets by post-war highway schemes.
- 9.3 Several Heritage assets within the AAP area are included on the Historic England national 'Heritage at Risk Register' and the City Council's own at risk register including the Whitefriars Gatehouse on Much Park Street, the medieval city walls and the Lady Herbert's Garden and The Burges conservation area, The Council is committed to protecting these heritage assets and will look to work with owners and developers to achieve their long term preservation.
- 9.4 Owing to its medieval history, much of Coventry city centre has significant archaeological potential with extensive deposits surviving despite wartime damage and post-war re-developments. The Phoenix Initiative regeneration project undertaken between 1999 and 2002 excavated the medieval St. Mary's Cathedral Priory, the remains of the west part of the cathedral church are permanently displayed in a garden while the undercrofts were preserved and displayed in the basement of a new building with an associated visitor centre.
- 9.5 Reconstruction of the city centre began in the late 1940's following City Architect Donald Gibson's redevelopment masterplan. This included numerous revolutionary town planning concepts that were widely copied elsewhere including pedestrianised shopping streets, areas zoned by their function and a Ring Road. Much of the Gibson Master-plan can still be seen today in Broadgate and in the shopping Precincts, despite some unfortunate later additions which have spoilt their clarity. Several of the post-war buildings including the railway station, the swimming pool and the retail market are now listed for their historic and architectural interest.
- 9.6 Since the 1960s there has been a lack of significant investment within many areas of the city centre and a clearly identifiable and deliverable plan as to how the centre should develop in a way that is respectful of its heritage. However, since 2012 (coinciding with the city being an official venue for the summer

Olympics) a programme of public realm improvements has been implemented with its most notable achievement being the pedestrianisation and redevelopment of Broadgate Square.

- 9.7 In partnership with Historic England, the City Council will continue to undertake further research into the City's post-war buildings, spaces and places (particularly within the City Centre). Alongside other relevant evidence this will be applied to inform further statutory and local building and area designations and future master planning work with partners such as the University.
- 9.8 This will continue to demonstrate a commitment to a positive, proactive and on-going approach to the conservation of Coventry's cultural heritage, ensuring that the significance of the historic environment is fully appreciated and its potential is harnessed and integrated with the Council's aspirations for regenerating the City Centre.
- 9.9 As such, the City Council will continue to update its local list to respond to evolving evidence and research. This reflects the 'live' nature of the Local List. It will also provide an opportunity to continue to identify heritage assets of local importance to be appreciated and safeguarded, which may not merit statutory recognition.
- 9.10 This evidence will also be used to determine the suitability of further Conservation Area designation(s) and boundary revisions across the city centre. It will also support the city centres Heritage Action Zone status.

## **Policy CC2: Enhancement of Heritage Assets**

- a. All development within, or affecting the setting of, a Conservation Area (as highlighted in Figure 2) shall preserve or enhance its character and appearance and adhere to the policies of the relevant Conservation Area Appraisal and Management Plan.
- b. All development relating to or in close proximity to heritage assets such as statutory and locally listed buildings, Scheduled Monuments, public artwork and non-designated heritage assets (Figure 2) shall be undertaken sympathetically to those heritage assets and seek to preserve or enhance their setting.
- c. New developments which include or take place adjacent to the remaining sections of the medieval City Wall must enhance the setting of the wall and to incorporate it into the landscape design. Where appropriate the Council will seek contributions from developers for the repair and maintenance of the wall. Archaeological investigations must be undertaken where development is proposed on the former site of the City Wall. Opportunities to reflect the line of the medieval Wall should also be incorporated into such developments.
- d. New developments must retain and where possible re-instate the street plan of the medieval city where it can contribute to accessibility, local character and distinctiveness.
- e. Within Archaeological Constraint Areas and areas of archaeological potential (Figure 3), appropriate archaeological assessment will be required prior to the determination of a development proposal. Where significant archaeological remains are found they shall be recorded in a manner proportionate to their significance. Remains of high significance shall be preserved and protected.
- f. The Council will support development proposals that enable the long term preservation of heritage assets which are considered to be 'at risk' so long as the plans are considered to be sympathetic and respectful to the assets heritage significance.
- g. Development within the city centre primary shopping area must respect the architectural design principles of the significant elements of the post-World War II reconstruction such as Broadgate and the shopping Precincts.

Figure 2: City Centre Heritage Assets

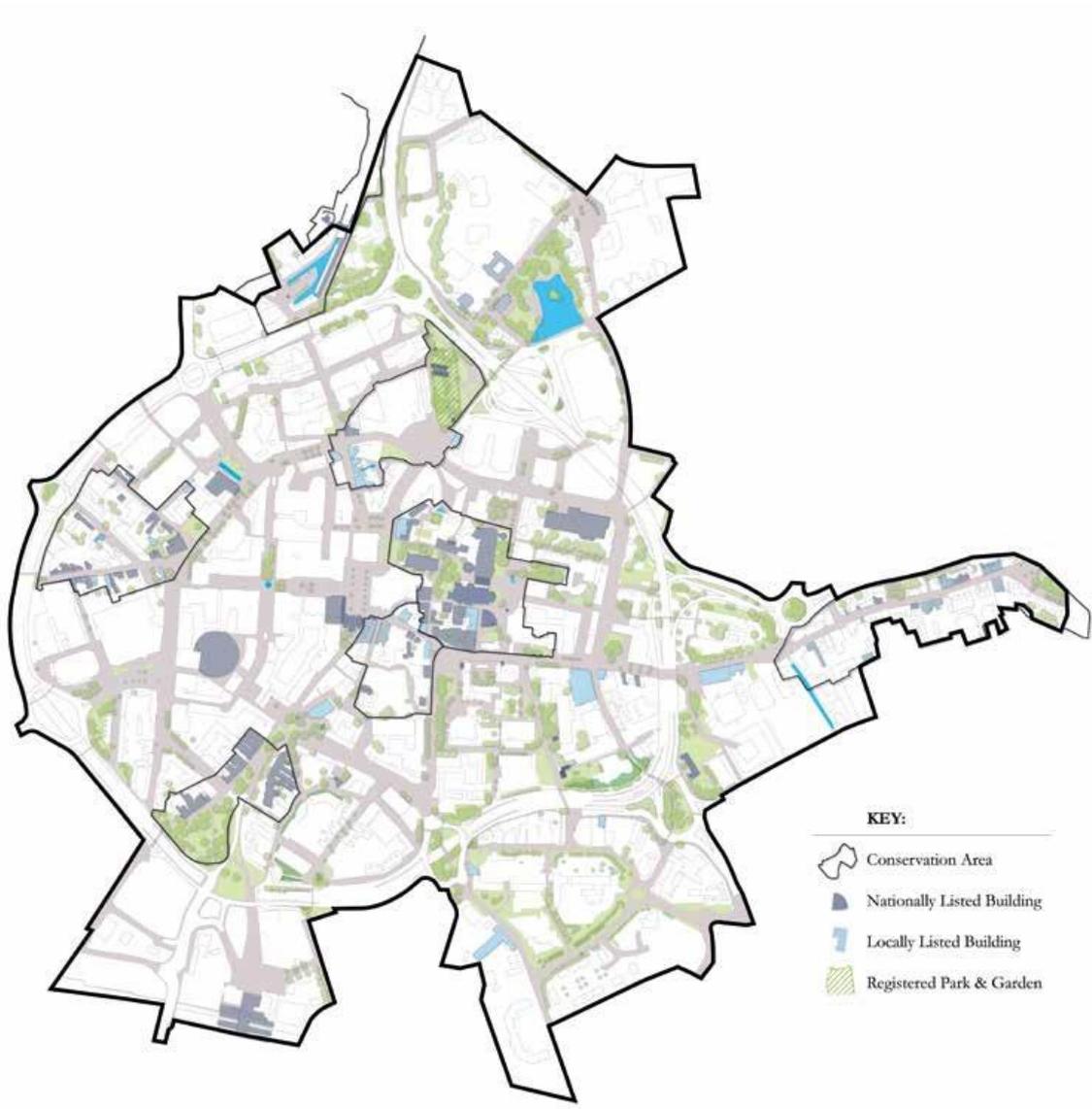


Figure 3: Areas of Archaeological Interest



NB: Areas outlined in red comprise areas of archaeological potential. The line of the former city wall is identified in purple

## **10 The Built Environment**

10.1 The city centre is the focal point of Coventry and is often perceived as a 'shop window' for visitors, investors, business and local people. Throughout history Coventry has often been at the forefront of pioneering urban design and public realm initiatives from the first pedestrianised shopping precinct to the construction of the Coventry Ring Road and more recently the introduction of shared spaces and new innovative buildings.

10.2 At a time when the city centre is facing significant change and redevelopment, it is imperative that the city continues to promote enhancements to the built environment, helping to provide the improved quality of space that will be essential to reviving the fortunes of the city's retail and leisure offer and to improve people's perception of Coventry city centre. This section of the AAP will therefore provide an overview of design principles to provide a basis upon which to move forward with redeveloping the built environment of Coventry city centre.

### Building Design

10.3 The NPPF recognises that good building design is an essential element of any townscape and forms an integral part of good planning. To ensure that new buildings within Coventry city centre positively contribute to an excellent built environment the following will need to be taken into account.

### Building Massing

10.4 Monolithic 'slab' like buildings that wholly occupy the building envelope will not be acceptable. Any block/building will need to be articulated within these envelopes through varied storey heights and the projection and recession of elements along the elevations and above the roofline (for example with entrances and corners) to provide interest at both street level and on the skyline.

10.5 Furthermore, the massing of buildings and their positioning within the site footprint will need to have regard to supporting landscaping, with clear plans of hard and soft landscaping. This will ensure building lines or envelopes are referenced to defined spatial dimensions, with appropriate space for public realm routes and footways and green infrastructure as well as establishing strong frontages and clear views.

### Proportion

10.6 The use of proportion on the façades can help break up the mass of the building and add interest. This should be done horizontally, by giving each building a base, middle and top e.g. emphasising the base/ground floor of the building through different materials and/or a greater floor to floor dimension than the rest of the building and emphasising the top floor of the building through a different material and/or set back etc. It can also be done vertically through (amongst other things) window size, location and rhythm etc.

### Roof Design

- 10.7 The overall design of any roof will need careful consideration as again it can be used to break up the mass of a building and make for an interesting roofscape/silhouette. A 'plant zone' will need to be designed into the roof area to ensure that any plant can be screened from view so as to ensure that it does not spoil the final appearance of the building.

### Block Depth

- 10.8 This will need careful consideration to ensure adequate levels of natural light penetrate the buildings. Conventional perimeter block development will allow for a deeper block depth as the central courtyard spaces will ensure there is day-lighting to both sides

### Active Frontage

- 10.9 All elevations should, wherever possible, have active frontage at ground floor. This will allow for a positive relationship between the buildings and the public realm giving animation and dynamism to the elevations. It will also allow for overlooking and natural surveillance of the public realm.

### Entrance Points

- 10.10 Entrance points should be clearly emphasised both in scale and form. This should be achieved by use of vertical elements which project beyond and above the building line, different façade treatments or larger openings in the façade. In order to reinforce the activity at ground floor, buildings will be expected to have more than one entrance, unless shown to be inappropriate for the end use.

### Materials

- 10.11 The choice of materials will need careful consideration. They will need to be high quality, durable and sustainable. The use of a large palette of materials on large buildings as an attempt to disguise their mass and bulk is undesirable as this usually proves unsuccessful. It would be preferable to have a building where mass is broken down through architectural design and uses a smaller palette of high quality materials.

### Signage

- 10.12 The location of the principal signage should be given consideration at an early stage so that buildings can be designed to comfortably accommodate it rather than it having to be 'retro-fitted' at a later stage.

### Safety and Security

- 10.13 The need to consider 'designing out crime' is of specific importance within city centres and new developments. The security of staff, the buildings and the sites themselves needs to be taken into account from the outset of the

design process.

- 10.14 This is important as it will negate the need for expensive and possibly unsightly retro-fit measures at a later stage. This will also help to reduce the fear of crime.
- 10.15 Any boundary treatment will also need careful consideration and the use of palisade or chain link fencing will not be acceptable.
- 10.16 The Central Government publication 'Safer Places: The Planning System and Crime Prevention' gives detailed advice on safety and security issues. Engagement with Coventry Police Force and the office of the West Midlands Police and Crime Commissioners at the outset of designing new developments is specifically encouraged.

#### Sustainability

- 10.17 New development must contribute towards the reduction of the city's carbon footprint. Buildings should therefore be designed to be more energy efficient and incorporate sustainable technologies, having regard to the Council's Delivering a More Sustainable City SPD. Opportunities to provide secure cycle storage and associated changing facilities will also be encouraged. This will help promote both the sustainable city's initiative and the city's public health objectives. Recent developments within the city centre such as the new Severn Trent Water headquarters and new Coventry University buildings have successfully incorporated such measures while providing innovative design

#### **Policy CC3: Building Design**

- a. High quality design will be required for all new buildings with the criteria set out in the supporting text above forming an integral part of the building design process.
- b. All new buildings shall be sustainably designed to maximise energy efficiency and limit carbon emissions and the resultant impact upon the environment. Sustainable technologies should form an important part of this approach and should be incorporated wherever possible.

## 11 Public Art and the Public Realm

- 11.1 Coventry city centre has a strong legacy of public art, particularly from the post war period where public art formed an integral part of the redevelopment of the city. It is an important element in defining the character and identity of the city centre, be it landmark pieces such as the Whittle Arches or small more intimate pieces such as the Niad or historically important pieces such as the Coventry tapestry located in St Mary's Guildhall.
- 11.2 To build on this legacy, public art will be encouraged to be incorporated into buildings and public spaces. It will be particularly encouraged within and around public squares, parks and gardens, civic and cultural buildings, heritage sites, Coventry University, religious centres, leisure centres and business districts.
- 11.3 Furthermore, public art will be encouraged along transport corridors, gateways and pedestrian and transport nodes.

### **Policy CC4: Public Art**

- a. Public art should, where appropriate, form an integral part of the design process of any future development proposals.
- b. As an alternative to stand-alone pieces of public art, opportunities should be taken to incorporate this into the design of the buildings e.g. through the use of artist/architectural glass or ironmongery etc. thus giving it more legitimacy and integrity.
- c. Established public art shall be retained in redevelopment proposals unless the benefits of its removal outweigh the harm of its loss. Where public art is lost replacement works shall be incorporated into new development unless robust justification is provided highlighting that this it is not viable.

### Lighting

- 11.4 Carefully designed architectural lighting has the potential to enhance the appearance of important buildings and features including historic buildings and thus improve the experience of the city centre during the hours of darkness. It can also define routes and boundaries, emphasise views and features and reveal or conceal buildings.
- 11.5 A number of taller and more prominent buildings within the city centre have benefitted from the addition of architectural lighting which has added to visual interest during hours of darkness. It is however important that such schemes are designed in a way that does not result in unnecessary light pollution or have an adverse impact upon highway safety or the amenities of residents. Schemes should be designed so that during day-time hours the lighting apparatus is not unduly prominent and furthermore they should also consider energy use.

- 11.6 Within a development proposal lighting should be employed to create atmosphere and provide levels of light sufficient to give a feeling of safety and security in hours of darkness. Any lighting scheme will need to cater for vehicular users, pedestrians and cyclists.

#### **Policy CC5: Lighting**

Carefully considered architectural lighting proposals for new buildings and refurbishment of existing buildings will be encouraged to enhance the overall appearance of the city during the hours of darkness.

#### Public Realm

- 11.7 The public realm will act as an essential component in conveying the high quality environment the Council is seeking to achieve in the city centre – a series of high quality, well designed spaces linked by clear and legible pedestrian routes. Therefore, high quality hard and soft landscaping will be expected throughout. A high standard of landscape design and boundary treatment will be required as part of the design of any development.
- 11.8 In order to demonstrate a high standard of landscape design the hard and soft landscape elements will need to be considered together and integrated from the outset in any public realm or other scheme design.

#### Soft Landscape

- 11.9 There are many opportunities to enhance the attractiveness of the city centre and its public realm with planting and other soft landscape elements for the benefit of the environment and the health and wellbeing of residents, workers and visitors to the city alike.
- 11.10 These may take the form of formal street tree planting, hedging, informal and native tree and shrub planting in green open spaces, native and ornamental shrub and perennial planting, edible plants, rain gardens and swales and other types of planting. There are also opportunities to integrate planting into the buildings themselves through the use of green walls and roofs, which is particularly valuable in areas of dense building development where planting opportunities at ground and/or connected into natural soils levels may be limited.'
- 11.11 Soft landscape elements that offer the greatest possible ecological and amenity benefits will be positively encouraged to ensure longer term aesthetic and environmental benefit. Soft landscape elements that are well connected with other green infrastructure will be preferred over isolated features because of their greater environmental and multifunctional benefits.

#### Hard Landscape

- 11.12 Hard landscaping will be an important element in visually and physically linking new developments with adjoining buildings and spaces as well as the wider city

centre. It will be important in defining what areas are to be used by pedestrians, cyclists and vehicular users. Therefore, it is vitally important that a small palette of materials are chosen that are:

- Durable;
- easy to maintain;
- complement those used on the buildings;
- are appropriate to the scale and use of the spaces; and
- are aesthetically pleasing.

11.13 Any hard landscape design should incorporate street furniture e.g. seating, signage, lighting columns, litter bins and cycle storage, as and where appropriate. The design should link to and compliment proposals for soft landscape treatments.

#### **Policy CC6: Public Realm**

- a. Where relevant, all development proposals will be required to integrate high quality soft and hard landscape designs.
- b. The palette of materials and street furniture for any development proposal will need to accord with the palette that already exists in the city centre and reflect the character of its respective area or adjoining landscaping where no distinctive landscape character exists.

## **12 Tall Buildings and Views of the Three Spires**

- 12.1 The spires of St Michael, Holy Trinity & Christchurch have become synonymous with the image of the city – giving rise to the descriptive title of the ‘City of Three Spires’. They are a majestic sight on the skyline and an important link to the city’s medieval past.
- 12.2 The postwar building boom saw a number of tower blocks join the spires on the skyline and whilst many of these buildings added a sense of modernity and dynamism to the city, some, like Civic Centre 4, were to the detriment of the setting of the spires.
- 12.3 Given the importance of the spires to the city it is important that any additional large/tall buildings are carefully designed and located so as to ensure that the spires retain their rightful prominent position on the skyline.

### Identified views of the spires

- 12.4 The APP identifies 14 views of the spires considered to be of high value. They are located on the edge of the city centre and, in the majority of cases, are on key routes into the city centre and offer a strong and extended view of one or more of the spires. These views have been developed over a number of years following detailed site research and are supported by technical evidence, which helps to inform this AAP and policy CC7.

The identified views are as follows:

1. Foleshill Road
  2. Stoney Stanton Road
  3. Swanswell Pool
  4. Sky Blue Way
  5. Far Gosford Street
  6. London Road
  7. Parkside
  8. Mile Lane
  9. Mile Lane (Christchurch)
  10. Quinton Road
  11. Manor Road footbridge and Friars Road
  12. Spencer Park & footbridge
  13. The Butts (Christchurch)
  14. The Butts
  15. Upper Holyhead Road
  16. Upper Hill Street & footbridge
  17. St Nicholas Street
- 12.5 The view cones are also identified in Figure 4. Each of these views has its own particular characteristics, but they are all dynamic in nature with the view of the spires (the number and proportion visible and their location) changing considerably along the length of the views.

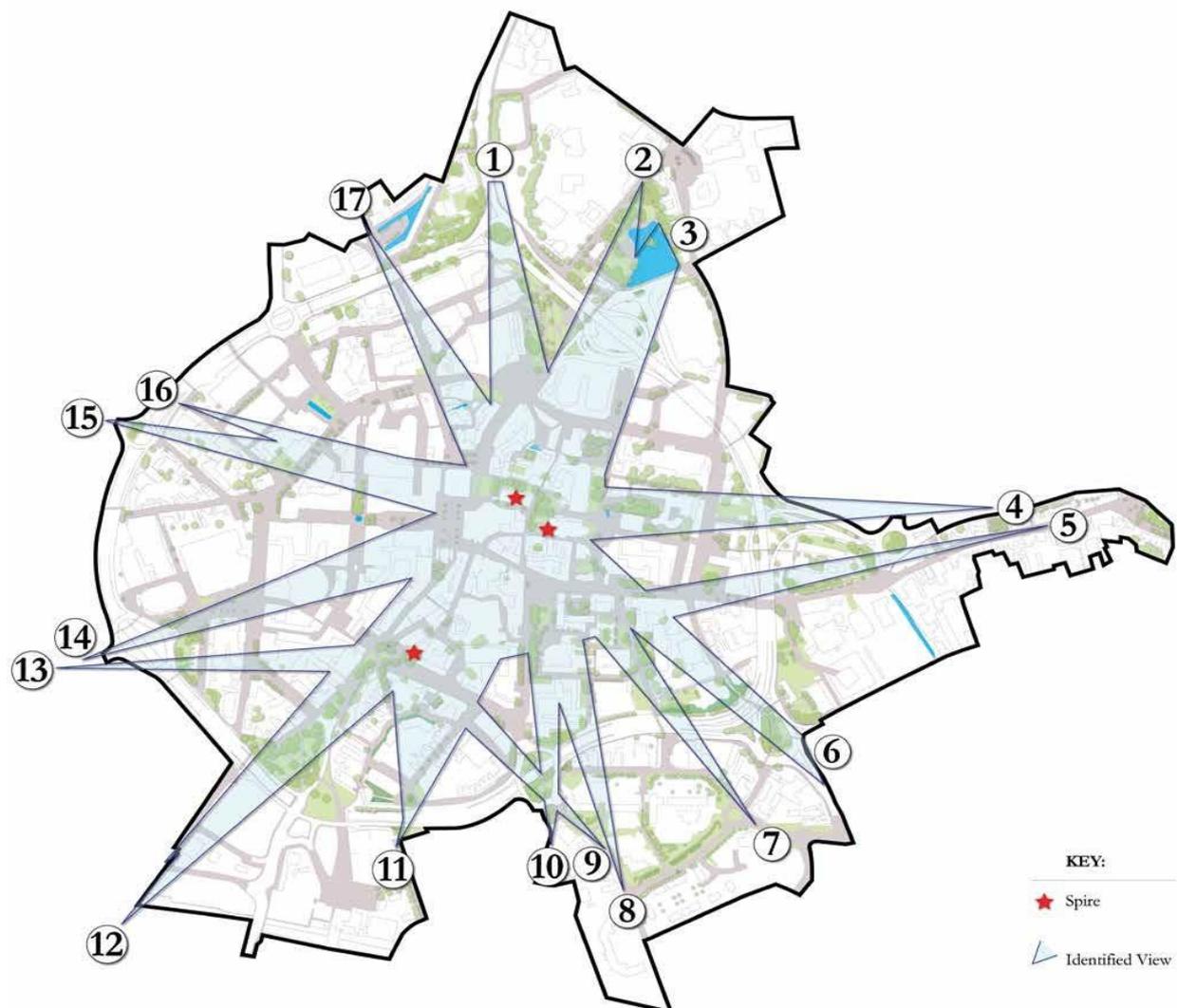
- 12.6 The strength of these views depends on a number of factors:
- whether they are viewed on foot or in a vehicle;
  - the time of day, with the image of the spires changing dramatically from hours of daylight to night-time when they are lit by architectural lighting;
  - the time of year – the spires become more visible on certain routes when the trees are not in leaf and;
  - the weather conditions – the spires stand out boldly against a clear blue sky as opposed to overcast weather conditions.

### Policy CC7: Tall Buildings

The location of proposed tall buildings will be considered in relation to the views of the three spires. New development proposals should reflect these view cones and seek to enhance the key views identified on plan.

Further guidance will be provided in a Tall Buildings SPD.

Figure 4: Key View Corridors of the Three Spires



## 13 The Natural Environment

- 13.1 Historically developments within Coventry city centre have focused more on its built form than the natural side of its environment. For example, the braded river sections of the River Sherbourne and its tributaries were culverted to make way for roads and buildings. Given the dense urban environment that has developed across the city centre there have also been limited opportunities for urban green space, whilst the Ring Road and poor connectivity between public spaces has meant the green and blue parts of the city centre have become isolated and peripheral. In recent years, as part of the city centre public realm works opportunities have been taken to introduce new green spaces around Holy Trinity Church and Council House square for example. The on-going works around Greyfriars Green will also increase the size of the green and improve its connectivity towards the railway station. Furthermore, the city as a whole has become an Air Quality Management Area, with a particular focus around the city centre and a need to improve air quality and the wider natural environment. This has also formed part of the Council's Public Health agenda, with a view to making the city centre a more pleasant and healthier environment within which to live and travel.
- 13.2 This section of the AAP will therefore provide an overview of how the city centre's natural environment needs to improve and will provide a clear basis for how such improvements can support and compliment the expected redevelopment opportunities within the built environment.

### Green and Blue Infrastructure

- 13.3 The term green and blue infrastructure refers to a strategic network of green and blue spaces, such as parks, amenity landscaping, ponds, canals and rivers, and the links between them.
- 13.4 A high quality and well-connected network of green and blue infrastructure assets has the potential to make the city centre a more attractive proposition for external investors and local people. As such, green and blue infrastructure should, where appropriate form an essential element in:
- improvements to existing pedestrian and cycling routes;
  - the enhancement of existing public spaces;
  - the provision of new public spaces and pedestrian routes; and
  - increasing levels of physical activity.
- 13.5 As part of this process, the provision of soft landscaping, including tree planting to promote biodiversity and create a visually attractive environment will be promoted. 'Greening' of the Ring Road will also be supported where highway safety is unaffected through the introduction of vertical planting such as green walls and climber structures to supporting walls and bridges in order to enhance the appearance of the city centre and to offer screening opportunities. Furthermore, opportunities to deculvert or 'day-light' and restore the River Sherbourne and its tributaries will be supported in principle.

- 13.6 In recent years the city centre has seen the introduction of new green spaces around Holy Trinity Church and Council House Square, as well as temporary pocket parks at Cox Street, Corporation Street and Hales Street. These new provisions have all helped to complement existing green and blue infrastructure within the city centre, including Swanswell Pool, the Canal Basin and Greyfriars Green.
- 13.7 Notwithstanding, Green Infrastructure within the city centre remains fragmented, and has been delivered in more of a piecemeal fashion over time. Indeed, quite a large proportion of green infrastructure is vegetation around buildings and site boundaries, which is positive as it adds a greener feel to the city centre but does lack the necessary elements for a more urban and structured feel. As a result, there is a need to consider green infrastructure in more of a holistic context, to support the establishment of local biodiversity networks. This will generate environmental benefits as well as helping to guide routes, enhance views and create usable green spaces and links beyond the city centre. The proposed green spine coupled with the greening of the Ring Road, will support this.
- 13.8 Given that the level of planned development in the city centre is expected to result in an increased density of development and therefore protecting, enhancing and increasing green and blue infrastructure is particularly important. The 2011 Green Infrastructure Study suggested a set of Green Infrastructure Standards for greater levels of sustainable development. The evidence recommended:
- Green infrastructure should be considered in the same manner as any other form of infrastructure servicing new development, and should be an essential component of all developments;
  - New green infrastructure associated with development should connect into site level and local green space networks which should in turn connect into the city-wide network;
  - All developments should include, green infrastructure elements, including SUDs<sup>5</sup>, urban trees and green roofs, which deliver multiple sustainable benefits to the urban environment through their natural processes.

#### **Policy CC8 – Green and Blue Infrastructure**

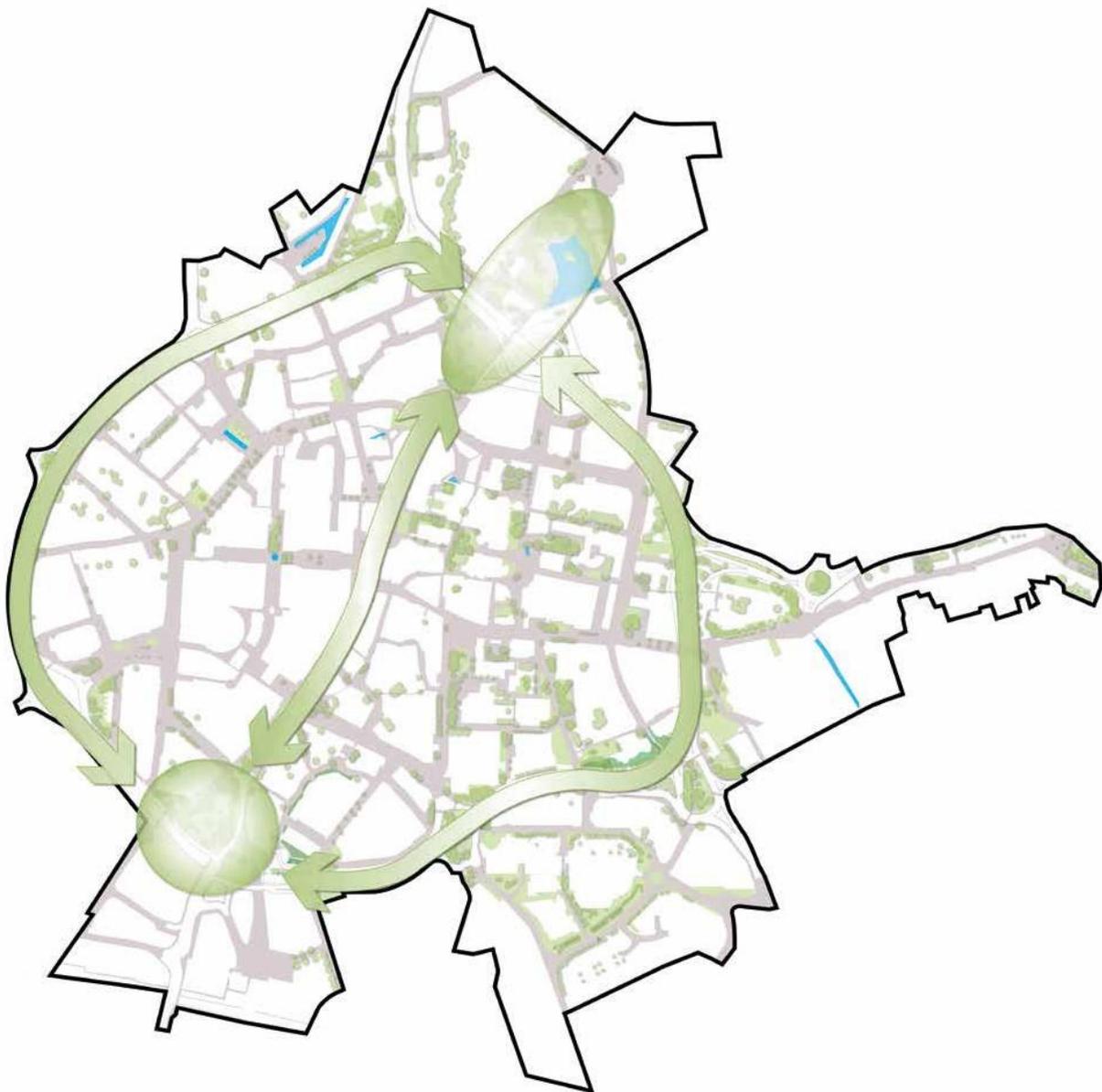
- a. New development will be expected to maintain the quantity, quality and functionality of existing green and blue infrastructure. In line with the city's Green Space Strategy and Local Flood Risk Management Strategy, development proposals should enhance blue and green infrastructure, and create and improve linkages between the areas. Any development which is likely to adversely affect the integrity of a blue or green corridor will be required to be robustly justified and where appropriate, mitigation measures put in place. Development shall support meeting the objectives of the Severn River Basin Management Plan through ensuring that no deterioration of the River Sherbourne or its tributaries shall occur that may result in it failing its objectives under the Water Framework Directive.
- b. Developments adjacent to the Ring Road should maximise all opportunities

<sup>5</sup> Sustainable Urban Drainage Systems

to develop the greening of vertical surfaces as far as reasonably possible. Opportunities to add greenery to the area on a north-south and east-west axis through the city centre, defined on figure 5 as 'Green Spines', will be encouraged and supported.

- c. Trees that contribute towards public amenity shall be retained and protected unless they are of poor quality, have a short life expectancy (less than 10 years), are dangerous or the benefits of removing the tree significantly outweighs the harm that would be caused by its removal. Where trees are lost, replacement planting must be provided to a commensurate value to that which is lost.

Figure 5: The Green Spines



## 14 Water Quality

- 14.1 The vast majority of the city centre watercourses are currently within culvert, most notably the River Sherbourne. This AAP has already identified an aspiration to explore opportunities to deculvert lengths of the River Sherbourne, most notably around Fairfax Street and Palmer Lane. This presents its own issues however and will need to be considered in greater detail as part of wider regeneration opportunities in this part of the city centre. An alternative to deculverting could be a recreation or representation of the river channel, which could help form part of a Sustainable Drainage System (SuDS). Opportunities should be taken to explore these within the city centre, not only around Fairfax Street and Palmer Lane but the centre as a whole.
- 14.2 In addition to the culverted river sections, the city centre hosts Swanswell Pool and the Canal Basin as its other notable water bodies. Development in these areas will need to provide a positive reflection of these areas and where appropriate enhance water quality.

### Drainage & Flood Risk

- 14.3 In the national context the risk of major scale flooding in Coventry City Centre is low. The city area is not low lying when compared nationally and is not subject to Tidal Surge River Flows. However, there are some areas of the city which are more susceptible to flooding from rivers and surface water, following heavy or prolonged rainfall. There is no evidence of major flood flow paths that could result in deep, fast flowing water within the city centre, but the existence of undulating terrain, basements and underground car parks means that during intense rainfall, some shallow ponding might occur. The widespread nature of this shallow ponding could cause damage to many commercial premises owing to the accessibility requirements typically needed for town centre retail. The second flood risk of scale to the city centre is from the River Sherbourne and the significant residual risk of blockage.
- 14.4 Flooding can never be completely prevented, but the frequency of flooding and impacts upon the communities can be largely reduced. Local flooding is becoming increasingly common due to the impacts of climate change on weather patterns and it is important to address this risk in Coventry.
- 14.5 When development occurs within the city centre it should seek to deliver open sections of water on the watercourses. This will enhance the overall potential of water to create a more harmonious and attractive environment thus providing a benefit to all users and attracting private investors to the city centre.
- 14.6 The city centre lacks water features and the ring road acts as a barrier to features such as Swanswell Park and the Canal Basin. Water within city centres such as a Rivers, Canals, designed water features or lakes are widely considered to be attractive and deliver amenity value. Therefore, where financially viable, opportunities to de-culvert existing historic watercourses or introduce new water channels and SuDS features into the city centre will be welcomed and supported, where appropriate. This should be undertaken in line with the national guidance in 'Making Space for Water'.

- 14.7 Any new development will require the production of a Flood Risk Assessment. This assessment will need to consider the flood risk from the all sources and residual flood risk. This is to ensure that flood risk to and from all developments is appropriately considered. Through appropriate assessments the impacts of current and future flood risk must be reduced.

**Policy CC9: Drainage & Flood Risk**

- a. Development shall be designed and located to minimise the risk of flooding and if permitted development, be resilient to flooding. The opportunity must be exercised to maximise the absorption of surface water run-off by the ground. Sustainable Drainage methods shall be incorporated into new developments including treatment for water quality. Such provisions should consider opportunities to reflect the alignment of the River Sherbourne and/or its tributaries.
- b. When development occurs, a Flood Risk Assessment will need to be produced to appropriately consider the risk of flooding from all sources.
- c. When development occurs, it must consider the evidence in the Local Flood Risk Management Strategy, Surface Water Management Plan and Strategic Flood Risk Assessment. This includes all sites being treated as a Greenfield site when calculating permissible discharge rates in line with Policy EM5 of the Local Plan.
- d. When development is proposed it should utilise water use reduction systems such as grey water harvesting to reduce the water usage within the proposed developments.
- e. Where a development proposal lies adjacent to the existing de-culverted river Sherbourne, a natural sinuous river channel should be retained. Consideration should also be given to removing water bodies from culverts wherever possible and viable (having regard to Figure 6). This will be of particular importance along Fairfax Street and will be vital to create multi-functional green and blue spaces within the city centre.

Figure 6: Watercourses



## 15 Environmental Management

- 15.1 Environmental Issues can take many forms and include: pollution of water, air or land; and pollution through noise, dust, vibration, smell, light, heat or radiation. These issues may also have an impact on health and wellbeing.
- 15.2 Within city centres, such issues can be amplified due to the higher density of development, concentration of vehicles and relatively less green and blue spaces, unless they are well controlled through suitable mitigation. Coventry's city centre is no different and has its own specific issues to consider including:
- the relationship between new developments and the Ring Road, most notably in relation to air quality and noise;
  - pre and post war development legacies and the uncertainty that resides around ground conditions; and
  - the interaction of competing and complimentary uses within new and existing development, including noise and odour extraction.
- 15.3 Having regard to these issues new development must be designed to minimise environmental impacts within the city centre and ensure that any impacts such as air quality and noise are appropriately considered and mitigated. Schemes will also need to have regard to the wider policies in the Local Plan.

### Air Quality

- 15.4 Coventry is now designated an Air Quality Management Area (AQMA) for nitrogen dioxide, which is the main air quality concern within the city centre and the city as a whole. The source of nitrogen dioxide is the burning of fossil fuels, with vehicles and traffic congestion having the most notable impacts. Of particular concern here will be new developments adjacent to the Ring Road or alongside concentrations of public transport stops, such as Pool Meadow and Corporation Street, which if not designed in an appropriate way could have significant impacts on public health.
- 15.5 In this context new developments will need to have regard to the West Midlands Low Emissions Towns and Cities Guidance (WM LETC Guidance), which places greater focus on mitigating air quality impacts from development through a range of options. This can include an increase in active travel and investment in low emission vehicles and the infrastructure to support them.
- 15.6 Coventry is entering a period of significant redevelopment within its city centre, and it is during such phases that attention will need to be given to the creation of excessive dust and dirt created during the construction processes. As part of the planning process new development proposals will need to adhere to a construction environmental management plan (CEMP), which will assist in mitigating these concerns.
- 15.7 The emerging Local Plan has already identified opportunities around the Council's heat line project. This scheme looks to provide a sustainable source of energy to city centre buildings through the creation of heat from waste. In recent years significant investment has been made to introduce the necessary

infrastructure to support heat line within the city centre, helping to reduce the reliance on fossil fuels and the reduction of the city's carbon footprint. Opportunities to connect to the heat line network, or introduce other renewable energy systems within the city centre should be a key priority within new city centre developments.

#### Contaminated land

- 15.8 Historically the city centre has been a focal point for industry and manufacturing including cycles, motor cars and textiles. Areas that are now occupied by the Parkside Technology Park, Ikea and The Sky Dome are prime examples of such activity.
- 15.9 Any new development or redevelopment of existing sites within the city centre will require an investigation into the quality of the underlying soils and waters and where necessary an appropriate level of remediation to ensure the land is fit for its proposed use and will not pose a risk to future users of the site or the environment.
- 15.10 Of similar concern is the significant level of bombing experienced within the city centre during World War 2, which has left a legacy of unexploded ordnance. The key problem with this part of the city centres legacy is that there are no records of where unexploded bombs are beneath the ground, or how bomb damaged buildings were cleared and rebuilt in the post war period. As a result, it is only as part of the development process that such legacies can be uncovered.

#### Noise and Vibration

- 15.11 As focal points for a wide range of leisure, commercial and community provisions, city centres are often noisy and vibrant. Coventry city centre is no different and as redevelopment takes place, improving the quality of the built environment and increasing the centres offer, it will inevitably result in increased noise and increased issues. Of particular focus must be the need to strike an appropriate balance between competing and complimentary uses. Where developments are 'mixed use' in nature the types of uses will need to be carefully considered, especially where residential or quasi-residential provisions are being made.
- 15.12 Night-time entertainment in particular is often considered a 'bad neighbour' to residential developments, not just in terms of noise, but bass vibration as well. Any new development must ensure sufficient noise insulation is installed to mitigate these impacts. As such, new residential provisions will generally be discouraged in areas of existing night time entertainment (and vice versa) to minimise risks to established business, unless satisfactory mitigation measures can be demonstrated.

#### Odour Extraction

- 15.13 Designated centres are often focal points for commercial premises such as restaurants and hot food takeaways. Coventry city centre is no different and is becoming an increasingly popular place for the provision of such uses. Where

new restaurants and/or takeaways are provided within the city centre consideration must again be given to the impacts this could have on adjoining uses, most notably in terms of odour control in this instance. As such, all food premises will require an odour extraction system tailored to the nature and location of the premises to prevent nuisance from odours. This will also include sufficient mitigation to prevent noise and vibration nuisance from extraction flues.

#### Heat and lighting

- 15.14 The provision of appropriate architectural lighting and new street lighting is to be promoted alongside new city centre developments. This has previously been considered in the relevant section of this AAP. In promoting such uses however, the location and brightness of lighting must give consideration to buildings and uses and mitigate any possible impacts.
- 15.15 The provision of new green infrastructure within the city centre is detailed in Policy CC8. The continued provision of green space and where appropriate blue infrastructure, which help to reduce the urban heat island effect, whilst also having positive impacts on public health.

## **Policy CC10 – Environmental Management**

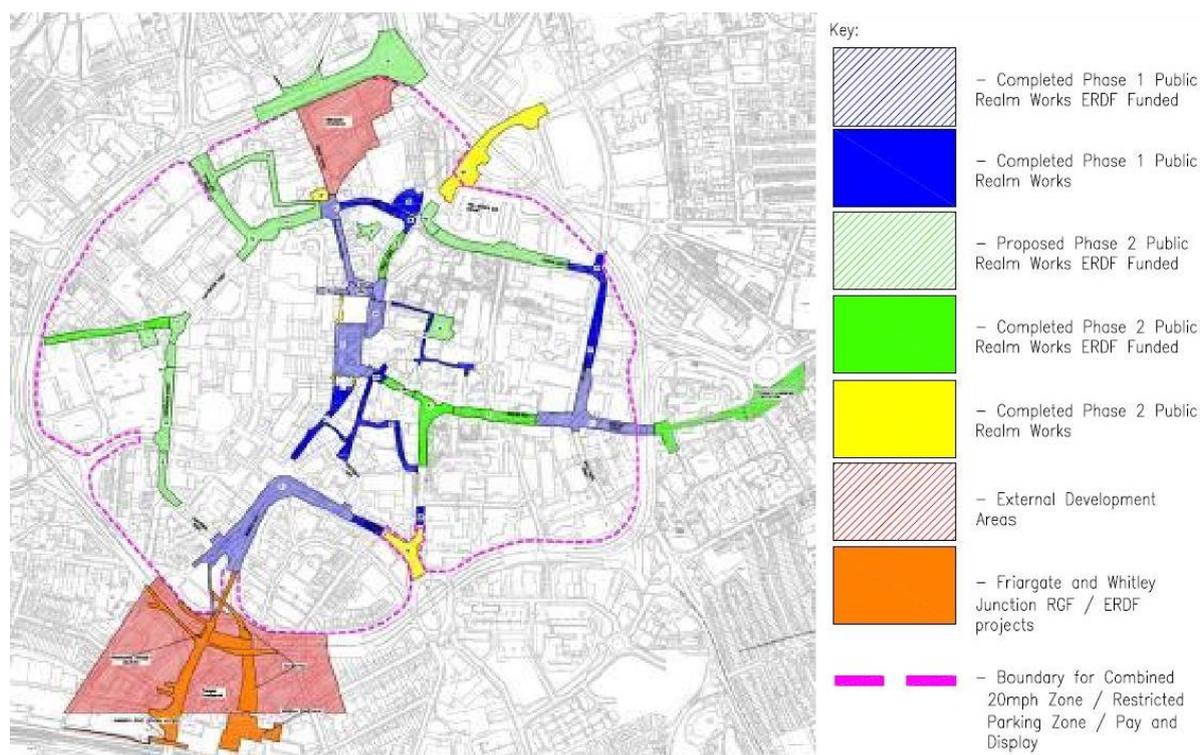
New development must be designed to minimise environmental impact within the city centre and ensure that any impacts of pollution are appropriately considered and mitigated. In doing so new development schemes (including conversions and changes of use where appropriate) must ensure that:

- a) All construction and demolition schemes adhere to a construction environmental management plan which must be submitted to and approved by the council before works commences. The CEMP must specify how the developer will mitigate noise and dust emissions from the works.
- b) All opportunities to connect to heat line or implement renewable energy generation have been explored and included as part of new development unless shown to be unviable or inappropriate.
- c) Ground contamination needs have been assessed and remediated using the Environment Agency Model Procedures for the Management of Land Contamination (CLR11).
- d) Proposals for site investigation and remediation schemes (where appropriate) utilise appropriate risk assessment and are approved by the Council in advance of development. Such measures should ensure that sites are 'fit for purpose'.
- e) New residential and commercial development schemes and the introduction of fixed plant machinery have been designed to meet internal and external noise levels specified in BS4142 and BS8223, or subsequent replacement standards.
- f) Appropriate odour extraction systems are incorporated where the sale / preparation / consumption of food takes place within the relevant buildings. Appropriate consideration has been given to the West Midlands LETC Air Quality guidance (or replacement guidance) and necessary mitigation measures incorporated into schemes.
- g) Have regard to other relevant polices within this City Centre AAP and its supporting documentation.

## **16 Accessibility**

- 16.1 The city centre will act as a focus for economic growth with increased opportunities for shopping, leisure, tourist and business activity. To be successful, the city centre must be easily accessible to its customers, regardless of their age, physical ability, where they are travelling from, and how they choose to travel. The vision is therefore to create a highly accessible and welcoming city centre where people will find it easy to access, understand and move around in.
- 16.2 Coventry has embraced a policy to become an Age-Friendly City in recognition the rapid aging population, and the need to address factors which affect the mobility of elderly people. This policy is especially relevant to the city centre which provides many of services and facilities which elderly people rely on.
- 16.3 The city Council is also developing a strategy for the adoption of Smart and Intelligent Mobility measures which will transform the way people think about how they travel, for example, how people plan, pay for and choose to make their journeys around the city.
- 16.4 The economic geography of the city centre will change during the life of this plan. Perhaps most notably there will be an increase in the focus of economic development towards southern parts of the city centre as the Friargate and Southern Precinct developments come forward. It is essential that the city has a comprehensive integrated transport network in place to proactively respond to these planned changes to ensure that new development opportunities are highly accessible, making them more attractive for new business growth and well connected to other parts of the city centre.
- 16.5 Coventry City Council have also worked in partnership with Transport for the West Midlands (TfWM) on the Strategic Transport Plan for the West Midlands Metropolitan Area "Movement for Growth". This sets out the overarching transport strategy for the West Midlands Metropolitan area covering metropolitan rail and rapid transit networks, the key route network and a metropolitan strategic cycle network, to help deliver a transport network which boosts our economy and improves reliability and the environment.
- 16.6 In 2011 the Council embarked upon an ambitious public realm improvement programme to radically improve the pedestrian environment through a major transport led regeneration and de-cluttering programme and the designation of the city centre as a 20mph zone. Early phases one of this programme included the transformation and pedestrianisation of Broadgate, a radical reconfiguring of the Gosford Street/Cox Street and Hales Street/Burges junctions, a facelift of Hertford Street and a transformation of the route between the railway station and Bull Yard. Further schemes have now been completed around the Council house, Lidice Place. These transformational schemes have helped to rebalance the dominance of the road network creating an environment where people behave differently, respecting other roads users within a low speed environment.

Figure 7 Public Realm Improvement Areas



16.7 Schemes delivered have been well received and have made a significant contribution towards transforming the city centre into a more inviting, attractive and accessible environment for shoppers and visitors to the city. There is already clear evidence that these positive improvements are helping to attract new activity and businesses growth into the city centre including a selection of new restaurants around Broadgate square and a series of successful public events.

16.8 In addition to movements around the city centre, it will important that the City Centre is well connected to the rest of the city, as well as surrounding towns and cities. This will ensure it is highly accessible and attractive to shoppers, visitors and businesses. It is essential therefore that major transport corridors leading into the city centre are well connected, legible and welcoming.

Public Realm Proposals

16.9 Building on the first phases of the public realm package, the creation of additional attractive and welcoming public spaces and routes will be promoted and encouraged. Figure 8 identifies the main pedestrian routes, linkages, public spaces and enhancements to the ring road which are a priority for further enhancements. These routes will improve overall connectivity and strengthen the historic north/south and East/West structure of the core city centre. Within these spaces and other developments within the city centre, opportunities will be taken to incorporate soft landscaping including tree planting to promote biodiversity and create a visually attractive environment. This is considered further in the green and blue Infrastructure section of this Area Action Plan.

Figure 8: Key Routes and Linkages



### Walking and Cycling

- 16.10 Cycling and walking are ideal modes of travel to access and move around the city centre. They offer an environmentally sustainable, healthy and cost-effective way to get around and could reasonably cater for a large proportion for short journeys into the city centre. Measures which encourage the attractiveness of these modes will therefore be supported.
- 16.11 The compact urban nature of the city centre, combined with recent interventions such as the 20 mph zone and public realm enhancements promote a safe shared environment which encourages users to more actively consider other road users. This approach will continue to be applied within the core city centre to further enhance facilities for pedestrians and cyclists. On busier main routes into the city centre area consideration will be given for the provision of dedicated cycle lanes which provide segregation for cyclists away from the main carriageway.
- 16.12 Walking and cycling routes into the city centre are influenced by the constraints of the ring road which is often seen as a physical and psychological barrier to

movement. Routes are typically limited to a series of subways, bridges and major radial routes. The quality of those routes varies significantly with some having benefitted from recent investment, such as Gosford Street and the new Friargate bridge deck, whilst some others remain inconvenient and uninviting.

16.13 Routes which are in particular need of improvement around the ring road include those which cross junctions 1, 2, 4, 5 and 9 and those between the city centre and Parkside, see Figure 4. The Council is actively seeking funds to undertake additional improvements to address those barriers including:

- Improvements to existing at-grade crossings and subways;
- Improving existing bridges and constructing new ones, and/or;
- Replacing existing bridges and subways with suitably designed at-grade crossings.

16.14 Walking and cycling routes should also be connected to new development sites and link to the existing public transport network, interchanges and stops to deliver seamless integration. Routes should also connect to the TfWM future Metropolitan Strategic Cycle Network, as set out in the Strategic Transport Plan. Linked to the intelligent mobility agenda, the main pedestrian routes and spaces will be reinforced by the provision of a network of interactive pedestrian wayfinding totems to help visitors to navigate around the city.

16.15 The provision of high-quality cycle parking will be promoted throughout the city centre and should form an integral part of new development schemes. The Council will continue to provide high quality on-street publicly available cycle parking, especially in areas where there is likely to be high demand such as main shopping areas and transport interchanges. Detailed guidance on cycle parking requirements are contained in the Local Plan and will be supported by further SPD as appropriate.

#### Intelligent Mobility

16.16 The regeneration of the city centre presents an opportunity to utilise new technologies to change the way people plan and make their journeys. The digital age has seen the emergence of mobile and smart technologies, and these will be utilised to enhance the management and operation of the transport network. Coventry is developing a strategy to embed these technologies into the transport network acting as a living testbed for intelligent mobility.

#### Mobility Hubs

16.17 The seamless integration of the transport network will play an important role in supporting the needs of people travelling into and around the city centre. The Council is exploring options for the development of a “Mobility Hub” within the city centre which brings together a suite of transport infrastructure into one location. The objective is to improve urban mobility with a focus on addressing the needs of vulnerable users. The mobility hub could potentially accommodate:

- Access to a car club to provide flexibility for longer trips and support the mobility needs of non-car owners
- A cycle parking hub including a cycle hire facilities
- A travel bureau supported by interactive travel information points which supports route/journey planning and public transport information
- Access to Shop Mobility facilities
- Access to Dial a Ride, and other demand responsive travel services

16.18 This will need to be conveniently located near to the central shopping area and should be easily identifiable and visible having a presence in an active shop frontage and have a direct access to an 'operational' area to enable access to transport services.

### Low Emission Vehicles

16.19 The Council is developing a strategy for a large-scale introduction of low emission vehicles. Measures which encourage the take up of low emission vehicles in the city centre, such as the expansion the electric charging network and dedicated priority parking spaces will be supported. Changes to car parking provision in the city centre should have regard to this strategy.

16.20 Further guidance can be found in the West Midlands Low Emission Towns and Cities guidance and within the emerging West Midlands Metropolitan Area Transport Emissions Framework on electric vehicle recharging standards and will be provided in the Coventry Connected Transport Strategy SPD.

## **Public Transport**

### Rail services

16.21 Coventry station is an increasingly important strategic gateway into the city centre catering for well over five million business, leisure and educational trips into the city centre each year with these figures continuing to grow. A Masterplan has been developed for the station area, and this will see the creation of new entrances combined with improved linkages on to Warwick Road and improved transport interchange linked to a new cycle parking hub. The Council will continue to engage with the rail industry to secure improved rail connectivity, in accordance with its rail strategy, to secure improved services which will support economic growth objectives.

16.22 As more people use Coventry station to leave Coventry than arrive – and vice-versa in the evening, it is important that access to the station is sufficiently robust to sustain the continued growth in passenger numbers and future schemes support this like the station interchange.

### Bus Services

16.23 Buses provide a cost effective and environmentally sustainable way for local people to access the city centre and are essential for people with limited mobility, such as the elderly, and for people who do not have access to a car

- 16.24 TfWM are currently developing 'Bus Network Development Plans' encompassing how the bus network will evolve over the next 20 years. Coventry's Bus Network Plan will be based upon high level land use changes and will help support future city centre development and growth.
- 16.25 A Key Route Network of main roads together with appropriate measures to support development including intelligent mobility schemes and priority measures to support reliable bus journey times on key routes will be developed in partnership with TfWM.
- 16.26 The quality of bus facilities has improved in tandem with on-going changes as part of the public realm programme. For example, Trinity Street which has seen the widening of footways to facilitate the installation of new bus shelters. Improvements which enhance bus facilities will continue to be sought alongside the wider regeneration of the city centre. Improved provision for bus services will be created at Coventry station through the construction of a new bus interchange as part of the Coventry Station masterplan.
- 16.27 Pool Meadow bus station is expected to continue playing a role in providing a hub for local and regional bus services as well as some possible coach services, however its role in the longer term will need to be reviewed in partnership with TfWM in the context of:
- Changes and improvements to on-street bus waiting facilities and off-street provision such as the new Coventry Station interchange
  - Changes to White Street coach park and the potential redevelopment of the area around junction 2 and the associated slip roads which may affect access.
  - Geographical shifts in demand allied to major redevelopment schemes e.g. Friargate, and overall changes in demand linked to population, employment and housing growth
  - The requirements of bus users and the need to modernise the existing facility which has been in place for more than 20 years.

### Rapid Transit

- 16.28 It is important to invest in infrastructure which provides faster and reliable journeys across the West Midlands Metropolitan area. This will provide better and more sustainable access to jobs, education, healthcare facilities and leisure for all residents and visitors.
- 16.29 The vision is for a network of Rapid Transit routes to run on suitable lines as part of one single network and be fully integrated with national and regional rail services, local bus services, passenger information, promotion and ticketing.
- 16.30 It will be important to plan positively for the preferred rapid transit routes which will serve the city centre and all routes should be guided by the appropriate standards from TfWM. This will help to ensure combination of highway and other measures to provide an attractive alternative to the private car and ensure sustainable development. Rapid transit vehicles may also be longer

than conventional public transport vehicles and may therefore require additional kerb space, which should also be taken into account when developments come forward – in particular the interchange at the rail station.

- 16.31 The road network within the core of the city also needs to consider the operation of these vehicles in terms of maneuvering and the opportunity to offer cross-city connectivity.

#### Coaches Service and Tourist Coaches

- 16.32 Coach services will continue to play an important role in serving the needs of visitors accessing the historic city centre including Coventry Cathedral. These services help boost the local tourist economy and help promote the profile of the city. Provision for coach parking will initially be provided within Pool Meadow Bus station and at designated on-street drop-off locations. The current coach park at White Street is expected to close within the plan period due to the potential redevelopment of the site. Opportunities will be sought to actively identify suitable replacement facilities to accommodate the demand for long-stay coach parking. This will take into account the needs of the local tourism industry, coach operators and the need to create an excellent “first impression” for people visiting the city.

#### Demand Responsive Transport

- 16.33 Ring and Ride continues to play an important role in supporting access to the city centre for elderly people with more limited mobility. Suitable drop facilities will be provided to cater for the specific mobility needs of users and there will be close integration with the Shopmobility scheme and the mobility hub proposal.

#### Car Access

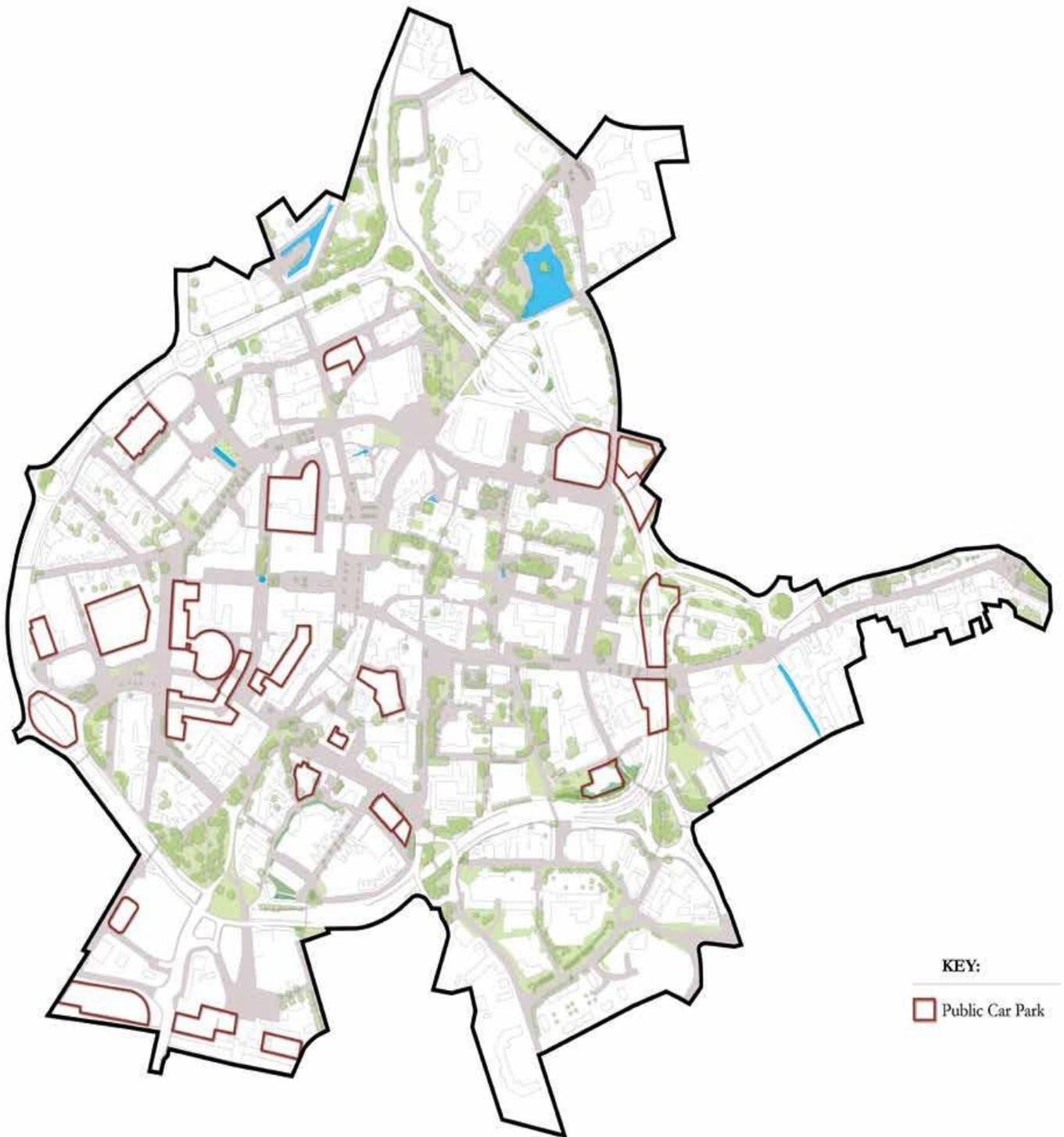
- 16.34 Access by car will remain an important part of the access strategy allowing residents and visitors to easily and conveniently access the services they need whilst enabling the transportation of heavy / bulky items.
- 16.35 A key priority to support the needs of drivers will be the introduction of improved directional and car park signage to help improve the driver experience, particularly for visitors to the city centre. This will include the rationalisation of existing road signs and the continued introduction of “intelligent” variable message signing on the main arterial routes and ring road to guide visitors to the most appropriate parking spaces.
- 16.36 The ring road will continue to play an important role in helping to circulate traffic around the city centre, however several localised changes will be made to help rebalance the dominance of ring road in terms of improving the quality of pedestrian routes.

## Car Parking

- 16.37 Car parking provides an important facility for people visiting and shopping in the city centre as is an essential part of creating the right conditions for growth. For example, the Introduction of around 400 metered on-street car parking spaces at multiple locations across the city centre has helped to enhance the attractiveness and convenience of accessing the city centre.
- 16.38 There is currently an adequate supply of public car parking available in the city centre to meet current demand with most of the 7,000 spaces operating at around 75% of capacity during peak times. During the plan period it is proposed to redevelop and renew a number of existing public car parks to support the regeneration of the city centre and address quality and capacity issues.
- 16.39 In order to maintain an appropriate level of publicly available car parking, evidenced reviews of demand will be carried out to ensure that the correct balance is struck between maintaining sufficient parking supply to support planned growth objectives whilst ensuring that there is not a financially unsustainable oversupply. This approach ensures that levels of parking provision can continually adapt to the needs of the city centre during the plan period.  
Reviews will consider:
- Existing levels of occupancy, including weekdays and weekends
  - The effect of major development proposals on the overall levels of demand
  - Geographical shifts in demand related to new developments e.g. Friargate
  - The potential for expansion of existing car parks e.g. multi-storey
  - Changes to privately operated car park provision
  - Changes in demand related to evolving travel habits e.g. reduced car use
  - Changes in demand for short stay, long stay and on-street car parking
  - The quality and design life of car parks
- 16.40 Consideration should also be made to parking standards in new development in relation to the levels of public transport accessibility and walking and cycling provision as in the Strategic Transport Plan.
- 16.41 The role of park and ride will also play a role in supporting Coventry city centre by increasing access to the metropolitan rail and rapid transit network.

Figure 9: Existing City Centre Car Parks

Figure 9: Existing citycentre car parks



- 16.42 Multi-storey car parking enables a higher density of car parking, which frees up valuable land for other uses, thereby making the city centre more attractive and expanding opportunities for a wider offer for visitors. Proposals to redevelop/re-configure Salt Lane and Cheylesmore surface level car parks to a multi-storey format will be supported. Salt Lane car park provides a centrally located and accessible car park which is ideally suited to supporting tourism and the evening economy including several new restaurants around Broadgate. The redevelopment of Cheylesmore car park should, where possible, be linked to the existing multi-storey car park at New Union Street, which in turn would allow for an improved design of the existing New Union Street car park. Proposals for the provision of new private car parking will be assessed in accordance with parking policies in the Local Plan.
- 16.43 Proposals for multi-storey car parks in the Technology Park Area and Fairfax Street Regeneration area and suitable proposals for car parking in the Friargate Business Area, subject to their alignment with car parking policies, will be supported. To maximise efficiency, opportunities for shared public and private car parking will be explored.

#### Accessible Car Parks

- 16.44 All car parks will be easily accessible from the ring road to improve the user experience. Access routes will be supported by the introduction of directional and live occupancy signage to reduce the need to “hunt” for spaces and the use of inappropriate roads and help to strategically balance car park occupancy levels. Development proposals which change the parking landscape must have regard to their impact on car park signage and management strategies.

#### Disabled parking

- 16.45 The level of formalised on-street car parking available to blue badge holders has increased quite significantly over recent years in line with the increased on-street parking offer. The provision of disabled car parking spaces will continue to be a requirement in all off-street car parks.

#### On-street Car Parking and Residents Car Parking Zones

- 16.47 The Council has made significant improvements to the city centre’s on-street parking offer and will continue to promote metered on-street parking as part of further public realm improvements. These short-stay spaces play an important role in the overall parking stock by providing additional convenience and flexibility for shoppers, visitors and disabled blue badge holders.
- 16.48 Residents parking schemes help to reduce inappropriate overspill parking on residential streets in areas on the periphery of the city centre. The creation of permit controlled residents parking schemes will continue to be implemented and reviewed in areas where they are considered appropriate and supported by residents. High quality, secure cycle parking and motorbike parking should also be considered.

## Policy CC11: Accessibility

- a. Development proposals in the city centre will be required to incorporate improvements to the significant routes and linkages as shown in Figure 8 above.
- b. Where appropriate, development proposals will be required to incorporate improvements to crossing the Ring Road to ensure enhanced connectivity between the city centre and the wider city for pedestrians and cyclists and should reflect the priorities in the supporting text above. This will be of particular relevance at:
  - Ring Road Junctions 1, 2, 4 and 5
  - The Canal Basin crossing between Ring Road junctions 9 and 1
  - Connectivity between Parkside and Much Park Street.

Development proposals should support the needs of pedestrians and cyclists by incorporating new dedicated safe and direct pedestrian and cycle routes which integrate seamlessly into established networks including connecting to the public transport network, interchanges and stops to deliver seamless integration together with provision of high quality cycle parking.

- c. City centre cycling and walking routes should be connected to the wider Metropolitan Strategic Cycle Network and be in partnership with TfWM.
- d. Development proposal should have regard to, and where appropriate, make provision for:
  - a. Infrastructure which supports the intelligent mobility agenda;
  - b. The inclusion of public transport infrastructure;
  - c. The development of Mobility Hubs;
  - d. The delivery of the Coventry Station Masterplan;
  - e. The provision of high quality cycle parking; and
  - f. The development of Rapid Transit.
- e. Proposals for the redevelopment, intensification and enhancement of the following car parks will be encouraged as part of the wider regeneration of the city centre.

<ul style="list-style-type: none"><li>• Salt Lane car park(See policy CC13);</li><li>• Cheylesmore / New Union Street car parks (See policy CC14);</li><li>• Bishop St car park (See policy CC25);</li><li>• Whitefriars St car park (See policy CC14);</li><li>• Leicester Row Car Park;</li><li>• Cox St Car Park (See policy CC25);</li><li>• Christchurch House Car Park (See policy CC14).</li></ul>	<ul style="list-style-type: none"><li>• Far Gosford St car park;</li><li>• *Gosford Street car park;</li><li>• Grosvenor Road car park (See policy CC12);</li><li>• *Grove Street car park;</li><li>• Barracks Car Park (See policy CC19)</li><li>• City Arcade car park</li></ul> <p>* Partial redevelopment</p>
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Redevelopment proposals must consider the following factors:

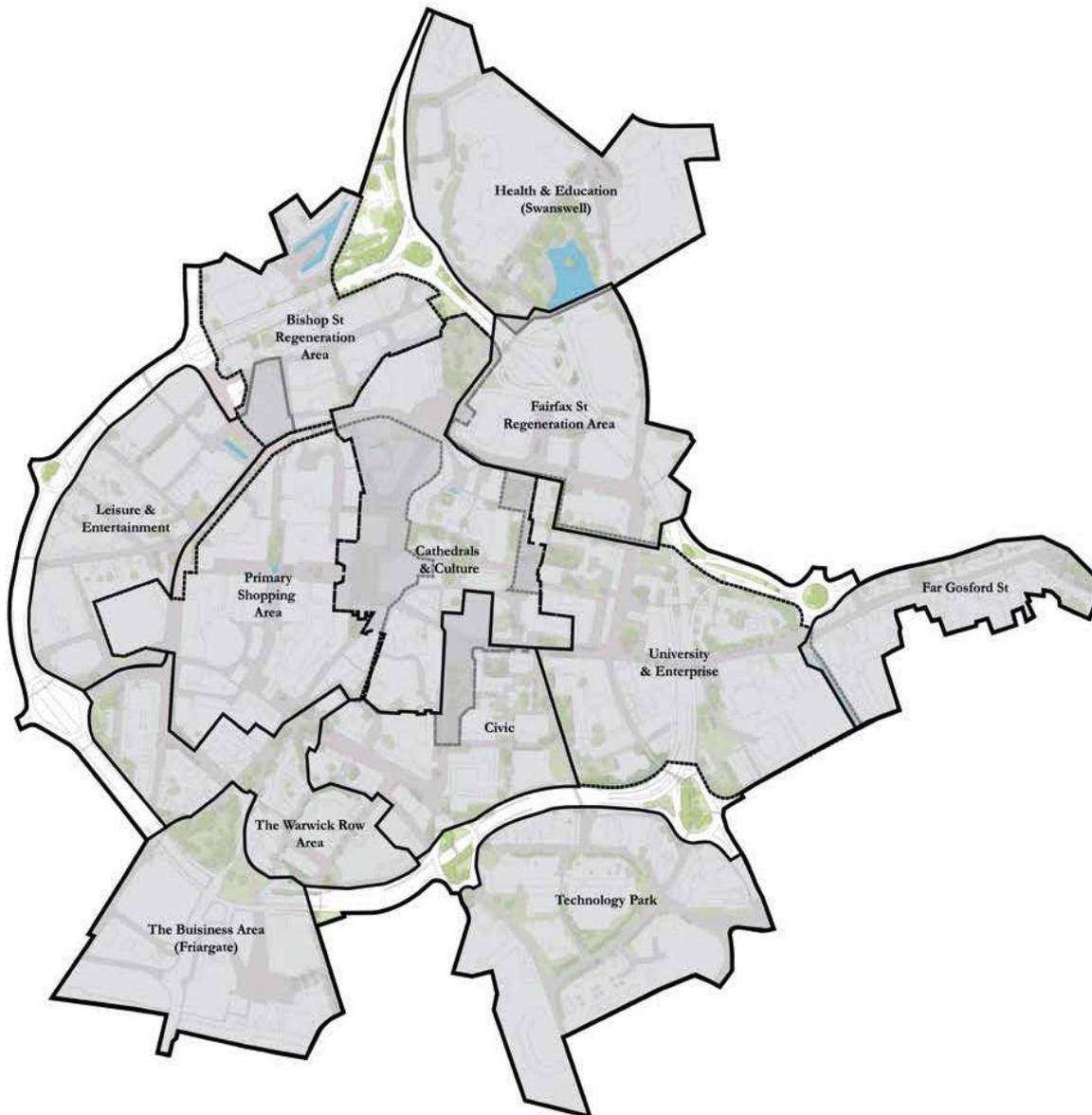
- Changes which affect the provision of public car parking spaces must be clearly justified as part of an on-going strategic review process and shown to have an acceptable impact on the performance and accessibility of the city centre and overall car parking provision.
  - The redevelopment and improvement of surface level car parks will be prioritised.
  - New car parking should be accommodated in a multi-storey format.
  - Proposals for multi storey car parks should respect the character and scale of the surrounding environment and maximise opportunities for high quality aesthetics.
- f. Changes should have regard to other relevant policies including the Coventry Connected SPD, Coventry Car Parking Strategy and TfWM Strategic Transport Plan parking policy objectives, including any future metropolitan wide parking strategy. Parking needs and the role of the car will also be balanced with promoting the use of public transport, cycling and walking. The provision of new surface level car parking will not be supported within the city centre unless its provision is to support the implementation of longer term regeneration schemes. In such cases surface level provision will only be allowed on a temporary basis.
- g. Development proposals which result in significant changes to the location or supply of public car parking spaces will be required to address any associated necessary changes to associated car park signing and management systems.
- h. Proposals for the redevelopment of White Street Coach Park will be encouraged, where they are linked to appropriate amendments to Ring Road junction 2.

## **17 The City Centre Areas**

- 17.1 Historically Coventry city centre has developed around specific zones or areas, with related uses grouping together to support viability and vitality of such uses. As a result nine specific areas have been identified that promote similar characteristics, primarily in terms of their uses and functions, but in some cases through design also.
- 17.2 The following chapters of this AAP will explore these areas and provide policy guidance for their future development.
- 17.3 In addition a further three areas within the city centre will be discussed. The first two of these will focus on significant areas of regeneration opportunity towards the northern half of the city centre. These two areas present little historic characteristics and are widely recognised as areas of significant redevelopment opportunities. The third area is situated to the south of the city centre and primarily consists of residential and commercial provision. Much of this area is well developed and is unlikely to experience much change over the plan period. There may however be opportunities for limited infill development and changes of use.
- 17.4 Each area will be presented alongside clear maps identifying routes, linkages, heritage assets and redevelopment opportunities.

**Figure 10: The City Centre Areas**

- Please note that some areas overlap. When considering development opportunities within the city centre care should be taken to ensure all appropriate policies are considered. Where developments sit adjacent to the boundaries of designated areas then consideration may also need to be given to adjoining area policies, especially if proposals would impact on the characteristics or continuity of the areas and the city centre as a whole.



## 18 The Business Area - Friargate

- 18.1 Exciting and significant change is expected within this area over the plan period. The area, spanning 15 hectares (37 acres) lies predominantly to the south of the inner Ring Road Junction 6 although includes the Ring Road junction itself and the Greyfriars Green Conservation Area.
- 18.2 The area is bounded by Grosvenor Road to the west, the railway line to the south and Manor Road to the east, whilst Warwick Road runs north-south through the centre. The area is currently home to:
- Coventry Railway Station and associated multi-storey and surface car parking;
  - commercial outlets to the eastern side of Central Six Retail Park;
  - dated office accommodation within two large tower blocks and lower level offices;
  - Grosvenor Road public surface car park; and a vacant development site that was previously the home of the local Tax Office.
- 18.3 Friargate is a bold, major mixed-use development which will provide up to 300,000 m<sup>2</sup> of floor space over the plan period, of which 176,000 m<sup>2</sup> would be office space. Granted outline planning permission in 2011<sup>6</sup>, a total of 25 new buildings are planned for the site, including 14 high quality new office buildings, two hotels, residential accommodation, leisure facilities and new retail floor space, although the latter must be considered within the context of its impact on the Primary Shopping Area and should remain within the context of the extant planning permission and Masterplan. The first of these new buildings will be completed in 2016 and will provide the new central office for the Council as part of its building consolidation programme.
- 18.4 As part of these proposals the Friargate area will become the focus for new job creation and economic growth within the city centre. It is expected to generate significant employment opportunities and will stimulate substantial inward investment with more than 13,000 new jobs to be created and approximately 8,000 jobs during construction.
- 18.5 To support this economic investment and promote sustainable transport, plans have also been prepared within the Station Masterplan to expand Coventry railway station with new platform provision to support the NUCKLE<sup>7</sup> project. This seeks to enhance local rail provision between Coventry and its neighbouring towns to the north and south of the city<sup>8</sup>. In addition to enhanced rail provision further public transport improvements are planned including a new rail/bus interchange around Warwick Road, a new station concourse and new retail and service provisions within the station itself. The station will also benefit from new and improved parking facilities and customer drop off areas.

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<sup>6</sup> planning reference: OUT/2011/0036

<sup>7</sup> Nuneaton, Coventry, Kenilworth, Leamington rail upgrade project – known as NUCKLE

<sup>8</sup> This includes new stations at Kenilworth, The Ricoh Arena and Bermuda Park as well as enhanced service provision to Leamington, Bedworth and Nuneaton.

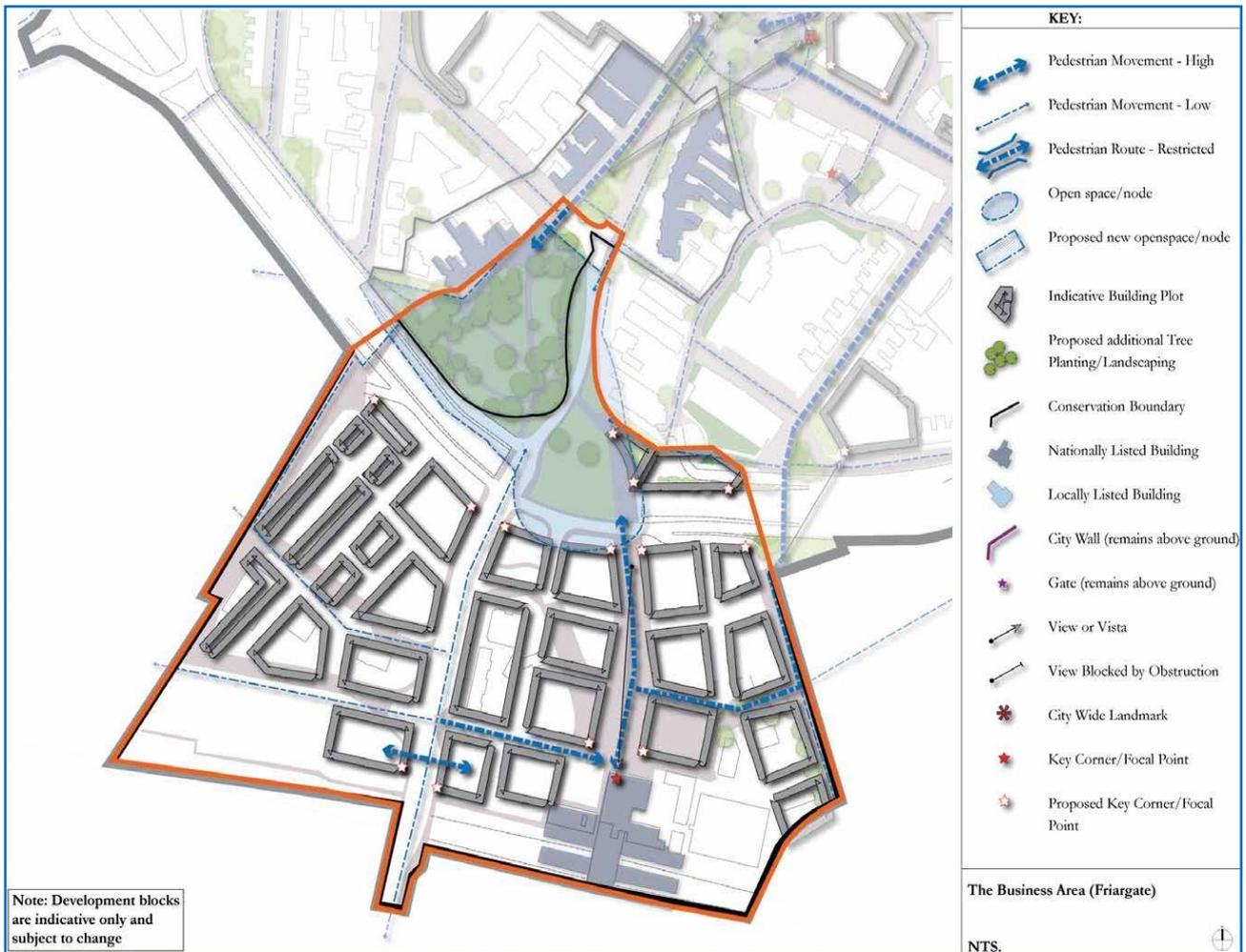
- 18.6 The Friargate proposals seek to provide vibrant streets with active ground floor uses and improve key pedestrian and cycle routes from the area to other parts of the city centre. New high-quality public spaces will also be created and improvements will be made to Greyfriars Green, with the Conservation area boundary amended to reflect the public realm improvements.
- 18.7 As part of these improvement works, major infrastructure works are now close to completion including the re-design of Ring Road Junction 6 and the creation of a new and attractive public boulevard from the station entrance to bull yard. This has seen the removal of the original junction 6 roundabout and the building of a bridge deck across the Ring Road, the first major works to the Ring Road since it was opened in 1974. This will improve the connectivity between this area and the wider city centre and extend Greyfriars Green into Friargate. These works have helped to remove the physical and visual barrier of the Ring Road which had previously isolated the Railway Station and surrounding area from the city center. This will help to bring the Friargate development and Railway Station much closer to the heart of the city center and to the retail core of the city (including the City Centre South major retail development).

#### **Policy CC12**

- a. Development proposals within this area must be informed by the approved Masterplan (as identified in the supporting text or any approved amendment thereafter).
- b. The business area will be the primary location within the city centre for new office development. As such, at least 176,000sq.m of office space is to be allocated within this area.
- c. The provision of up to 20,500sq.m of A1-A5 retail based floor space will be allowed as part of mixed use buildings and to support the creation of active frontages. Any individual unit should not exceed 500sq.m gross and should not be of a scale that would cause inappropriate competition with the Primary Shopping Area.
- d. Within the area an allocation is to be made for the provision of at least 400 new homes
- e. Other uses that are considered acceptable within the business area include:
  - Leisure and recreation uses, including hotels;
  - Social and community uses;
  - New multi-storey car parking; and
  - Provisions for public transport infrastructure delivered in accordance with the Station Masterplan and NUCKLE project
- f. Improvements to and expansion of the Coventry Railway Station will be supported in accordance with the Station Masterplan so long as it does not negatively affect the listed building.

- g. Greyfriars Green will continue to be protected as a conservation area and an important 'green' asset to the city centre. Any development proposals that would erode the character of the Green and damage the setting of the listed buildings will not be accepted.

**Figure 11: Business area – Friargate**



## **19 Cathedrals and Cultural area**

- 19.1 The Cathedrals and Cultural area is at the heart of Coventry city centre and is rich in history, containing many of the city's most significant historic buildings and cultural assets.
- 19.2 The area encompasses three Conservation Areas – Hill Top; Lady Herbert's Garden and The Burges; and High Street. There are numerous heritage assets in the area including Coventry's three Cathedrals; St Mary's Priory Cathedral which was dissolved by Henry VIII in 1545, St Michael's Old Cathedral that was burnt down in the air raids of 1940 and St Michael's New Cathedral designed by Sir Basil Spence. It also contains Holy Trinity Church, St Mary's Guildhall, the Old Grammar School, the city wall and its two surviving gate towers, all of which are Grade I Listed Buildings. The narrow cobbled streets of Bayley Lane and Hay Lane contrast with the predominantly post-war city centre beyond and gives the best impression of how Coventry appeared prior to the second world war.
- 19.3 In addition to comprising many historic assets, this area is also a cultural centre for the city with Coventry Transport Museum and The Herbert Museum & Art Gallery both attracting visitors from across the country and Coventry Cathedral (ruins and new cathedral) is an international attraction as a centre for peace and reconciliation.
- 19.4 Since the turn of the century, there has been notable investment in the area through the Phoenix Initiative from 1999 to 2002 and the re-design of Broadgate in 2012. Broadgate has been the commercial heart of the city since medieval times and takes its name from the gate of Coventry Castle that once stood there. The area was flattened by bombing in November 1940 and then became the central square in City Architect Donald Gibson's post-war Masterplan with Broadgate House and the former Leofric Hotel framing the axial route from St Michael's spire to the Upper Precinct. The construction of Cathedral Lanes shopping centre in the late 1980's erected a canopy over much of the space and blocked the link from the Precinct to the Cathedral. However, the removal of the canopy in 2010 and the refurbishment of Broadgate as a pedestrianised square has created an attractive and well-used public space.
- 19.5 The Phoenix Initiative was Coventry's Millennium Project and was conceived to form a pedestrian route between the Cathedral and the Coventry Transport Museum. The scheme saw the redevelopment of a multi-storey car park and a redundant cemetery into a modern mixed-use development of residential apartments, bars and restaurants set around a series of public spaces. The layout is derived from the sites history having been occupied by Coventry's first Cathedral in the medieval period. The excavated remains of the Cathedral are displayed in Priory Gardens while finds from the excavations are exhibited in the Visitors Centre. The remains of the medieval Priory Undercrofts are displayed in a glass fronted basement facing Priory Place.
- 19.6 The ruined St.Michael's was Coventry's second cathedral and was originally one of England's largest parish churches prior to it becoming a cathedral in 1918. It was built between 1230 and 1450 and the spire is the third tallest in

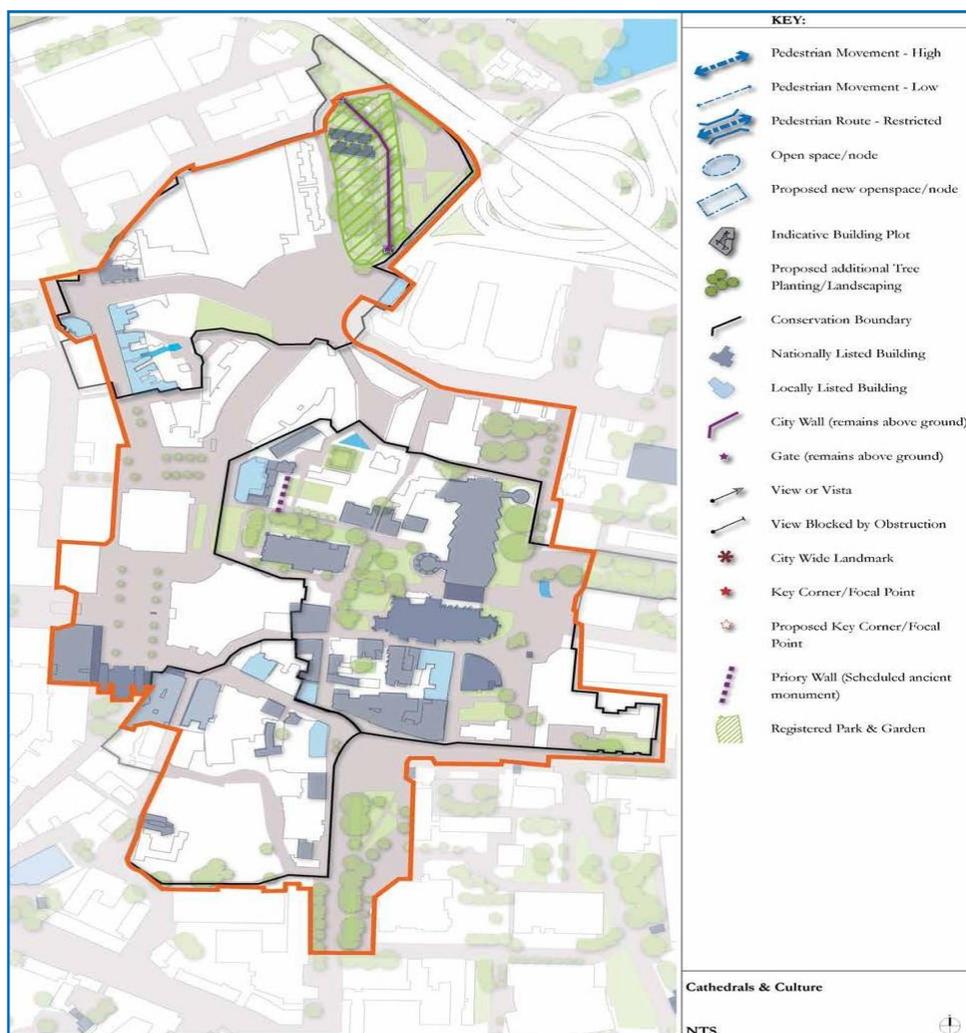
England and a focal point of the city. The cathedral was burnt down in November 1940 and the new

- 19.7 St. Michael's Cathedral, which was designed by Sir Basil Spence was constructed between 1956-62. The juxtaposition of the old and new Cathedrals has great symbolic value and represents the Christian doctrines of sacrifice and resurrection. The visitor moves through the war shattered shell of the traditional medieval gothic building and into the crisp modern building and the optimism for the future that it represents.
- 19.8 Lady Herbert's Garden lies at the northern end of the Area between the Coventry Transport Museum and the ring road. The garden was created in the 1930's by the industrialist Alfred Herbert as a memorial to his wife and provides an attractive green oasis within the city centre. The garden is built around the best preserved length of Coventry's medieval wall with gate towers at either end; at the northern end is a group of Alms Houses with further residential properties along Chantury Lane. The Coventry Transport Museum was re-fronted as part of the Phoenix initiative and faces the Priory Place development across a semi-circular public square called Millennium Place.
- 19.9 The Burges is one of the best preserved examples of a pre-war street in the city centre; some of the buildings are of medieval origin but are hidden by more modern facades. The name of 'The Burges' is derived from 'bridges' that cross the River Sherbourne that flows under the northern end of the street and briefly emerges behind it on Palmer Lane. This is one of only two locations where the river is visible inside the AAP boundary. At the end of the street is the Old Grammar School, originally the infirmary hall of the medieval Hospital of John the Baptist and is currently being refurbished to be an exhibition and educational space for the Coventry Transport Museum.
- 19.20 Conservation Area Appraisals and Management Plans for both the Hill Top and Lady Herbert's Garden and The Burges Conservation Areas were adopted in December 2014 and highlighted several issues that need addressing including;
  - Although the conservation areas are high quality environments the approaches to them often are not and discourage people from using them.
  - The neglected adjoining areas around Bishops Street and Hales Street.
  - The route from the Precinct shopping area being blocked by Cathedral Lanes.
  - The poor environment in Palmer Lane and views of the River Sherbourne.

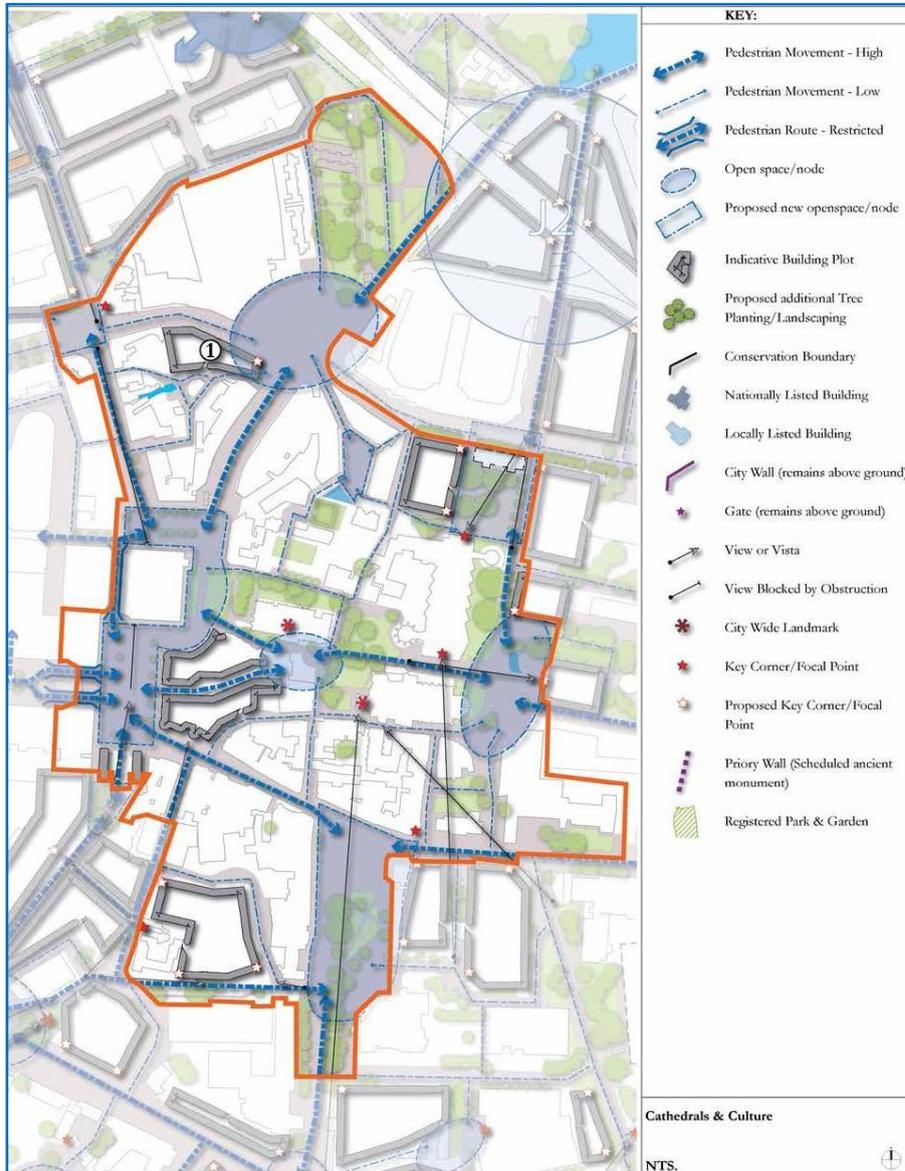
## Policy CC13 Cathedrals and Cultural Area

- a. All development proposals within the Hill Top and Lady Herbert's Garden and The Burges Conservation Areas will only be considered acceptable if they demonstrate that they preserve and enhance the historic environment of the area and are in adherence with the policies of the respective Conservation Area Management Plans.
- b. Development in areas adjoining the Conservation Areas should enhance their setting and improve linkages between them and other areas of the city centre.
- c. Mixed use development including active ground floor uses (A1, A2, A3, A4) with upper floor residential provision of at least 60 homes will be promoted on the land at the junction of Hales Street and Trinity Street (1). As part of any development opportunities should be taken to enhance the setting of the exposed River Sherbourne at Palmer Lane.

Figure 12a: Cathedrals and Cultural Area – Heritage and Conservation Assets



**Figure 12b: Cathedrals and Cultural Area –Development Guidelines**



## 20 The Civic Area

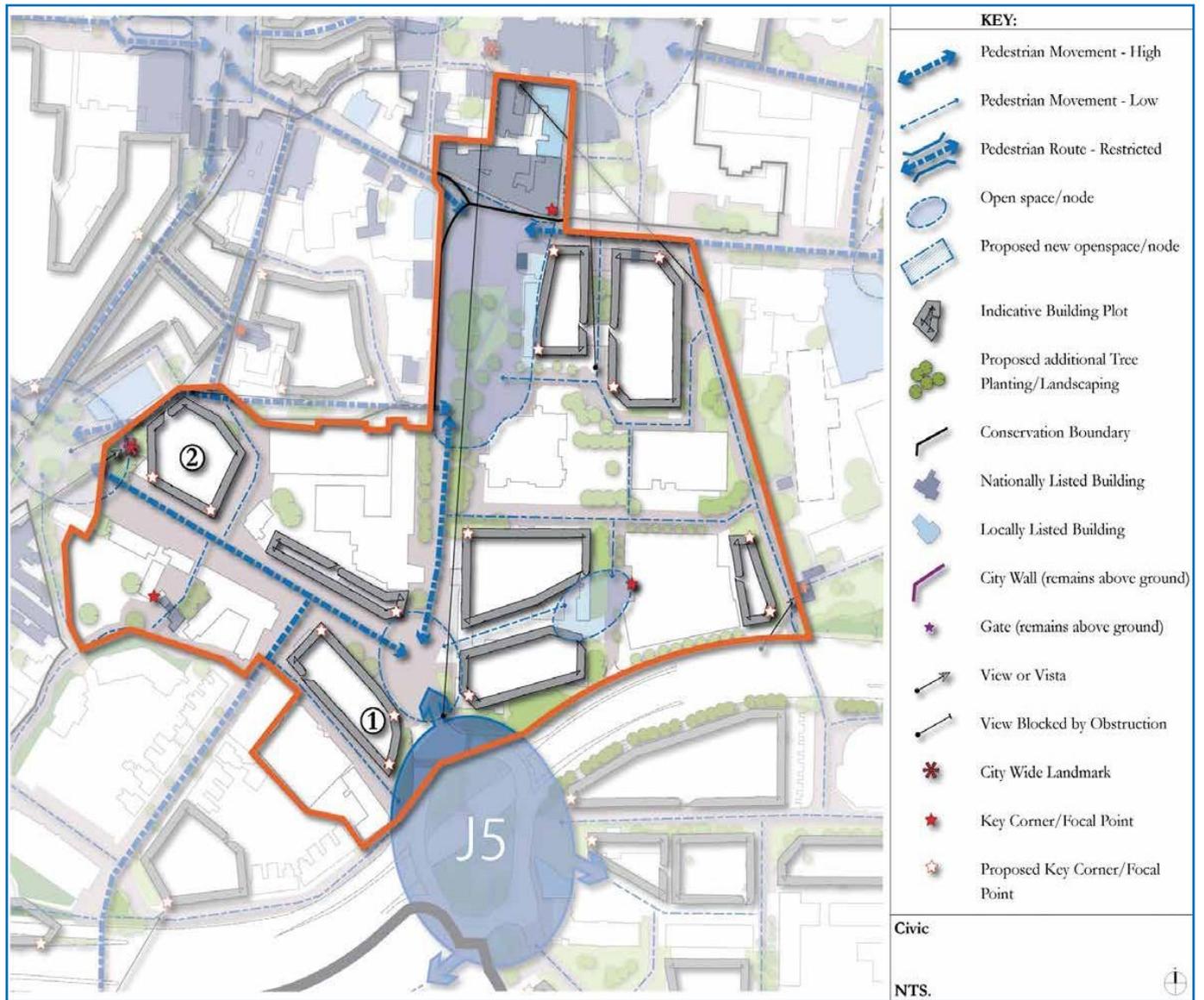
- 20.1 The civic area is characterised by office and commercial activity primarily targeted towards public sector operations. It is bounded by Earl Street and Bayley Lane to the north, Much Park Street to the east, the Ring Road and Manor House Drive to the South and Greyfriars Lane and Little Park Street to the west. It includes:
- a substantial area currently occupied by Coventry City Council offices (including the Council House, Civic Centres 1-4, Spire House and Christchurch House);
  - the Crown Court, Magistrates Court and West Midlands Police Station complex;
  - new office Headquarters for Severn Trent Water at St Johns Street;
  - surface car parks at Cheylesmore and Manor House Drive and the multi- storey car park at New Union Street;
  - the Registry Office, shops, commercial offices and premises in New Union Street; and
  - Job Centre services and Government offices at Cofa Court and Oakwood House.
- 20.2 Sitting largely to the east of the primary shopping area, this area has historically provided a basis for public buildings. Following the end of the 2<sup>nd</sup> world war the vast majority of the area had to be cleared, removing bomb damaged buildings and other poor quality premises. With a view to retaining the character of public service operations however, the area was identified within the 1951 and 1957 Coventry Development Plans as a focal point for providing new office and operational buildings from which the Local Authority and other public bodies could serve the people of Coventry. As a result, the area is now dominated by post war buildings constructed in the 1950's and 60's, with a range of densities and design. There do however remain a small number of prominent historic buildings, which have provided both a basis and focal point for the civic activity that continues to take place in this area. These include the Grade II listed Council House and Grade I listed St Marys Hall to the north of the area, and the grade II\* Cheylesmore Manor House to the southwest corner, which forms part of the Registry Office provision. The Grade II\* Greyfriars Spire is also within this area and will need to be considered as part of any redevelopment of Christchurch/Spire House. Below ground are the Grade II cellarage below the site of Palace Yard and the Medieval Basement at site of the Old Star Inn. These remnants have now been incorporated into the Civic Centre buildings which front Earl Street and Council House Square.
- 20.3 In recent years the area has become tired and dated, reflective of its post war redevelopment. Although significant investment in the public realm and the development of the new office headquarters for Severn Trent Water have helped inject new life and vibrancy into the area, they have coincided with the changing face of how public functions are provided. This includes a rationalisation of service provision and building usage that will see the Council release much of the land currently occupied by its civic area buildings as part of its move to Friargate, whilst the Police Station at Little Park Street will also be vacated during the plan period. As such, there is a clear opportunity for this area to regenerate itself again.

- 20.4 This in itself raises challenges and opportunities ensuring that any areas of redevelopment are appropriately integrated with those buildings which remain. The scale of these redevelopment opportunities, within what is a gateway part of the city centre, highlights the importance of comprehensive development proposals that manage the relationship with the distinctive areas that adjoin the Civic Area, in particular the historic cathedral area to the north and primary retail area to the west. This will need to give specific consideration to the Council's evolving HER in order to reflect the heritage and conservation value of the area. Redevelopment opportunities will also be required to continue the public realm enhancements that have recently been completed, especially around Council House Square. Any redevelopment at Junction 5 of the Ring Road around the junction of New Union Street and Little Park Street will also need to ensure high quality frontages to the Ring Road to help provide a gateway feel to this part of the city centre as well as enhanced connectivity across to the Parkside Technology Park.
- 20.5 Following the relocation of the Council's office functions to Friargate the site currently occupied by Spire House and Christchurch House will become vacated. The existing buildings are poorly designed and do not provide a suitable setting for the historic spire and other heritage assets that are adjoin them. As such the site has been identified as a location for the city centre's new swimming pool and leisure facility. This helps deliver the needs of the council's facilities strategy and reflects the needs of the shopping and centre study in terms of fitness centre provision. The new building should take every opportunity to improve the setting of the adjacent heritage assets.
- 20.6 Within this context, real change is expected within the civic area and by the end of this plan period the area is likely to look very different to how it does now. As such, it may become more appropriate for redevelopment proposals that adjoin other character areas to reflect the characteristics of such areas through design and linkages. In terms of usage however the area should retain much of its public service orientation, building upon recent public realm developments to continue the improvements to the built environment.

## Policy CC14

- a. New developments within the Civic Area must have regard to its historic characteristics of public service provision. As such, the following uses will be acceptable:
  - Social and community uses;
  - Leisure and recreation uses;
  - Educational uses, including new university and research provisions;
  - Office use;
  - Residential development; and
  - New multi-storey car parking.
- b. New developments must also respect and enhance the setting of the areas heritage assets, and where appropriate incorporate them into the design of new buildings and landscape.
- c. Other commercial activities (excluding A1 retail) will be supported where they support the provision of active frontages within a mixed use development.
- d. The provision of new retail development is unlikely to be supported within the Civic Area unless it can be demonstrably shown to form an integral part of a mixed use scheme.
- e. Opportunities to expand the programme of public realm improvements will be supported
- f. The existing surface level car park at Cheylesmore (1) is encouraged to be redeveloped for a multi-storey provision and incorporated into the adjoining New Union Street multi storey car park. As part of this scheme the overall quality of the parking provision must be improved.
- g. The site of the Spire house and Christchurch House office buildings (2) is to be allocated for at least 6,500sq.m of new leisure uses, including a new swimming pool and fitness suite.

**Figure 13: The Civic Area**



## **21 Far Gosford Street Area**

- 21.1 The historic Far Gosford Street Area is located to the eastern side of Coventry city centre. The area comprises Far Gosford Street itself along with short sections of Binley Road, Bramble Street and Vecqueray Street. This area largely reflects the Far Gosford Street Conservation Area boundary and includes a rare visible section of the River Sherbourne.
- 21.2 The area is bounded to the north by the A4600 (Sky Blue Way), Gosford Green to the east and an area of Victorian/Edwardian terraced residential properties to the south. The western edge of the area adjoins Gosford Street which leads to the heart of the city centre and the large Sky Blue Way roundabout which links to the inner Ring Road.
- 21.3 To the eastern end of Far Gosford Street is a landscaped open area of land, on the site of the former St.Margaret's Chapel. A further area of open space within the area is the former All Saints' churchyard to the northern side of the street. A small surface car park is also located to the southern side of the road.
- 21.4 Far Gosford Street itself is a busy, linear commercial street. Buildings within the area vary significantly in date and architectural style with examples of structures from the 15th to 20th centuries. A wide variety of land uses exist along the road including shops, restaurants and hot food takeaways, a bank, nightclubs, public houses, a gymnasium, workshops, offices and residential uses including the sizeable 'Callice Court' purpose built student accommodation.
- 21.5 The area is designated as a conservation area in 1992 due to the concentration of listed and locally listed historic buildings. The area also has a high potential for archaeological remains, particularly the western end closest to the River Sherbourne
- 21.6 Far Gosford Street has a long established existence and was originally the section of Gosford Street that lay beyond the city wall. It was the main road out of Coventry to Leicester and would have been lined with houses as early as the 12<sup>th</sup> century. The road includes a cluster of timber framed buildings dating from the 15<sup>th</sup> and 16<sup>th</sup> centuries. Other notable elements of special interest in the area include:
- The existence of court houses and workshops to the rear of some properties, a once common feature of growth in the post-Medieval period;
  - Three groups of distinctive weavers' 'topshops' which provide evidence of the former industrial use of the street for silk and ribbon weaving in the late 18<sup>th</sup> and early 19<sup>th</sup> centuries;
  - Impressive offices of two former cycle works, which later became automobile manufacturers, and a number of workshops on a further site of automobile manufacturing, documents the late 19<sup>th</sup> and early to mid 20<sup>th</sup> century industrial uses of the area.
  - The long thin plots along the street originated as medieval burgage plots.

- 21.7 In recent years Far Gosford Street has seen improvements to the built environment through the first phase of a Townscape Heritage Initiative (THI), aided by funding from various partners including the Heritage Lottery Fund and European Regional Development Fund (ERDF). The works to date have been successful and have principally involved improvements to the public highway, refurbishment works to a number of historic buildings and the addition of new buildings. Phase 2 seeks to extend the heritage restoration work to the remainder of the street whilst also focusing on education of heritage understanding to ensure that the local business and residential community play a pivotal role in the longevity of Far Gosford Street's historic character.
- 21.8 A Conservation Area Appraisal and Management Plan were published and adopted in November 2013 and provide a detailed analysis of the area, defining and recording Far Gosford Street's special architectural and historic interest. The Management Plan sets out suggested actions to maintain and enhance the special character of the area. These detailed documents seek to assist in the delivery of Phase 2 of the THI and also support the active management of the Conservation Area through the planning process. These should be strongly referenced when considering new development proposals within this area.
- 21.9 Far Gosford Street remains a defined Local Centre in the new Local Plan, with a view to providing day-to-day convenience shopping, some service and catering uses and social and community uses. The area has however become dominated by hot food takeaways, thus detracting from the historically diverse character of the area and therefore further hot food takeaways will be strongly discouraged. In addition to an already excessive concentration of A5 uses, the proposed restriction is also identified with a view to implementing the city's public health initiatives.
- 21.10 The location of the area on the edge of the main city centre and adjacent to Coventry University coupled with its historic character, means that it has developed a bohemian feel. It serves a citywide function for musical instruments, specialist cycles and specialist restaurants. Expanding this role, the area is considered to be suitable for the expansion of 'creative industries' including: arts and antiques; crafts; design and fashion; film, photography and video; music; radio and television; and visual and performing arts. The recent refurbishment of the Industrial Estate to the southern side of the street, to create the vibrant Far Go Village and other proposed development in the area have sought to create opportunities to accommodate these type of activities.
- 21.11 Whilst much work has gone into regenerating Far Gosford Street, there remains scope for further improvements. For example, inappropriate modern alterations and additions have a negative effect on individual structures and a cumulative effect on the character of the Conservation Area. As a result, a number of shop fronts are inappropriately designed with poor quality signage. It is envisaged that the Council's supporting guidance<sup>9</sup> will assist landowners in this regard and help prevent further undesirable additions to the area.

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<sup>9</sup> This includes the Conservation Area Appraisal and Management Plan and the recently adopted Design Guidance on shop fronts for Conservation areas and historic buildings

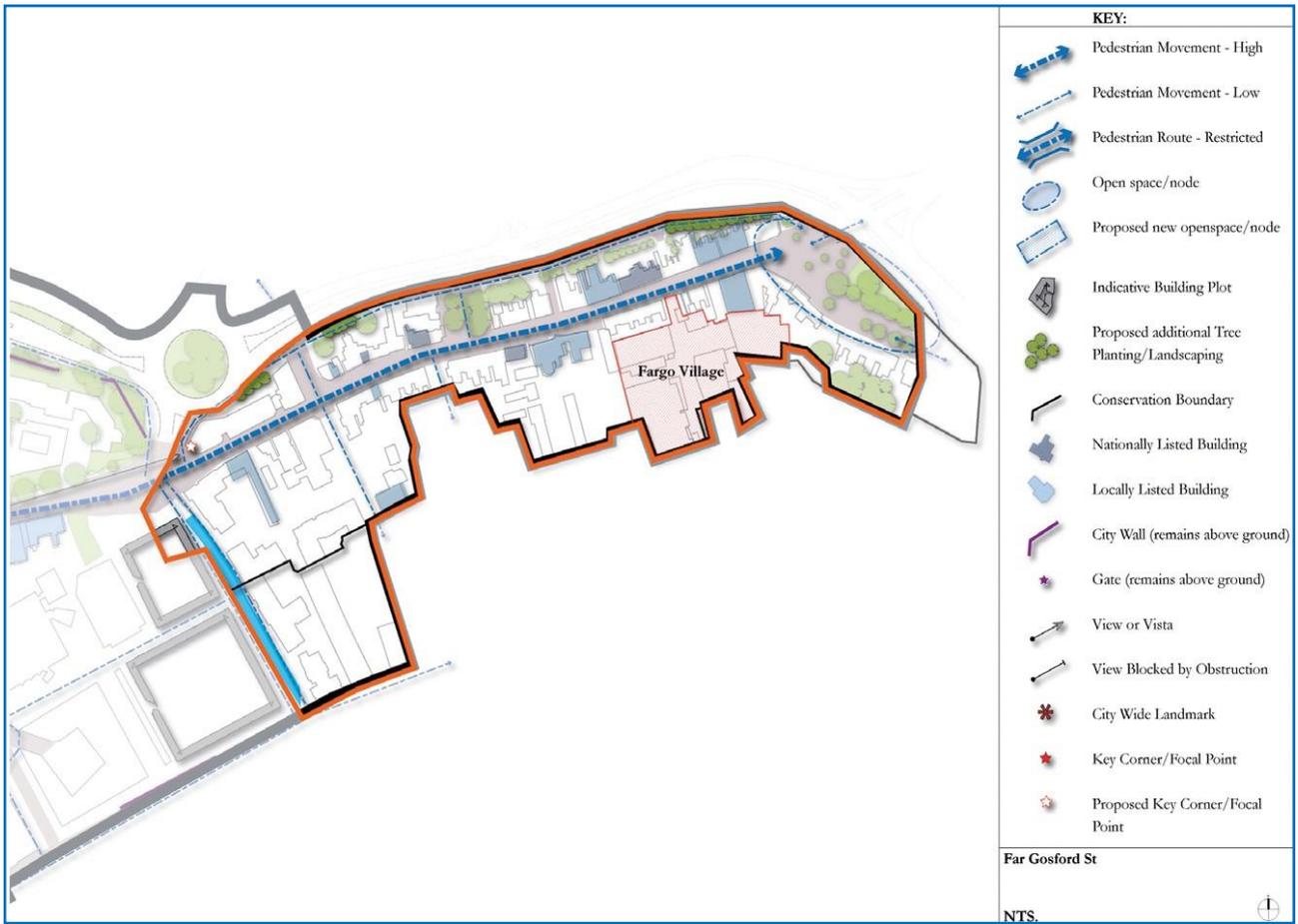
21.12 Direct parking facilities for cars and cycles to support the local centre are also limited and opportunities to improve the parking offer and continue to support the vibrancy and vitality of the area will be supported so long as they do not impact negatively on the Conservation Area designation and historic buildings.

21.22 Opportunities to strengthen the local centre and its historic setting should also be maximised as part of the Heritage Park at Charterhouse and the proposed enhancements to links and connectivity between it and Far Gosford Street. This is of greatest relevance to the exposed area of the River Sherbourne to the West of the area and the public realm area around the Binley Road junction. This will ensure the wider proposals related with the Heritage Park (Local Plan policy He3) will help support and compliment the Far Gosford Street Local Centre.

### **Policy CC15**

- a. New developments, changes of use and conversions within the Far Gosford Street Area must respect and reflect the area's historic character. As such:
  - I. All development proposals, including applications for signage and the provision of new and improved parking (for cars and cycles), within the area will only be considered acceptable if they demonstrate that they respect the historic environment of the area and are in keeping with the aims of the Far Gosford Street Conservation Area Appraisal and Management Plan, published 2013 (or any subsequently published updated documents).
  - II. All new build development within the area must be accompanied by an initial archaeological assessment of the site's potential.
- b. Far Gosford Street will be regarded as a local centre meaning proposals for local shopping provisions will be supported. This will however exclude the provision of any further hot food takeaways (use class A5), which will not be permitted.
- c. To support the local centre designation a mix of creative industries, employment, residential and social and community uses will be supported within the Far Gosford Street Area.
- d. The use of upper floors of buildings for residential or office use will be supported and encouraged providing that appropriate noise insulation is included to ensure that the use is compatible with ground floor commercial activity.
- e. Opportunities to enhance the setting of the exposed River Sherbourne within this Area through improvements to green infrastructure will be encouraged. This should include opportunities to improve wider green linkages beyond the city centre boundary, especially towards the Heritage Park at Charterhouse.

**Figure 14: Far Gosford Street Area**



## **22 Health and Education Area - Swanswell**

- 22.1 The Health and Education Area is situated directly to the north of the Ring Road with strategic links to junctions 1 and 2.
- 22.2 It extends towards Radford in the North-West and includes parts of Foleshill and Hillfields in the north. It includes a wide mix of uses and activities including:
- Older residential areas around Harnall Lane West and Howard Street;
  - City College campus and educational buildings linked to the new Sidney Stringer Academy;
  - Swanswell Pool; and
  - The new City of Coventry Health Centre and additional health facilities.
- 22.3 Until the turn of the century this area had been characterised by the Coventry and Warwickshire hospital and a high density area of housing. In the last 15 years many of these building have been demolished, making way for new health and education buildings.
- 22.4 The new City of Coventry Health Centre, south of Howard Street, was completed in 2011. It was developed following the relocation of many aspects of the old Coventry and Warwickshire Hospital to the redeveloped University Hospital at Walsgrave. Alongside some remaining hospital buildings, its development has complimented the modern Mental Health Resources building on Stoney Stanton Road and helps to provide a unique suite of city centre based health facilities.
- 22.5 In 2009 the new home for Coventry City College was completed and saw the relocation of its two constituent parts from Tile Hill and the Butts. The campus also included a new multi storey car park, whilst further education focused buildings have been constructed fronting Primrose Hill Street, linked to the Sidney Stringer Academy, which sits adjacent to the area.
- 22.6 In addition, construction of a new Islamic Academy (Eden School) is now nearing completion on a significant part of the former Coventry & Warwickshire Hospital site. The remaining parts of the former hospital site comprise the Grade II listed former Outpatients department and Nurses home. Adjacent to these is the listed former church of St Mark. All these buildings should be retained and re-used and converted to preserve their integrity. The Nurses Home will be promoted for conversion to high density residential redevelopment with the Outpatients department and church being suitable for various uses.
- 22.7 Part of the site falls within views of the spires from Stoney Stanton Road and White Street and any development scheme must respect these views whilst providing landmark buildings. There are a number of buildings situated north of Norton Street, including the former St Marks church Annex. Opportunities to convert and reuse these buildings are encouraged. Should these properties be cleared however the site should be reused as an extended area of green infrastructure.

- 22.8 The proposed residential development in and around the city centre could generate enough demand for up to a 2 Form Entry Primary School, which will need a site of around 1.75 ha. Given the character of this area, such provision would be most suitably delivered within this area. This could be provided on land that was previously part of the Coventry & Warwickshire Hospital site, or alternatively on land to the rear of Primrose Hill Street.
- 22.9 New developments will need to respond to the environmental issues posed by the proximity to the Ring Road and the main Stoney Stanton Road. It will also need to improve linkages to adjoining areas and explore opportunities to dilute the current barriers created by the Ring Road to the wider city centre. A significant opportunity to achieve this is situated adjacent to the area boundary and could involve the removal of the slip roads at Junction 2 of the Ring Road. Alongside the removal of the White Street car and coach park, this could offer significant opportunities for new development proposals, as well as an extension of Swanswell Pool and refurbishment of Volgograd Place, providing new green infrastructure. Such developments should be undertaken in conformity with policy CC8 and CC25. Developments would also need to be of a high quality design along what is still one of the major gateways into the city centre.

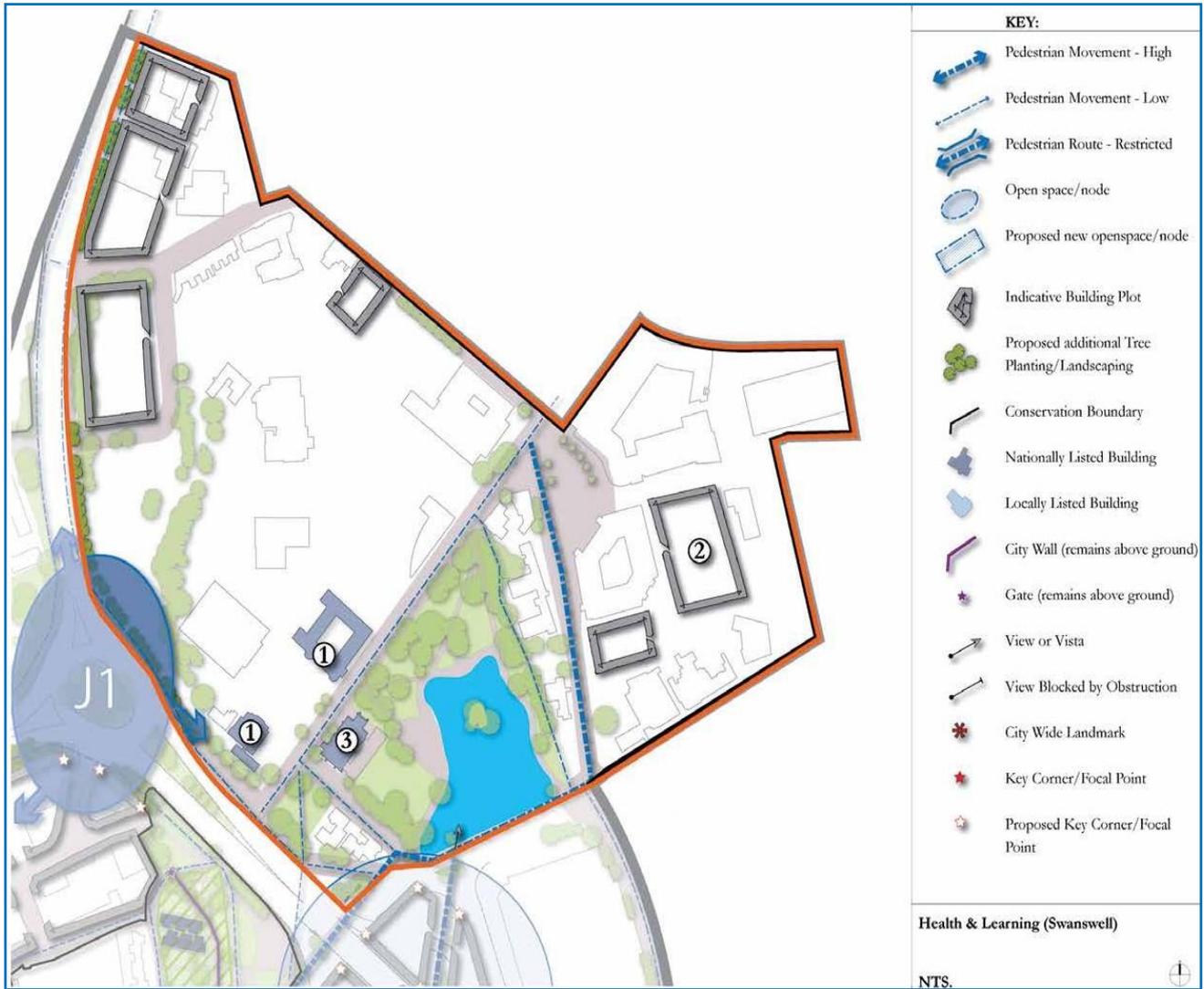
## Policy CC16

- a. New developments within the Health and Education Area must have regard to its established character; respond to the environmental issues associated with its proximity to the Ring Road and deliver high quality buildings and public space which reflect this areas position as a gateway to the inner city centre. As such, the following uses will be acceptable:
  - Education provisions;
  - Public Health provisions;
  - Residential development;
  - Social and community uses; and
  - Green and blue infrastructure
- b. All prospective developments should:
  - reflect and enhance the area's character through mixed-use developments;
  - ensure a mix of residential densities where appropriate;
  - improve and introduce high quality buildings;
  - Promote active travel and ensure it becomes easier and safer to move within the area and into adjoining parts of the city centre
  - Mitigate the negative impacts of the Ring Road;
- c. The conversions of existing buildings, where appropriate, and the development of small infill opportunities for new residential developments will be encouraged and supported in principle.
- d. The reuse of the listed buildings (1) which remain as part of the former Coventry and Warwickshire Hospital site will be allocated for conversion to residential use, with the provision of up to 95 units.

Remaining land at the former Hospital site or to the rear of Primrose Hill Street (2) should be retained for the provision of a new 2 form entry primary school to serve the needs generated from wider housing provision across the city centre.

- e. The sympathetic conversion of the former St Mark's church (3) will be supported for the delivery of uses appropriate to this area of the city centre.
- f. Swanswell Pool is of historic importance to the local area and the city centre as a whole. Opportunities to expand the park and enhance its quality will be supported. This should include opportunities to improve its linkages to the wider city centre.

**Figure 15: Health and Education Area – Swanswell**



## **23 Leisure and Entertainment Area**

- 23.1 Located to the western side of the city centre this area is characterised by its mix of historic buildings and leisure uses. The area abuts the Ring Road to the west and is bordered to the eastern side by Corporation Street and Queen Victoria Road with Upper Well Street to the north and Croft Road to the south. Other roads within the area include: Spon Street, Lower Holyhead Road, Hill Street, Bond Street, Ryley Street and Watch Close.
- 23.2 The area is a leisure and tourist destination providing a range of attractions. These include:
- buildings of historic interest;
  - specialist retailing on Spon Street;
  - café/restaurants and nightclubs on Spon Street;
  - Coventry Watch Museum on Spon Street;
  - the Belgrade Theatre and Belgrade Plaza eateries;
  - Sky Dome leisure complex containing a 9-screen cinema, fitness centre, nightclubs, drinking establishments and the multi-purpose Sky Dome Arena; and
  - the IKEA retail store.
- 23.3 The variety of uses means that the area not only provides day-time attractions but it is also one of Coventry's major evening/night time destinations.
- 23.4 Whilst comprising social, community, leisure and tourism uses, the area also includes a number of residential properties on Lower Holyhead Road and Hill Street, many of which are historic buildings within the Spon Street Conservation Area which was designated in August 1969.
- 23.5 Spon Street was the subject of a Townscape Scheme which saw the conservation of the street's surviving historic buildings and the re-location of other buildings from elsewhere in the city centre. The Scheme was born out of concern about the loss of historic buildings across Coventry in the 1950's and 1960's. The majority of the buildings along the street were conserved between 1967 and 1990 along with six additional buildings that were relocated from Upper Spon Street and Much Park Street.
- 23.6 The majority of buildings along Spon Street and Hill Street and several on Lower Holyhead Road are Grade II Listed while the Church of John the Baptist and Bablake School are Grade I Listed. There are also numerous Locally Listed buildings including the Town Wall Tavern and the cottages of the Watch Museum.
- 23.7 Spon Street is home to a number of specialist and independent retailers and the street will continue to be encouraged for such uses. The road has however suffered from the opening of a number of hot food takeaways that whilst complimenting the late-night uses within the Area detract from the character of the area and result in closed property on the road during the daytime. Therefore, further hot food takeaways on Spon Street will not be supported in order to prevent further erosion of the character of this unique street.

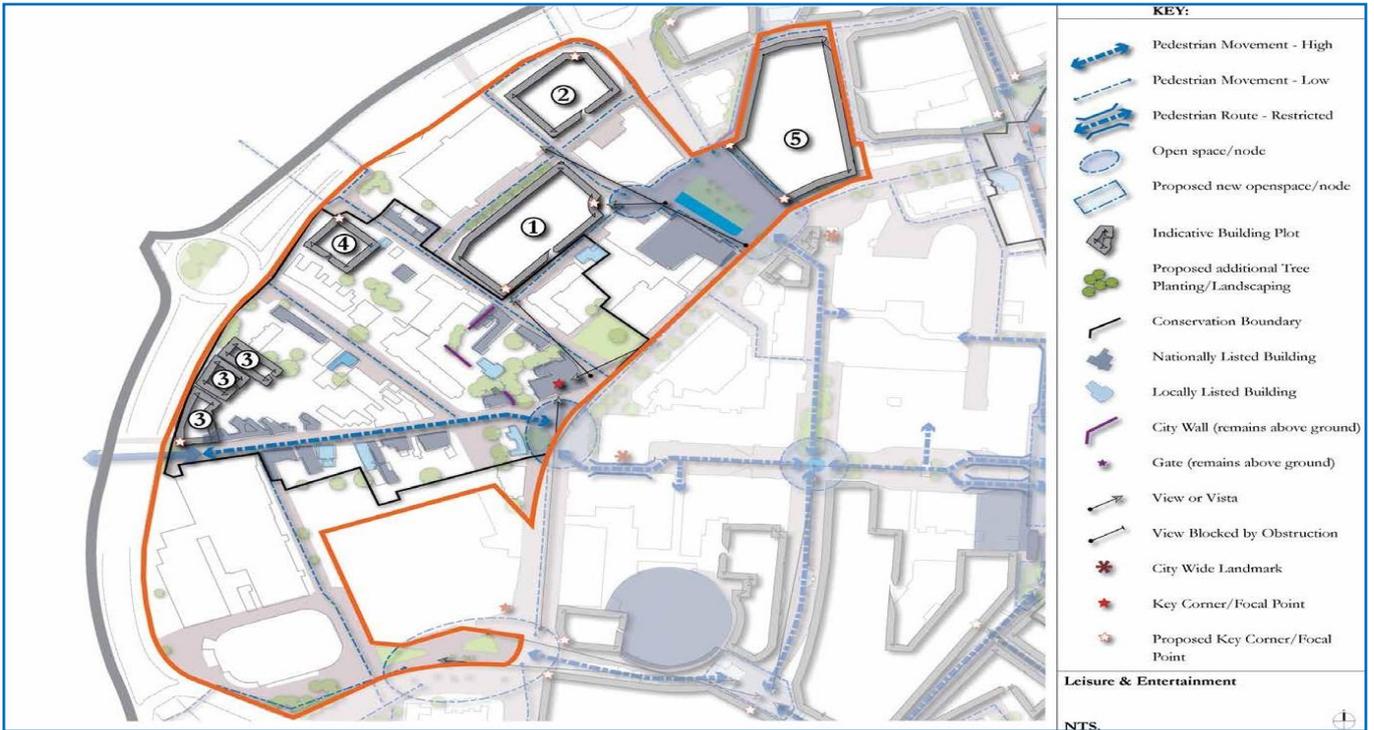
- 23.8 Belgrade Plaza, to the north of the area, is a recent development that started in 2007. The development includes a public square incorporating a water feature that is bounded to its south-western side by the long established Belgrade Theatre and modernist extension and to the north by a multi-storey development comprising ground floor café/restaurants and upper floor residential apartments and floor space for offices and a casino. The development also includes a Premier Inn hotel and the multi-storey Belgrade Plaza car park. A further two plots remain as part of the wider complex and these will be priority development opportunities within this Area.
- 23.9 The Grade II listed Belgrade Theatre was built in 1958 and was the first civic theatre to be built in Great Britain after the Second World War. The theatre is the only professional theatre in Coventry and has seating for 858 people within a two-tier main auditorium and capacity for up to 300 people in a flexible modern auditorium known as 'B2'.
- 23.10 The southern side of the area is characterised by its leisure offer. The Sky Dome is a £40 million multi-use development opened in 1999 comprising an Odeon Cinema, a gymnasium, nightclubs, drinking establishments and restaurants. The Sky Dome Arena, a 3,000 capacity multi-purpose arena, is a significant part of the leisure offer and is regularly used for ice skating and is the home of the nationally successful Coventry Blaze Ice Hockey team. Also to the south of the area and linking the area with the rest of the Primary Shopping Area is the seven floor IKEA retail store, which became the company's first UK city centre store when it opened in December 2007.
- 23.11 This part of the city centre is well served by car parking with Belgrade Plaza, Sky Dome and IKEA multi-storey car parks providing a total of 2648 spaces and therefore proposals for additional car parking within the area will not be supported.
- 23.12 It is envisaged that the area will maintain its current functions and act as an important cultural and leisure destination within the city centre both during the day and evening. Major change to the character of the area is not proposed over the plan period although significant development is promoted on remaining plots to complete Belgrade Plaza and support the re-development of buildings and sites on Watch Close, Hill Street and Spon Street.

#### **Policy CC17**

- a. All development proposals within the Spon Street Conservation Area, including applications for signage, will only be considered acceptable if they demonstrate that they respect the historic environment of the area and are in keeping with the aims of the Spon Street Conservation Area Appraisal and Management Plan, published 2015 (or any subsequently updated documents).
- b. Spon Street will be encouraged as a suitable and attractive location for specialist and independent retailers. In order to protect the availability of property for such use, further hot food takeaways (use class A5) will not be permitted within this Area.

- c. Development for at least 325 homes on vacant land between Bond Street, Hill Street and Ryley Street (1) will be supported subject to:
- The development providing an active frontage at ground floor to Belgrade Plaza. To provide this activity approximately 1,000sq.m of A1-A4 uses will be considered appropriate
  - High quality design that both relates well to the modern Belgrade Plaza development whilst ensuring the setting of adjacent listed buildings and Spon Street Conservation Area is preserved
  - Satisfactory noise mitigation measures, where required.
- d. Proposals for a hotel or residential use on the vacant site bounded by Ringway Hill Cross, Upper Well Street and Ryley Street (2) will be supported and encouraged. The development will be expected to be high density and well-designed reflecting its prominent position adjacent to the Ring Road and its location adjacent to the sizeable Belgrade Plaza development. Active frontages (where appropriate) providing for no more than 1,000sq.m, will be encouraged within use classes A1-A4.
- e. Redevelopment proposals for land on Watch Close abutting Ringway Rudge (3) for approximately 55 new homes will be considered acceptable subject to high quality design and noise and air quality mitigation. Development proposals should ensure the setting of adjacent listed buildings and Spon Street Conservation Area is preserved
- f. The re-development or conversion of the property known as Ringway House on Hill Street (4) will be encouraged for residential use of up to 30 units subject to high quality design that respects the amenities of neighbouring residential properties
- g. The redevelopment of the former Evening Telegraph Offices at the junction of Upper Well Street and Corporation Street (5). Will be supported for at least 230 new homes and up to 1,500sq.m of A1-A4 uses in order to support active ground floor frontages subject to high quality design and noise and air quality mitigation. Development of this site should also incorporate the remaining parts of the city wall into its landscaping proposals and enhance its setting.
- h. Opportunities to improve the linkages between:
- Spon Street and the Primary Shopping Area;
  - Belgrade Plaza and the Primary Shopping Area; and
  - Belgrade Plaza with the Northern Regeneration Area
  - Improvements to the Ring Road underpass and Spon End.
- will be promoted and encouraged. Where appropriate these improved linkages should be incorporated into, or supported by, new development proposals.

Figure 16: Leisure and Entertainment Area



## 24 Primary Shopping Area

- 24.1 The Primary Shopping Area is also reflective of the Primary Shopping Area (PSA) as required by National Guidance<sup>10</sup>. The definition of a PSA is necessary in order to protect the vitality and viability of the city centre's retail offer and to focus retail uses and investment into the most appropriate and suitable locations. Coventry is currently the 13<sup>th</sup> largest city in the UK but ranks 58<sup>th</sup> in its retailing offer according to spend. Although the city centre has been impacted by the increase in on-line and home shopping, as well as competition from other established centres within Coventry it remains the city's main shopping destination.
- 24.2 It lies at the heart of the city centre and has become established around the precinct cross which sat at the heart of the original Gibson Plan. The PSA contains some 243 Class A1 retail units and serves a wide catchment area, with notable stores such as IKEA, Debenhams, Marks and Spencer's and Next. The West Orchards Shopping Centre offers indoor provisions on a more modern format, whilst the listed circular market offers a unique retail experience. The Shopping and Centres Study recommends strengthening the retail role of the city centre and building upon its strong offer of non-retail services. Recent city centre proposals have discussed the opportunity of expanding the retail core of the city centre, however within a changing retail climate, this AAP is now focusing more on a tighter retail area and will promote significant improvements in both the quality and quantity of retail floor space.
- 24.3 Within this context the PSA will be the principal focus and default location for all new shopping developments including the redevelopment, refurbishment, extension or conversion of buildings for shopping and supporting uses. New developments should also make appropriate ancillary provisions to support the retail function such as public convenience within major proposals.
- 24.4 The Shopping and Centres Study recommends that the city centre should be the focal point for new retail provision across Coventry and should accommodate up to approximately 78,100sq.m of gross new floor space up to 2031. This should include a range of retail needs (A1-A5) and be phased in accordance with Table 3 of this AAP.
- 24.5 Having regard to the retail needs of the city centre, considerable change is anticipated within the Primary Shopping Area to enhance the retail offer and provide retailing of a standard to reflect the size of the city. The proposals for the regeneration of the retail element of the city centre comprise both redesign of existing floor space and substantial amounts of new floor space. The Council has decided to phase the regeneration programme of the primary shopping area into two elements, broadly split North/South along the Broadgate/Upper Precinct/Lower Precinct axis.
- 24.6 Planning permission was granted in May 2012 for a comprehensive redevelopment of the Southern end of the Primary Shopping Area including

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<sup>10</sup> As set out in Para 23 of the National Planning Policy Framework

demolition and alteration of buildings and construction of an anchor retail store and units accommodating shops (use class A1), financial and professional services (A2), cafes/restaurants (A3), public houses (A4) and hot food takeaways (A5), hotel (C1), residential (C3), leisure uses (D2), new multi-storey car park and public realm enhancements. The development proposes a maximum of 57,521 m<sup>2</sup> A1-A5 floor space. Once the demolition of existing floor space is considered, this scheme will contribute at least 10,000sq.m of the retail floor space requirement identified in Table 3 for the period to 2021. As such, this scheme is considered a priority in the delivery of this AAP.

- 24.7 Subsequent developments are then expected around the northern half of the PSA, meaning a significant proportion of the total retail floor space proposed for the city centre should be delivered within the PSA. Although no formal proposals have been made at this stage, development in this area may include the expansion of the West Orchards Shopping Centre. Further redevelopment opportunities which support the provision of active frontages and help improve vitality, viability and connectivity to Corporation Street, Bishop Street, Fairfax Street, Spon Street and Belgrade Plaza will also be supported for retail uses and are identified in Policies CC17 and CC25. Proposals to include retail warehousing within these areas to the north of the PSA will also be supported where it does not impact negatively on the PSA and especially where it forms part of mixed use schemes.
- 24.8 The Cathedral Lanes building has recently undergone a partial refurbishment to convert much of the vacant retail floor space into a new restaurant complex. The overarching masterplan for the building promotes a continuation of this refurbishment to provide a café style culture maximising the recent public realm enhancements around Broadgate. As such, this will be a primary focus for new A3-A5 provisions within the city centre, with refurbishment works supporting the connectivity improvements between Broadgate and the Cathedral.
- 24.9 Through this AAP and the Local Plan a strategic ambition has been identified to provide a new convenience offer within Coventry City Centre to help support the centres overall draw and also to support increased city centre living and sustainable shopping patterns. As such, opportunities to provide an enhanced convenience food offer within the city centre will be encouraged. To support this, an allocation of 10,000sq.m gross floor space has been identified. This should in the first instance be directed towards the primary shopping area either as part of city centre south or later regeneration projects. If this does not prove practical, then it should be delivered within the wider city centre at a location that is well connected and easily accessible to the primary shopping area.

### **Policy CC18: The Primary Shopping Area**

- a. The Primary Shopping Area is identified by the red line in Figures 17a and 17b and again in Appendix 1. This will be the principal focus for all new shopping developments including redevelopment, refurbishment, extension or conversion of buildings for shopping uses.
- b. This area is expected to accommodate at least 40,000sq.m of gross new floor space up to 2031, covering a range of retail needs (A1-A5) in accordance with Table 3 of this AAP.
- c. Opportunities to provide a new purpose built convenience food offer of up to 10,000sq.m within or in close proximity to the PSA will also be encouraged.
- d. Other proposals that would introduce new town centre uses within the PSA will be encouraged and supported where they do not undermine or conflict with this or any other policy within this AAP.
- e. Opportunities for new residential provision above new or existing ground floor town centre uses will be supported with a view to supporting the vitality and viability of the city centre as a whole. This will be subject to appropriate design and appropriate mitigation of environmental concerns outlined in policy CC10.
- f. Opportunities to reinforce the original design concept of the Gibson plan and the precinct cross will be encouraged and supported. This could include the removal the central fountain as well as the external escalators and the ramp within Upper Precinct leading to West Orchards, which should be replaced with attractive and less intrusive structure(s) (1).
- g. The removal of the building, at ground level below Broadgate House, between Broadgate and Hertford Street, currently occupied by the Nationwide Building Society (2) will be supported. The removal of this structure will improve linkages between Broadgate and Hertford Street and thus enhance and encourage pedestrian movement through the city centre.

### **Policy CC19: Primary Shopping Area regeneration – South**

The regeneration of the Southern part of the Primary Shopping Area (3), for predominantly comparison shopping will be promoted, encouraged and supported. This should be delivered in accordance with a Masterplan which supports the approved planning permission (outlined above) or replacement document. This will provide for:

- An increase of at least 10,000sq,m gross retail floor space
- A range of shop sizes that reflect market requirements;
- High quality entrances from the Precinct, Queen Victoria Road and Bull Yard;
- The redevelopment of the Barracks car park and the relocation of the parking spaces as part of a new multi storey car park incorporated within the development;
- The relocation of the listed mural situated in Bull Yard to a new and prominent site situated within the new development; and
- The retention of the listed market building, with improvements made to its setting and connectivity to Queen Victoria Road and Market Way
- Associated residential provision of at least 40 homes as part of upper floors above retail uses.
- Complimentary leisure, office and hotel uses as part of upper floors above retail uses.

### **Policy CC20: Primary Shopping Area regeneration – North**

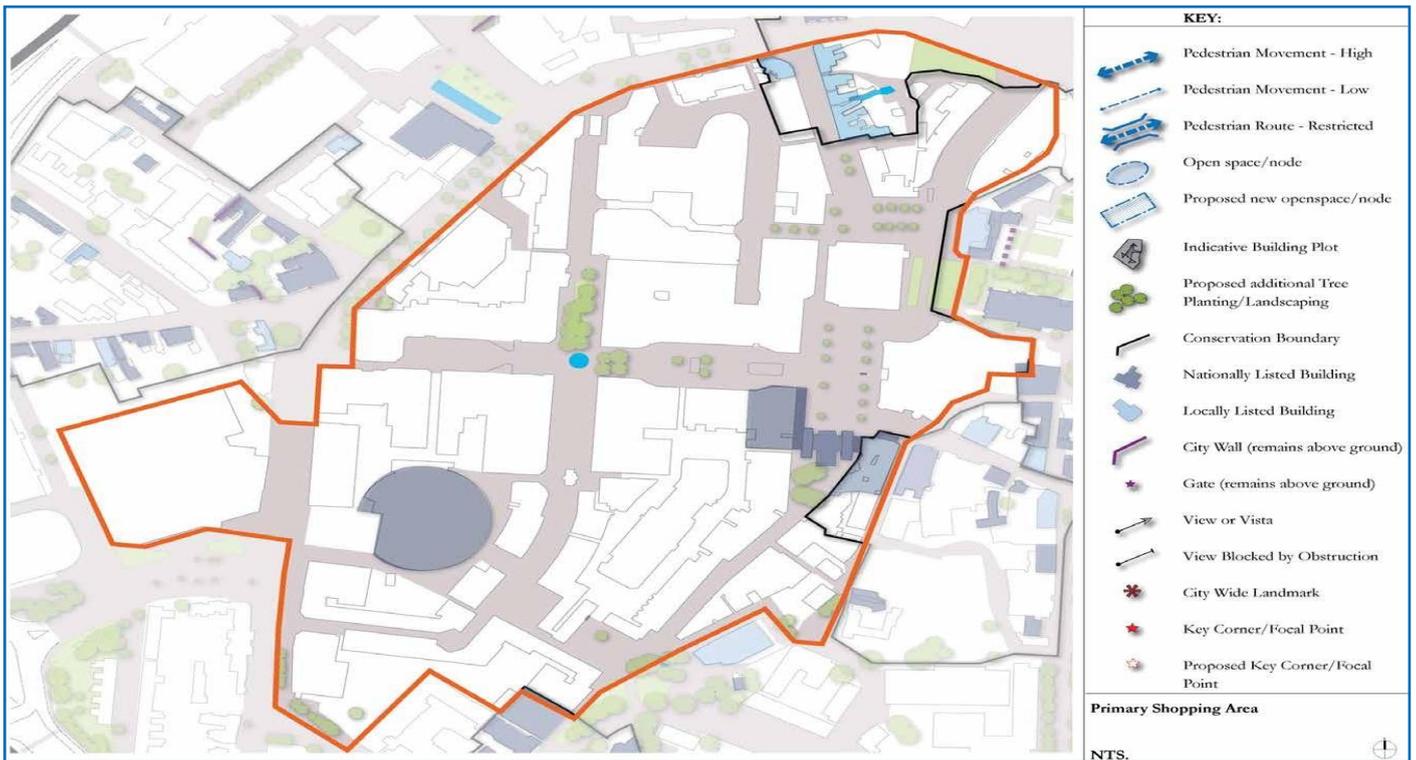
The regeneration of the northern part of the Primary Shopping Area, focused around Smithford Way (4), will be promoted and encouraged for predominantly comparison shopping. This will provide for:

- An increase of at least 10,000sq,m gross retail floor space
- A range of shop sizes that reflect market requirements;
- High quality entrances at Smithford Way and Corporation Street;
- Enhanced linkages to Belgrade Plaza and Spon Street.
- Associated residential provision of at least 300 homes as part of upper floors above retail uses.
- Associated leisure, office and hotel uses on upper floors above retail uses.

### **Policy CC21: Cathedral Lanes**

Cathedral Lanes (5) will continue to be promoted for a change of use to café and restaurant uses, with such uses encouraged to spill out onto Broadgate Square to help reflect the new public realm. Opportunities should also be taken to enhance the façade of the building and create a new link through the building in order to improve the connectivity from Broadgate/Upper Precinct to Coventry Cathedral and the Hill Top Conservation Area.

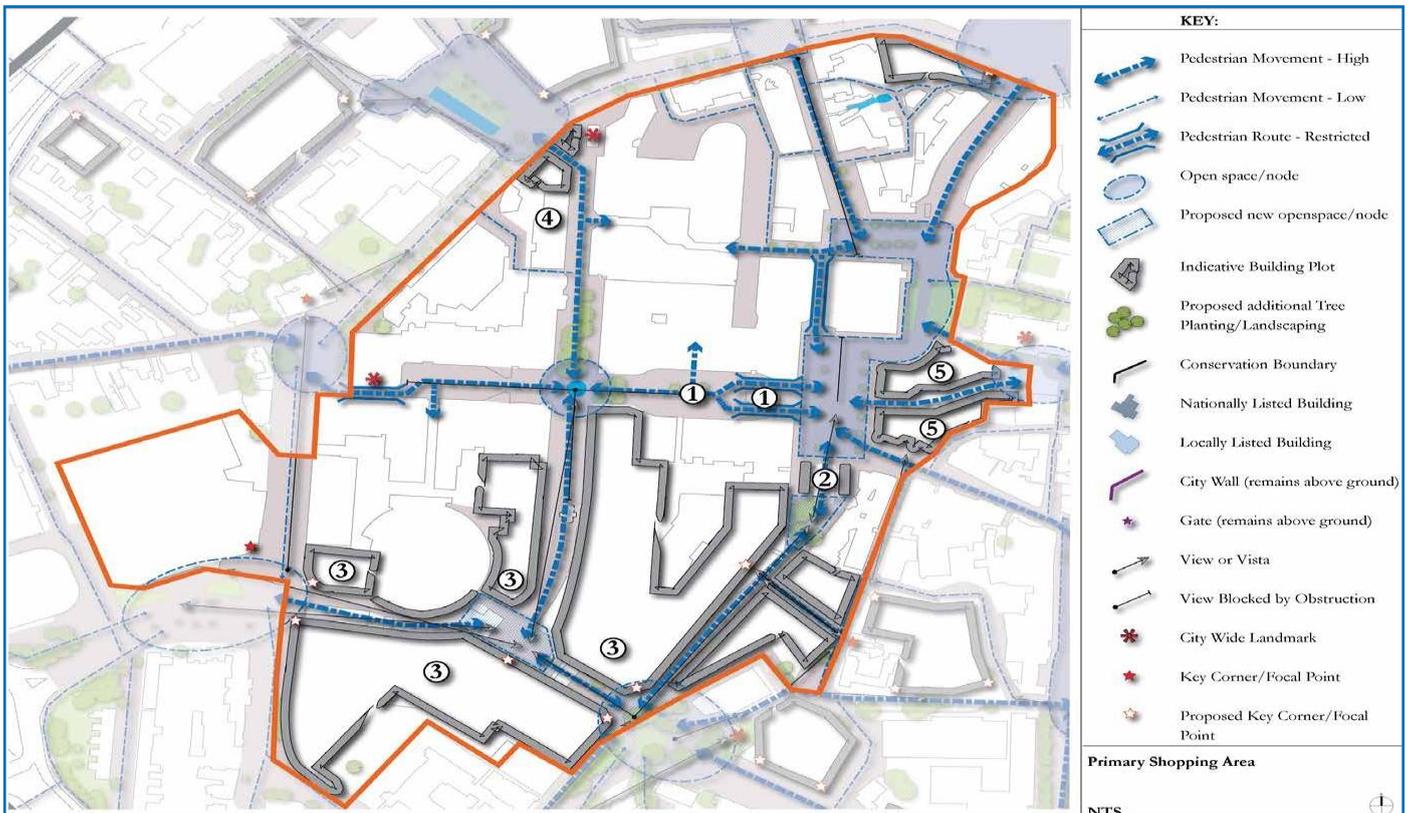
**Figure 17a: Primary Shopping Area – Heritage Assets**



NB: The Primary Shopping Area is identified through the red line

**Figure 17b: Primary Shopping Area – Development Guidelines**

NB: The Primary Shopping Area is identified through the red line.



## **25 Primary and Secondary Frontages**

- 25.1 As required by the NPPF, primary and secondary frontages are defined within the PSA. Due to its larger size and importance within the city's retail hierarchy, the Local Plan identified the city centre as the only centre which will have defined primary and secondary frontages. Primary frontages are focused around the Precinct Area and include:
- Upper Precinct (lower levels);
  - Lower Precinct (at both levels);
  - West Orchards and Orchard Link (both levels);
  - Smithford Way;
  - Market Way; and
  - Broadgate.
- 25.2 Within the PSA, Primary Frontages will be designated and will contain a majority of Class A1 retail use but within which, financial and professional services (class A2), café and restaurant uses (class A3), drinking establishments (class A4), non- residential institutions (class D1) and assembly and leisure (class D2) uses will be permitted providing they do not undermine the overall retail function of the primary frontage. Although a clear majority of A1 retail uses should remain within all Primary Frontages at all times, an allowance for some non-A1 retail uses will be acceptable to help support the evening economy and encourage greater activity around the clock. The extent of non-A1 uses will depend on the market circumstances affecting primary retail areas and should have regard to vacancy rates, footfall patterns and retail needs.
- 25.3 Secondary frontages comprise all land within the primary shopping area that falls outside of the primary frontages, but within the PSA including:
- Cathedral Lanes;
  - Burges;
  - Trinity Street;
  - Ironmonger Row;
  - parts of Hales Street;
  - Hertford Street;
  - parts of Corporation Street;
  - Bull Yard and Shelton Square and
  - the IKEA building, Croft Road
- 25.4 Such frontages provide greater opportunities for a diversity of uses such as restaurants, cinemas and businesses.

**Policy CC22: Primary and Secondary Frontages**

- a. Primary Frontages, shown in appendix 1, are expected to include a high proportion of retail uses which may include food, drink, clothing and household goods. A clear majority of A1 retail uses should remain within all Primary Frontages at all times. Where proposals would result in less than 60% of primary frontages being classed as A1 retail then the applicant will be expected to demonstrate exceptional circumstances to justify a change of use. Under no circumstances though will A1 retail be allowed to fall below 51% of primary frontages. Class A5 and sui-generis uses will only be permitted in exceptional circumstances.
- b. Secondary frontages are defined as any frontage situated within the PSA that is not identified as a Primary Frontage in appendix 1. Within such frontages a mix of Class A uses will be permitted as well as D1, D2 and sui generis uses.

## **26 Technology Park Area - Parkside**

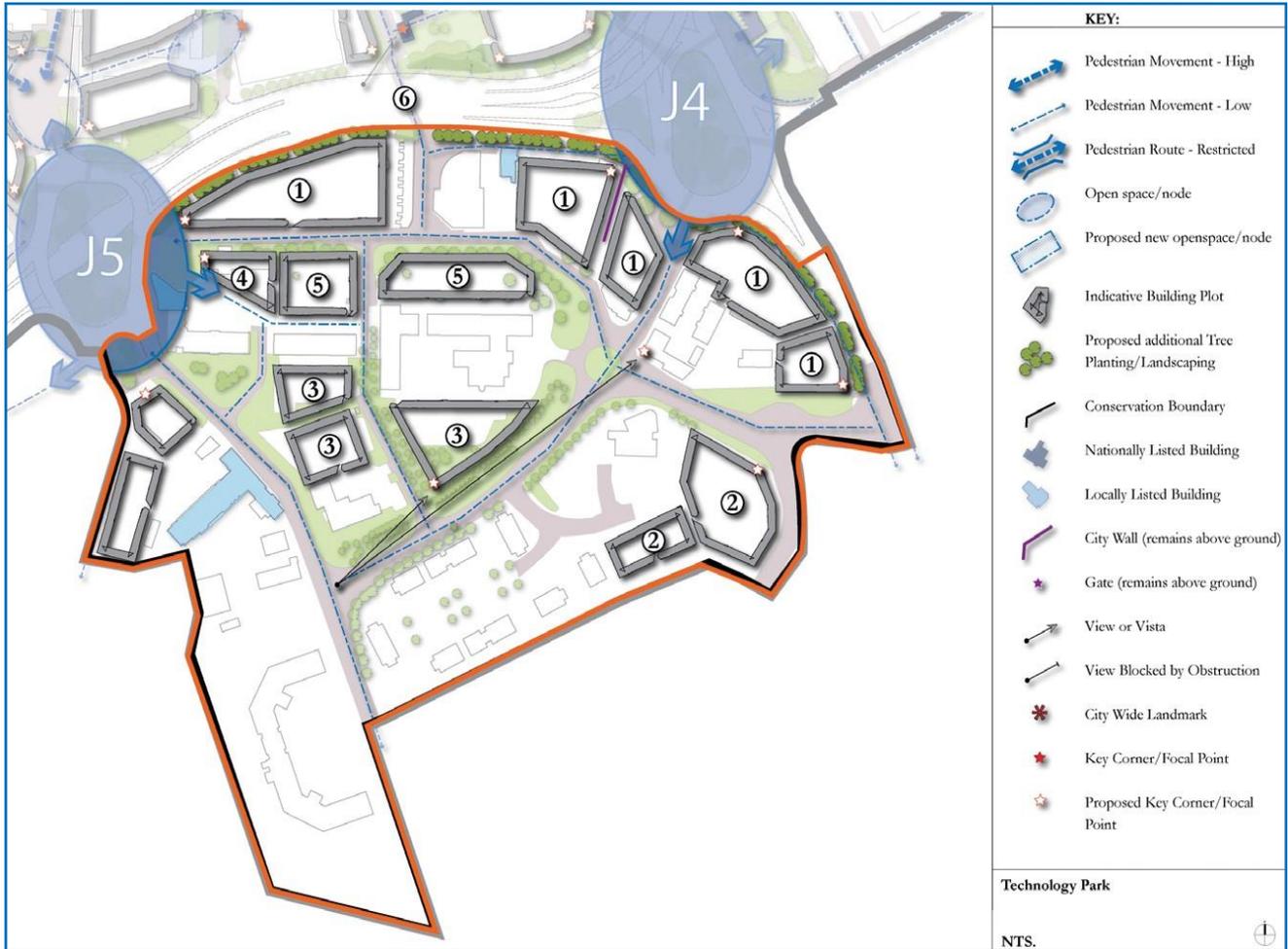
- 26.1 The Parkside Technology Park was established in 1998 to the south of the city's inner ring road (between Junctions 4 and 5) with primary accesses off Mile Lane and London Road. The technology park is primarily linked to Coventry University and has been a success to date. It offers flexible modern office accommodation within a landscaped setting which supports start-up and innovation-led knowledge-based industries and it is currently home to around 70 businesses.
- 26.2 The Technology Park includes:
- the Coventry University Techno Centre, which incorporates the Innovation and Conference Centres;
  - the Enterprise Centre, which represents a 'grow-on' business centre for companies who have expanded beyond the Innovation Centre;
  - the Design Hub, which focuses on design implementation;
  - the Innovation Village.
  - The Serious Games Institute (SGI);
  - Institute for Creative Enterprises (ICE);
  - Health Design and Technologies Institute (HDTI); and
  - the ACT-UK building.
- 26.3 Also within the Technology Park Area are a variety of uses including an Ibis hotel; a modern church with conference facilities known as 'The Welcome Centre', a residential terrace on Short Street; and a modern student accommodation block situated off Paradise Street. In addition to these uses are a range of buildings and vacant land, which offer prime opportunities for new developments, the majority of which are focused within the corridor that sits between Parkside and Deasy Road and The Ring Road St Johns and London Road. This area has been identified as the London Road Gateway and represents a prime opportunity to improve the profile of this area relative to the Ring Road as well as facilitating the growth of hi-tech industry within the city centre. A principle constraint at this time, and one which has prevented comprehensive development of the area, is multiple land ownerships. Where practicable the city council will utilise its compulsory purchase powers to support a comprehensive development programme throughout the 'gateway area'. Indeed, a masterplan approach for the London Road Gateway is considered desirable and key to delivering a well-designed high quality environment within the wider city centre.
- 26.4 As such, policies within this area will seek to encourage and support the expansion of the Technology Park and promote the redevelopment of low level, poor quality and poorly designed buildings abutting the boundary of the site with the Ring Road for uses including residential, offices and technology park expansion within modern, well designed buildings.
- 26.5 As part of the 'Gateway' approach it will also be imperative to improve the linkages and connectivity across the Ring Road. Specific schemes will be targeted around Ring Road junctions 4 and 5, whilst improvements to the subway linking Short Street with Much Park Street will also be explored.

- 26.6 Furthermore, there are clear opportunities to link this Area with the railway station and Friargate proposals. As such, opportunities to enhance pedestrian routes across Quinton Road and Mile Lane linked to Park Road will be promoted.
- 26.7 Car parking for the Technology Park and surrounding buildings is all at surface level with some additional on-street car parking on Parkside, Short Street and Paradise Place. As this area grows and redevelops existing parking provision is unlikely to be sufficient to meet demand. As such, opportunities to deck existing car parks will be supported subject to design, whilst opportunities for purpose built multi-story provision should also be explored. This should form an important part of increasing the density of the area and providing more of an urbanised feel to the Technology park.

## **Policy CC23: Technology Park Area - Parkside**

- a. Development proposals within the Parkside area, should support the hi-tech character that has been developed within this part of the city centre. As such, the following uses will be acceptable:
- Hi-Tech industry use;
  - Research and Development activity;
  - Other Education facilities;
  - Residential provisions;
  - Leisure and recreation uses;
  - Social and community uses;
  - Office use;
  - New multi-storey car parking;
- b. The area of land situated north of Parkside and Deasy Road, South of Ring Road St Johns and West of London Road (1) will be allocated as the London Road Gateway. This area must create a high quality frontage to the Ring Road and London Road, including high quality landscaping and more efficient use of land. The area will benefit from comprehensive redevelopment and should be supported by a Gateway Masterplan.
- c. Developments within the London Road Gateway as well as the vacant sites identified below should make provision for in excess of 400 new homes and a minimum of 30,000sq.m of gross floor space linked to the Technology Park:
- land East of Cheetah Road (2);
  - land situated bounded by Mile Lane and Puma way (3);
  - The site of the former Formula One hotel (4)
  - Land south of Parkside (5)
- d. Opportunities to improve the linkages and connectivity across the Ring Road, especially at junctions 4 and 5 of the Ring Road and the subway linking Short Street with Much Park Street (6) will be promoted. Improvement to these links should also include connectivity to the wider green infrastructure assets along London Road, including the cemetery and Charterhouse.
- e. The provision of a well-designed multi-story car park will be supported within a suitable location within the Parkside area subject to appropriate design and access.

**Figure 18: Technology Park Area – Parkside**



## **27 University and Enterprise Area**

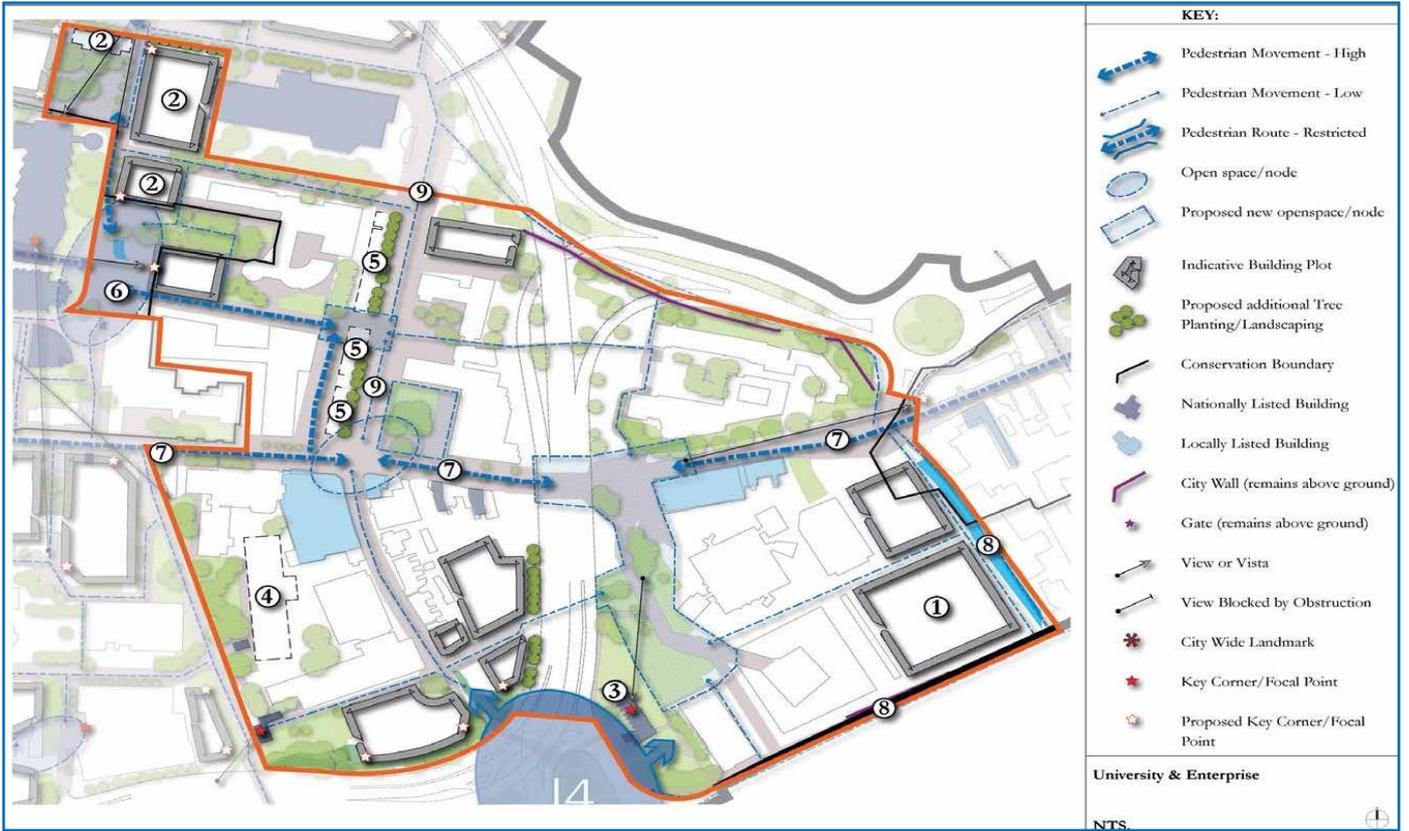
- 27.1 The University and Enterprise Area is currently dominated by the presence of Coventry University. Under various guises Coventry University dates back to 1843 when it was the Coventry College of Design and therefore has a long and established history within Coventry city centre. In 1970 it became known as Lanchester Polytechnic following amalgamation with two Lanchester Colleges of Technology and Rugby College of Engineering Technology. After being renamed Coventry Polytechnic in 1987 the institution became Coventry University from 1992.
- 27.2 The university is the second largest employer within the city centre and fourth in the city as a whole and therefore is a key influence on the city's economy. The main Coventry University campus incorporates educational buildings on Cox Street, Gosford Street, Cope Street and Jordan Well together with the uniquely designed Lanchester library south of Gosford Street and student halls of residence, most notably around Priory Street.
- 27.3 In recent years the university has grown considerably, not only in terms of employees and students but also in profile, reputation and research output. This is encapsulated by the University being voted Modern University of the year for 2014 and 2015. The University have developed a Masterplan (March 2008) outlining future development plans of their campus, although this has no formal planning status. It is also under review at the present time and there is an ambition to consider an updated masterplan through more of a formal planning process.
- 27.3 The number of full time students now exceeds 23,000 and this growth has resulted in physical expansion of the University and new developments. Notable examples include:
- the £55 million 15,000m<sup>2</sup> Computing and Engineering Building opened in September 2012;
  - the £24 million Student Hub building opened in September 2011; and
  - a £5.6 million, 457 space multi-storey car park opened for staff and visitors in 2010.
- 27.4 Development of a new Science faculty building providing over 11,000m<sup>2</sup> of floor space has recently commenced and is part of a £500m investment programme over the next 10 years, signifying further intentions by the University to enhance their offer.
- 27.5 The Coventry Ring Road has often been perceived as a barrier to the growth of the city centre; however the University has shown in recent years how new developments can break through this perceived barrier. The expansion of the university campus has managed to successfully expand eastwards along Gosford Street and Gulson Road with the multi-storey car park and Computing and Engineering Building, and south as part of the Technology Park. Further expansion is planned with the second phase of the Computer and Engineering Building envisaged on a temporary student car park accessed from Gulson Road. A key requirement of this further expansion however will be to ensure it interacts with the wider city centre, to help integrate the university campus and its buildings in a clearer and more transparent way with other parts of the city.

- 27.6 The growth of the University has acted as a catalyst for significant associated development, most notably student accommodation, although much of this has been outside of the university and enterprise area. The one established student accommodation block within this area is Priory Halls at Priory Street. As part of the University's wider development ambitions, there are opportunities to redevelop this site as well as the Foundation Campus at Priory Street and the James Starley building at Cox Street. Both areas offer significant opportunities to enhance the built environment. With regards the possible removal of Priory Halls in particular this offers a prime opportunity to enhance the setting of the city's principal Cathedral and improve the linkages to Poole Meadow and Swanswell Pool. As a peripheral part of the University campus this site may lend itself to alternative forms of development such as high quality housing or commercial activity, which could support these improvements and help promote post-education student retention and/or job creation within the city centre.
- 27.7 Within the University and Enterprise area are a number of heritage assets, including:
- the remains of the Whitefriars Monastery on London Road, a Grade I listed property which dates from 1342.
  - Other listed buildings include the Grade II\* 'Medieval stonehouse', a sandstone building adjacent to the Sir John Laing Building and the Grade II\* Whitefriars Gate fronting Much Park Street.
- 27.8 In recent years both issues and opportunities have presented themselves in relation to these assets and how they can be incorporated into the University expansion to ensure their longevity and enhanced setting. Future expansion of the University campus must seek to respect the city's heritage assets and wherever possible seek to accommodate and link them to new developments to ensure they have a protected and sustainable future. Opportunities should again be taken to ensure such assets remain accessible to the wider Coventry public.
- 27.9 As part of the continued expansion of the Coventry University campus opportunities must also be taken to improve pedestrian movement and linkages between buildings and public areas. Opportunities have already been identified around Gosford Street as part of the Public Realm Improvement Programme, as well as the introduction of new green infrastructure along Cox Street.
- 27.10 University car parking is also becoming an increasing issue with a number of temporary parking provisions at Gulson Road and Lower Ford Street. These represent a far from ideal solution to long term parking requirements and represent an inefficient use of city centre land. As such, opportunities for new multi-story car parking, either within this area or in close proximity should be explored to support the University's growth agenda.

## Policy CC24

- a. Within the University and Enterprise Area, proposals for redevelopment, refurbishment, extension or conversion of buildings for the following uses will be supported subject to high quality building and landscape design:
  - I. Education and faculty buildings;
  - II. University administrative facilities;
  - III. Supporting ancillary sport, recreation, retail and maintenance facilities;
  - IV. Research facilities;
  - V. Residential provision including student accommodation; and
  - VI. Multi-story car parks (subject to evidence of need).
- b. Land to the east of The Computer and Engineering Building on Gulson Road (1) will be allocated for the development of new building(s) to support this faculty or an alternative faculty. High quality building(s) will be supported on the site.
- c. The demolition of the Priory Halls and Foundation Campus building at Priory Street (2) will be supported with new high quality buildings being introduced to support the setting of the Cathedrals and improving pedestrian routes and vistas along Priory Street.
- d. Proposals to bring the Grade I listed Whitefriars Monastery (3) into appropriate and regular use will be strongly supported subject to that use not having a detrimental impact upon the architectural and historic interest of the building and surrounding public realm. Proposals shall respect the design unity of this part of the University and Enterprise area.
- e. Any redevelopment proposals for the Sir John Laing building (4) will be supported only if they include measures to enhance the setting of the adjacent Grade II\* listed 'Medieval stonehouse' sandstone building.
- f. Any redevelopment proposals for the James Starley building (5) will be supported subject to high quality design and measures to significantly improve the pedestrian environment along the western side of Cox Street adjacent to the site.
- g. University Square (6) shall remain as an attractive public square at the interface of Coventry Cathedral, the Herbert Art Gallery and Museum and Coventry University.
- h. Within this area new development, where applicable, shall seek to improve and enhance the following pedestrian routes:
  - Jordan Well/Gosford Street to Far Gosford Street (7);
  - Gulson Road and the River Sherbourne (8); and
  - Cox Street between the junction with Fairfax Street and junction with Jordan Well (9)

**Figure 19: University and Enterprise Area**



## 28 Regeneration Areas

- 28.1 The following chapter discusses three specific areas of the city centre which do not have a specific or unique identity. The first two of these areas offer a range of redevelopment opportunities, whilst the other represents an area where limited change is envisaged due to its well established residential and commercial form. The three areas are:
- The Bishop Street Regeneration Area, with Bishop Street being the main route linking the Primary Shopping Area and Canal Basin.
  - The Fairfax Street Regeneration Area, with Fairfax Street being the main route through the area, linking the University and Enterprise Area with the Coventry Transport Museum
  - The Warwick Row Area, with Warwick Row being the main route linking the city centre with the Business Area (Friargate)

### The Bishop Street Regeneration Area

- 28.2 The Bishop Street Regeneration Area is located in between Junctions 1 and 9 of the Ring Road. The area forms a prominent gateway to the city centre from the busy Junction 1 of the Ring Road and the arterial road, B4113 Foleshill Road.
- 28.3 The site includes Coventry Canal Basin, the former Royal Mail sorting office on Bishop Street, the former Coventry Telegraph offices, former AXA tower blocks and the Wickes retail store. The area covers properties on Lamb Street, Chapel Street, Well Street, Silver Street, Bishop Street and Tower Street. Many of the buildings within the area are considered to be of poor design quality and appearance (e.g. the nightclub on Tower Street; the former sorting office) and low rise (e.g. the majority of buildings on Lamb Street) and represent ineffective use of the land whilst other buildings have been vacated and remain empty.
- 28.4 Much of the area has been identified previously as requiring regeneration with the Coventry Development Plan (2001) identifying the parts of this area within the Phoenix Initiative (Millennium Project) strategic regeneration area, one of three such areas within Coventry. Whilst some regeneration of this defined area has been completed, including Priory Place and Millennium Place, the land within the Northern Regeneration Area has lacked any notable investment. Moreover, recent years have seen three of the major employers within the area vacate their large premises for alternative locations. The Royal Mail sorting office closed in November 2010 as the business sought to provide hubs around the city, in July 2012 the Coventry Telegraph vacated their large site for smaller offices at the Canal Basin and in 2012 the former AXA office tower blocks were closed.
- 28.5 Although the Coventry Canal Basin received investment in the late 1980s/early 1990s, the area has not been as successful as desired partly owing to the physical barrier of the Ring Road with a dated pedestrian bridge discouraging movement between the Canal Basin and nearby residential areas and the remainder of the city centre.

- 28.6 Recent years have seen planning applications for major redevelopment in the area, including:
- A mixed use office and residential development at the junction of Well Street and Bishop Street, including an expansion of the multi storey car park.
  - A number of Retail led proposals for the redevelopment of the former Royal Mail sorting office and adjoining buildings at Bishop Street. The applications also involved the closing of much of Tower Street and the removal of the footbridge over the Ring Road and creation of an at-grade crossing. More recent proposals include the redevelopment of the site for new student accommodation.
  - A significant redevelopment of the former Coventry Telegraph offices and neighbouring land with demolition of existing buildings and erection of a mixed use development with a landmark building comprising a mix of retail floor space, a large hotel, student accommodation, market housing and office provision.
  - The conversion of the former AXA office buildings to student accommodation, which has been completed in 2015.
  - The conversion of multiple properties Corporation Street to student accommodation.
- 28.7 Comprehensive redevelopment within this area will be required to improve the appearance of the area and make it function as part of the city centre. Redevelopment of the area will provide significant opportunities for residential and office development and other town centre uses. A significant level of residential development can be accommodated within this area to assist in delivering the city's housing needs and such a use will support other town centre uses.
- 28.8 Better integration of the Canal Basin into the city centre is a priority of this AAP. Opportunities to remove the existing Ring Road pedestrian bridge and replace it with a pedestrian crossing across the Ring Road will be promoted. Improved relationships between new developments and those existing buildings which are to be retained adjacent to the regeneration area, most notably the Coventry Transport Museum, the listed former Old Grammar School and the Belgrade Plaza, will be promoted.
- 28.9 There are also a number of key routes within this area that should be established as part of wider development proposals. As already highlighted the route to the canal Basin, along Bishop Street is of primary importance. In addition, the re-establishment of the historic route around Silver Street and Lamb Street / Chapel Street / Well Street will also be protected. Redevelopment around this latter area must also enhance the setting of the historic city wall. The area is located between two conservation areas and any re-development will need to relate well to both and ensure that their setting is enhanced.

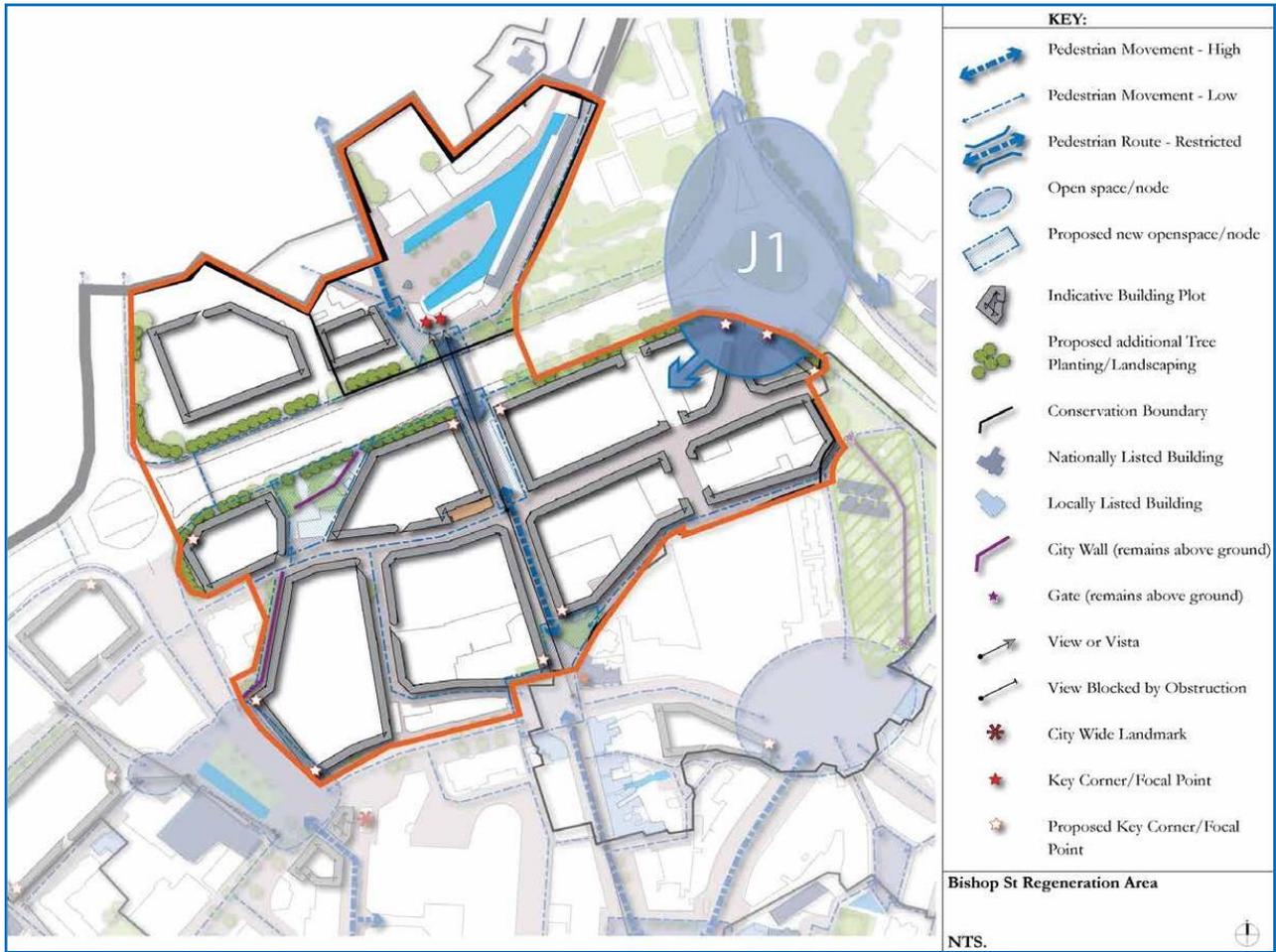
## Fairfax Street Regeneration Area

- 28.10 The Fairfax Street Regeneration Area is located between Junctions 2 and 3 of the Ring Road. This is a key transitional area linking the University and Enterprise and the Cathedrals and Cultural Areas with the Health and Education Area to the north. The regeneration area covers Fairfax Street, Cox Street and White Street and contains several surface level car parks some of which have potential for future development.
- 28.11 Key attractors within this area include Pool Meadow bus station, Gala Bingo and the Sports Centre. Its transitional nature means the area contains several buildings which can be considered in conjunction with adjoining areas. Due to its layout, the Britannia Hotel sits within both the Cathedrals and Cultural area and the Fairfax Street Regeneration Area, whilst the Priory Hall student accommodation is located within both the University and Enterprise area and this Regeneration area. These buildings in particular have a significant influence over this regeneration area especially in terms of their routes, linkages and setting of listed buildings.
- 28.12 In this context, there are substantial opportunities in this area to improve views and sight lines to and from the cathedral. Of greatest interest here is Priory Street, which despite sitting within the Cathedrals and Cultural area is a key route into this regeneration area. However, there are perceived barriers to movement along Priory Street in the form of Priory Halls university accommodation, which bridges the northern end of Priory Street and acts as a visual barrier, impacting on sight lines to and from the cathedral. Fairfax Street is also one of the main routes through the site and views along the route should be enhanced with potential for greening where appropriate. The elevated section of the Ring Road also represents a significant barrier within this area, and there are opportunities to reduce its scale, especially around Junction 2, with the removal of the slip roads and development of the WhiteStreet car and coach park. This section of the Ring Road is currently a gateway view of many visitors to Coventry who arrive on national coach services. Such development would make significant contributions to the visual enhancement of this area.
- 28.13 There is future opportunity for development on Cox Street car park, with its future likely to be linked to that of the Sports Centre building. Proposals to enhance this area, will need to support improved routes and linkages and where possible make provisions for new green infrastructure, which will contribute towards the green spine running through the city centre.
- 28.14 Development opportunities within this area must also have regard to opportunities for new blue infrastructure in accordance with policy CC8.
- 28.15 Regeneration within the area will also need to have regard to the Pool Meadow bus station, which will need to be closely monitored and considered as part of the transport and accessibility strategy set within this AAP

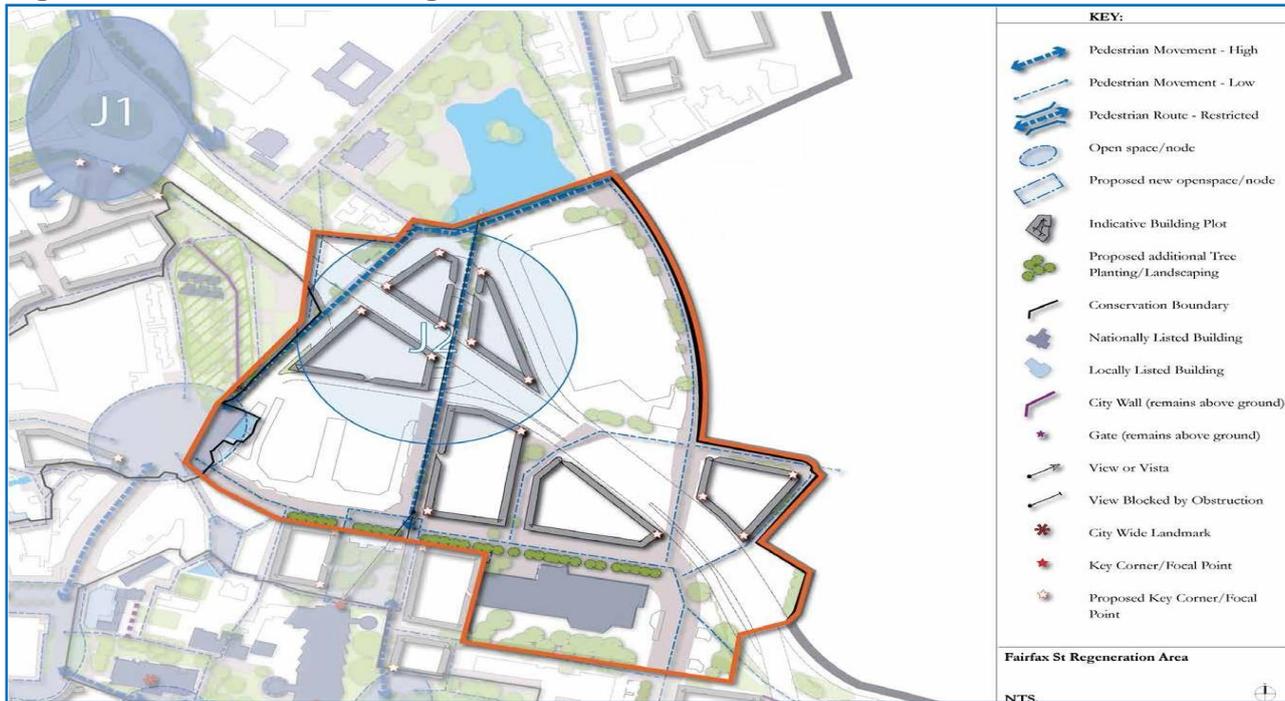
## **Policy CC25: Regeneration Areas**

- a. Proposals for comprehensive redevelopment within the Bishop Street and Fairfax Street regeneration areas for a mix of uses including a significant proportion of residential development will be encouraged and supported.
- b. Both areas will be primarily promoted for new residential development in a range of types and tenures although a range of other uses will be acceptable subject to conformity with other parts of this AAP. These include:
  - Office;
  - Retail and commercial;
  - Social, community and leisure uses;
  - Education uses (including those linked to the university);Such uses should, where practicable and viable will be supported where they contribute towards active frontages at ground floor level.
- c. Green and blue infrastructure should form an integral part of all development proposals within these areas. This should include the consideration of deculverting where possible and viable.
- d. Proposals for the redevelopment and reconfiguration of existing parking facilities at Cox Street and Bishop Street will be supported, subject to forming part of a comprehensive scheme that does not reduce the overall level of city centre parking, unless otherwise shown to have an acceptable impact on the city centre as a whole. As part of this, new Multi Storey car parking within these areas will be supported where it relates positively to the highway network.
- e. The removal of the slip roads around Junction 2 of the Ring Road will be supported alongside the development of the White Street car and coach park. Any proposals should come forward as a comprehensive scheme, include significant green infrastructure and create a new high quality route between Fairfax Street and Swanswell Pool.
- f. The replacement of the existing Canal Bridge with a new form of crossing will be supported to help improve the connectivity between the Canal Basin and the wider city centre.
- g. New development opportunities should not conflict with any other policies within this AAP.

**Figure 20: Bishop Street Regeneration Area**



**Figure 21: Fairfax Street Regeneration Area**



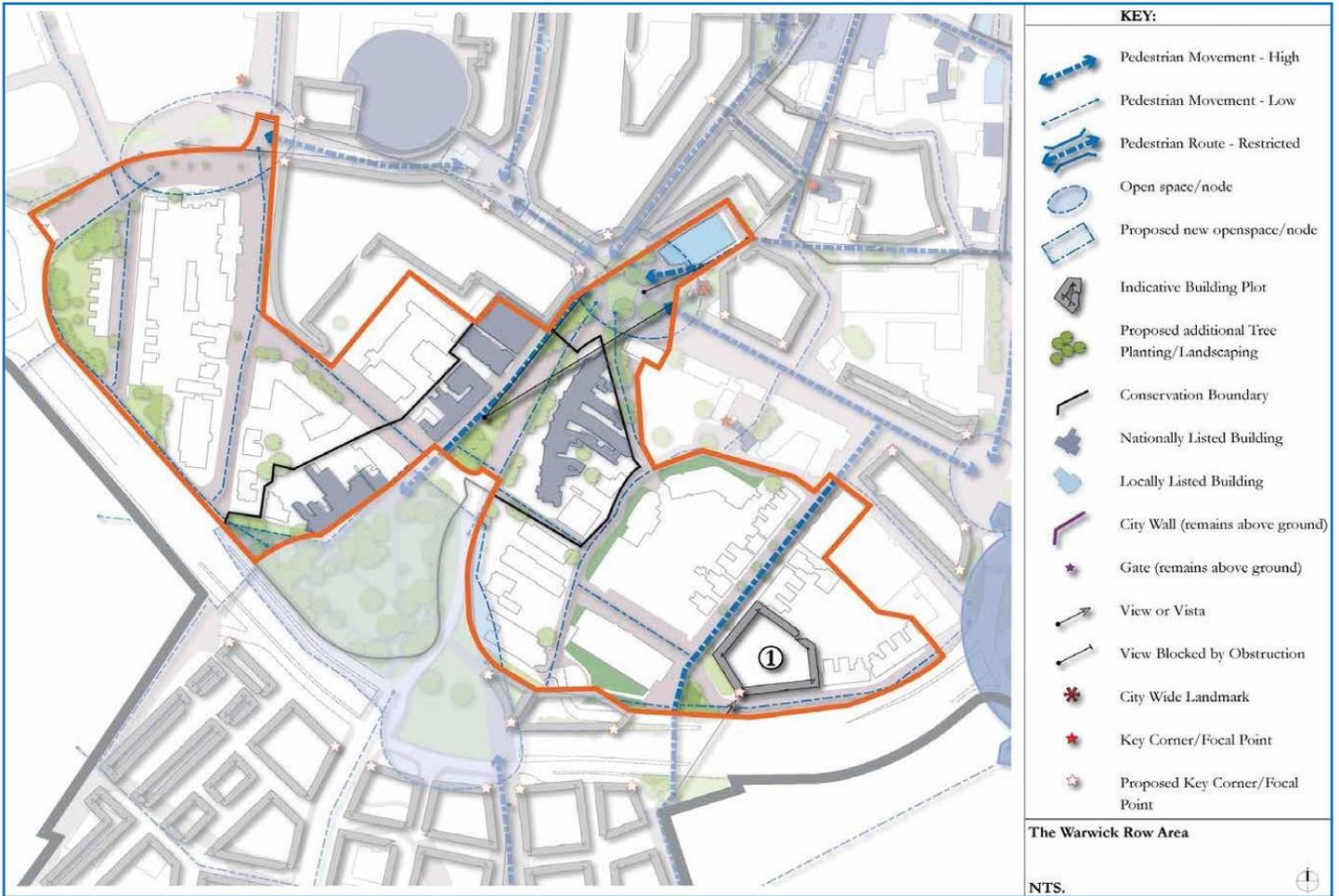
## The Warwick Row Area

- 28.16 This area is located between the Ring Road and the Primary Shopping Area. It is an established area containing:
- Greyfriars Green Conservation Area;
  - A number of Victorian buildings located at the Quadrant Business Centre;
  - Modern residential premises and commercial buildings along Queen Victoria Road and Greyfriars Road;
  - Further residential provision around Friars Road and St. Patricks Road;
  - A number of office and commercial buildings around Manor House Drive, including Friars House and Sherbourne House.
- 28.17 A key route through the area is Warwick Row, this is an established route linking the city centre with the railway station and contains a number of locally listed and listed buildings. As identified above, the area contains a wide mix of uses, including significant residential apartments and houses, general commercial uses including estate agents, solicitors and advice centres and good quality open space, with links to Greyfriars Green.
- 28.18 As such this area is not expected to see significant development proposals over and above changes of use and suitable infill developments. These will be considered on their own merit, and so long as they relate well to their surrounding buildings and uses and complement existing styles and designs, they will be considered acceptable in principle.
- 28.19 The one principal development site in this area is at the junction of St Patricks Road and Friars Road. This site has been vacant for some time and has previously benefited from planning permission for residential apartments. The site is considered a gateway opportunity, situated on a key route, close to the railway station and adjacent to the Ring Road. Suitable proposals for the redevelopment of this site will be welcomed.

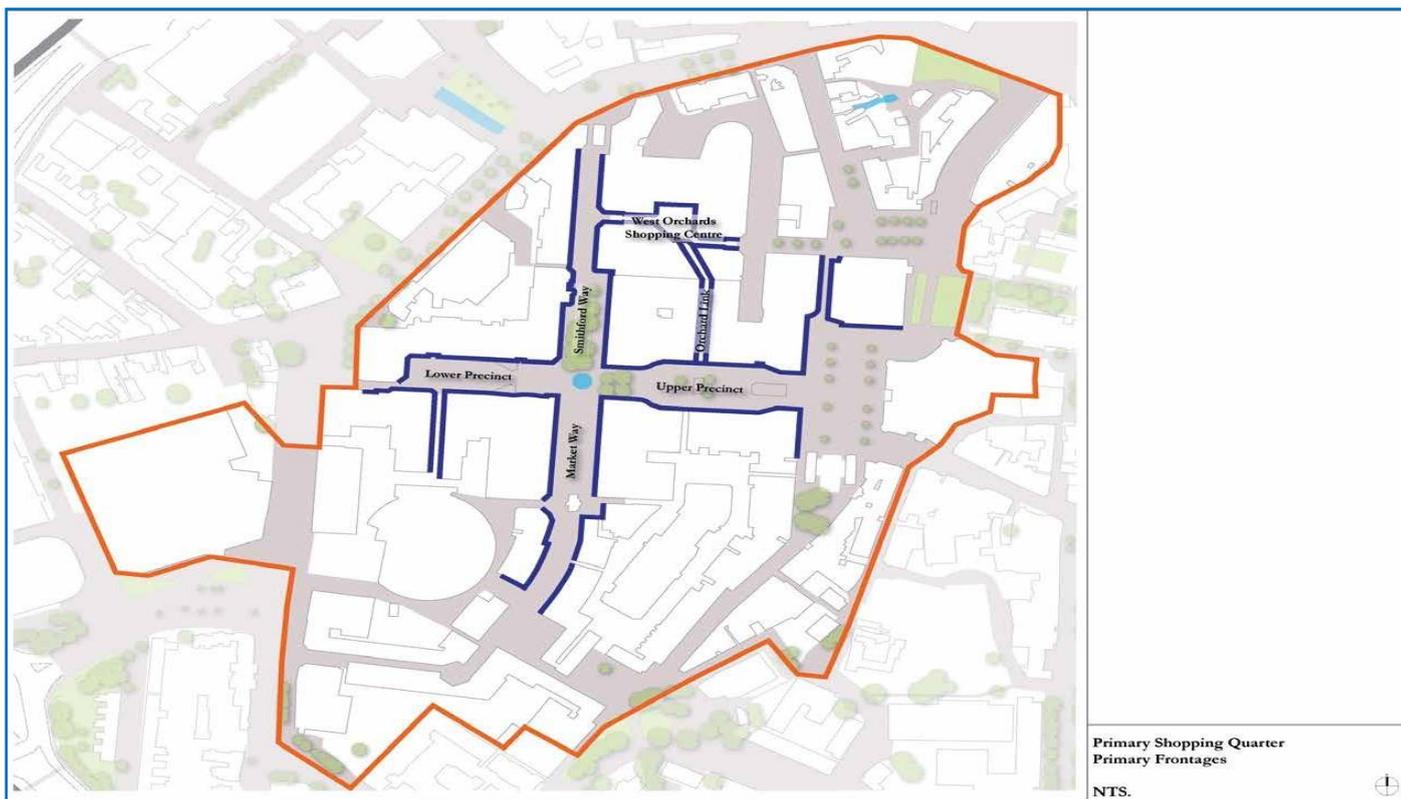
### **Policy CC26: The Warwick Row Area**

- a. Proposals for limited and sympathetic infill development in the Warwick Row area will be encouraged and supported where appropriate.
- b. Applications for conversions or changes of use will be considered on the basis of their relationship with adjoining buildings and uses. Where appropriate, proposals should complement existing styles and designs of adjoining buildings.
- c. The site at the junction of St. Patricks Road and Friars Road (1) is to be allocated for at least 65 new homes and should provide a high quality building, fronting the Ring Road. Proposals should also incorporate opportunities to provide a green frontage to the Ring Road and relate positively to the pedestrian routes between Friars Road and the Railway Station.
- d. Proposals should enhance the character and quality of the local environment and be compatible with other AAP policies.

**Figure 22: The Warwick Row Area**



## Appendix 1: Primary Frontages within the Primary Shopping Area



The proposed Primary Frontages are shown in blue. All other frontages within this Area are considered secondary for the purposes of Policy CC22.

## Appendix 2: Monitoring Framework

The Council will produce and publish an Annual Monitoring Report containing information on the implementation of the Local Development Scheme and on the extent to which policies set out in the Local Plan and this Area Action Plan are performing.

The table below shows a set of indicators and targets related to the policies of the City Centre Area Action Plan.

The Monitoring Framework has been appended to the Area Action Plan to reflect the fact that it is a 'living document'. Many of the AAP policies will require assessment over time to understand appropriate trends and impacts on development. This reflects the changing face of planning policy in recent years and the increasing need to consider the impacts of climate change and sustainable development. Where trends become apparent through monitoring this Framework will be updated through the Annual Monitoring Report process.

### Indicators and Targets

Policy	Indicator	Target
CC1	To build upon Local Plan monitoring – most notably Policies DS1, JE1, JE4, H1, H4, H8, H10, R1 and CO1 and disaggregate data for the City Centre.  New retail based floor space (by use class) to be monitored and recorded against Table 3 of this AAP.	To be monitored in accordance with the Local Plan and AAP site specific policy designations.  Completion of up to 23,000sqm of retail based floor space by 2021 and up to 56,500sq.m by 2031. To be assessed against the figures set out in Table 3 of this AAP.
CC2	Monitor and record the number of City Centre based listed and locally listed buildings that appear on the 'at risk' register nationally and locally and identify any additional change in status.	To establish a declining trend of sites at risk and show an improvement in status of those remaining on the list.
CC3	To monitor the completion of new buildings within the city centre that exceed building regulations standards and/or achieve BREEAM or equivalent technical standards.	To be monitored through annual trends.

CC4-6	Monitor and record the supply, commencement and completion of new public realm schemes by location, site area (as appropriate) and amount of secured S106/CIL contributions that have been secured towards their delivery.	To be monitored through annual trends.
CC7	To monitor the number of schemes approved and refused that have a detrimental impact on the identified view cones	Zero applications approved that have a detrimental impact on identified view cones.
	To monitor the adoption of the supporting SPD.	Adopted by December 2017.
CC8	To monitor the net change in green spaces within the City Centre (by Hectare).  Monitor the proportion of the net change which is located within the green spine and circular corridors. To monitor the net gain in trees within the city centre.	To be monitored through annual trends with a view to showing an annual increase.
	Monitor the proportion of these which are secured through specific public realm projects and/or located within the green spine and circular corridors.	To be monitored through annual trends with a view to showing an annual increase
CC9	Monitor the number of completed SUD schemes brought forwards within the city centre, either as part of new development or introduced retrospectively to support existing areas.  Monitor the number of approved planning applications within the city centre where SUDS are deemed inappropriate for delivery.	To be monitored through annual trends
	To monitor the length of watercourse that is deculverted.	To be monitored through annual trends
CC10	Monitor the number of new completed buildings and / or conversions or retrospective provisions within the city centre where a connection to the heat line network is achieved.	To be monitored through annual trends
	Monitor the number of approved planning applications within the city centre where a connection to the heat line network has been deemed inappropriate for delivery.	

	To monitor background levels of air quality within the city centre on a biannual basis.	To achieve and improving trend with a view to removing parts of the city centre from the AQMA status.
CC11	To monitor completed projects to Ring Road junctions and car parks.	To be monitored in accordance with AAP site specific policy designations.
	To monitor the net change in city centre car park spaces.	to show no net loss
CC12	To monitor the completion of new office floor space at Friargate.	176,000sq.m of 'Grade A' office floor space at Friargate by 2031.  20,500sq.m by 2031
	Disaggregate the monitoring results for Local Plan policy JE4 to the City Centre.  Monitor the delivery of new retail based floor space by use class – having regard to the requirements in Table 3 of this AAP and Table 5.2 of the Local Plan.	
CC13	To monitor the completion of the scheme at the junction of Hale street and Trinity Street and record the type and tenure of homes alongside the quantum and use class split of new retail based provisions at ground floor.	The completion of at least 60 new homes and supporting retail based floor space.
CC14	To monitor the completion of the new car park in accordance with Policy CC11 and also the completion of the proposed new leisure scheme at New Union Street.	The completion of at least 6.500sq.m of new leisure floor space.
CC15	To monitor the completion of new A5 uses within the Far Gosford Street area.	no new provisions
CC16	To monitor the completion of the proposed residential scheme at the former Hospital site, the provision of a new primary school and the conversion of the former St Mark's Church building.	To deliver at least 95 homes at the former hospital site, 1x2 form entry primary school and appropriate town centre uses at the former church building.

CC17	To monitor the completion of the proposed mixed use schemes at the 2 remaining sites at Belgrade Plaza, land at Watch Close and the former Evening Telegraph Offices. Monitoring should record the type and tenure of new homes and the use class of floor space at ground floors.	By 2031 this area should have delivered approximately 3,500sq.m of retail based floor space and in excess of 380 homes.
	To monitor the completion of new A5 uses within Spon Street.	No new provisions.
CC18	To monitor the amount of new retail floor space completed within the PSA.	40,000sq.m by 2031. To identify a declining trend.
	To monitor the completion of the new city centre convenience store.	To deliver approximately 10,000sq.m of convenience floor space by 2031.
CC19	To monitor the completion of the city centre south proposals.	To deliver approximately 10,000sq.m of additional retail floor space and at least 40 new homes.
CC20	To monitor the completion of the city centre north scheme.	To deliver approximately 10,000sq.m of additional retail floor space and at least 300 new homes.
CC21	No indicator identified.	
CC22	To monitor the level of A1 retail within defined primary frontages	to not fall below 51%
CC23	To monitor the completion of schemes within the London Road Gateway and wider Technology park. This should include the type and tenure of new homes and use class category of new floor Space.	To deliver in excess of 30,000sq.m to support the technology park as well as more than 400 new homes.

CC24	<p>To monitor the completion of regeneration schemes at Land at Gulson Road, Priory Halls, Sir John Laing building and James Starley building.</p> <p>As part of the national and local at risk registers - monitor the reuse and status of the Whitefriars Monastery and Medieval Stonehouse.</p>	<p>Developments to be brought forward for appropriate uses but 1 or more of the sites should incorporate a degree of residential provisions to support the delivery of new homes within the city centre.</p>
CC25	<p>To monitor the completion of new developments within the regeneration area identifying the type of use, number of units or amount of new floor space (as appropriate).</p>	<p>To be monitored in accordance with AAP site specific policy designations.</p>
CC26	<p>To monitor the completion of the identified scheme at the junction of St Patricks road and Friars Road.</p>	<p>The completion of at least 65 new homes.</p>